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### plan

#### The United States Federal Government should obtain, through alternative financing, electricity from small modular reactors for military bases in the United States.

### dod adv

#### DoD bases are vulnerable to grid disruptions which destroys command infrastructure – only SMR’s can solve

Robitaille 12

(George, Department of Army Civilian, United States Army War College, “Small Modular Reactors: The Army’s Secure Source of Energy?” 21-03-2012, Strategy Research Project)

In recent years, the U.S Department of Defense (DoD) has identified a security issue at our installations related to the dependence on the civilian electrical grid. 1 The DoD depends on a steady source of electricity at military facilities to perform the functions that secure our nation. The flow of electricity into military facilities is controlled by a public grid system that is susceptible to being compromised because of the age of the infrastructure, damage from natural disasters and the potential for cyber attacks. Although most major functions at military installations employ diesel powered generators as temporary backup, the public grid may not be available to provide electricity when it is needed the most. The United States electrical infrastructure system is prone to failures and susceptible to terrorist attacks. 2 It is critical that the source of electricity for our installations is reliable and secure. In order to ensure that our military facilities possess a secure source of electricity, either the public system of electric generation and distribution is upgraded to increase its reliability as well as reducing its susceptibility to cyber attack or another source of electricity should be pursued. Although significant investments are being made to upgrade the electric grid, the current investment levels are not keeping up with the aging system. Small modular reactors (SMRs) are nuclear reactors that are about an order of magnitude smaller than traditional commercial reactor used in the United States. SMRs are capable of generating electricity and at the same time, they are not a significant contributor to global warming because of green house gas emissions. The DoD needs to look at small modular nuclear reactors (SMRs) to determine if they can provide a safe and secure source of electricity. Electrical Grid Susceptibility to Disruptions According to a recent report by the Defense Science Board, the DoD gets ninety nine percent of their electrical requirements from the civilian electric grid. 3 The electric grid, as it is currently configured and envisioned to operate for the foreseeable future, may not be reliable enough to ensure an uninterrupted flow of electricity for our critical military facilities given the influences of the aging infrastructure, its susceptibility to severe weather events, and the potential for cyber attacks. The DoD dependency on the grid is reflected in the $4.01 Billion spent on facilities energy in fiscal year 2010, the latest year which data was available. 4 The electricity used by military installations amounts to $3.76 billion. 5 As stated earlier, the DoD relies on the commercial grid to provide a secure source of energy to support the operations that ensure the security of our nation and it may not be available when we need it. The system could be taken down for extended periods of time by failure of aging components, acts of nature, or intentionally by cyber attacks. Aging Infrastructure. The U.S electric power grid is made up of independently owned power plants and transmission lines. The political and environmental resistance to building new electric generating power plants combined with the rise in consumption and aging infrastructure increases the potential for grid failure in the future. There are components in the U.S. electric grid that are over one hundred years old and some of the recent outages such as the 2006 New York blackout can be directly attributed to this out of date, aging infrastructure. 6 Many of the components of this system are at or exceeding their operational life and the general trend of the utility companies is to not replace power lines and other equipment until they fail. 7 The government led deregulation of the electric utility industry that started in the mid 1970s has contributed to a three decade long deterioration of the electric grid and an increased state of instability. Although significant investments are being made to upgrade the electric grid, the **many years of prior neglect will require a considerable amount of time and funding to bring the aging infrastructure up to date**. Furthermore, the current investment levels to upgrade the grid are not keeping up with the aging system. 8 In addition, upgrades to the digital infrastructure which were done to increase the systems efficiency and reliability, have actually made the system more susceptible to cyber attacks. 9 Because of the aging infrastructure and the impacts related to weather, the extent, as well as frequency of **failures is expected to increase in the future.** Adverse Weather. According to a 2008 grid reliability report by the Edison Electric Institute, sixty seven per cent of all power outages are related to weather. Specifically, lightning contributed six percent, while adverse weather provided thirty one percent and vegetation thirty percent (which was predominantly attributed to wind blowing vegetation into contact with utility lines) of the power outages. 10 In 1998 a falling tree limb damaged a transformer near the Bonneville Dam in Oregon, causing a cascade of related black-outs across eight western states. 11 In August of 2003 the lights went out in the biggest blackout in North America, plunging over fifty million people into darkness over eight states and two Canadian provinces. Most areas did not have power restored four or five days. In addition, drinking water had to be distributed by the National Guard when water pumping stations and/or purification processes failed. The estimated economic losses associated with this incident were about five billion dollars. Furthermore, this incident also affected the operations of twenty two nuclear plants in the United States and Canada. 12 In 2008, Hurricane Ike caused approximately seven and a half million customers to lose power in the United States from Texas to New York. 13 The electric grid suffered numerous power outages **every year** throughout the United States and the number of outages is expected to increase as the infrastructure ages without sufficient upgrades and weather-related impacts continue to become more frequent. Cyber Attacks. The civilian grid is made up of three unique electric networks which cover the East, West and Texas with approximately one hundred eighty seven thousand miles of power lines. There are several weaknesses in the electrical distribution infrastructure system that could compromise the flow of electricity to military facilities. The flow of energy in the network lines as well as the main distribution hubs has become totally dependent on computers and internet-based communications. Although the digital infrastructure makes the grid more efficient, it also makes it more susceptible to cyber attacks. Admiral Mr. Dennis C. Blair (ret.), the former Director of National Intelligence, testified before Congress that “the growing connectivity between information systems, the Internet, and other infrastructures creates opportunities for attackers to disrupt telecommunications, electrical power, energy pipelines, refineries, financial networks, and other critical infrastructures. 14 ” The Intelligence Community assesses that a number of nations already have the technical capability to conduct such attacks. 15 In the 2009 report, Annual Threat Assessment of the Intelligence Community for the Senate Armed Services Committee, Adm. Blair stated that “Threats to cyberspace pose one of the most serious economic and national security challenges of the 21st Century for the United States and our allies.”16 In addition, the report highlights a growing array of state and non-state actors that are targeting the U.S. critical infrastructure for the purpose of creating chaos that will subsequently produce detrimental effects on citizens, commerce, and government operations. These actors have the ability to compromise, steal, change, or completely destroy information through their detrimental activities on the internet. 17 In January 2008, US Central Intelligence Agency senior analyst Tom Donahue told a gathering of three hundred international security managers from electric, water, oil & gas, and other critical industry, that data was available from multiple regions outside the United States, which documents cyber intrusions into utilities. In at least one case (outside the U.S.), the disruption caused a power outage affecting multiple cities. Mr. Donahue did not specify who executed these attacks or why, but did state that all the intrusions were conducted via the Internet. 18 During the past twenty years, advances in computer technologies have permeated and advanced all aspects of our lives. Although the digital infrastructure is being increasingly merged with the power grid to make it more efficient and reliable, it also makes it more vulnerable to cyber attack. In October 2006, a foreign hacker invaded the Harrisburg, PA., water filtration system and planted malware. 19 In June 2008, the Hatch nuclear power plant in Georgia shut down for two days after an engineer loaded a software update for a business network that also rebooted the plant's power control system. In April 2009, The Wall Street Journal reported that cyber spies had infiltrated the U.S. electric grid and left behind software that could be used to disrupt the system. **The hackers came from China, Russia and other nations and were on a “fishing expedition” to map out the system**. 20 According to the secretary of Homeland Security, Janet Napolitano at an event on 28 October 2011, cyber–attacks have come close to compromising the country’s critical infrastructure on multiple occasions. 21 Furthermore, during FY11, the United States Computer Emergency Readiness Team took action on more than one hundred thousand incident reports by releasing more than five thousand actionable cyber security alerts and information products. 22 The interdependence of modern infrastructures and digital based systems makes any cyber attacks on the U.S. electric grid potentially significant. The December 2008 report by the Commission on Cyber Security for the forty fourth Presidency states the challenge plainly: “America’s failure to protect cyberspace is one of the most urgent national security problems facing the new administration”. 23 The susceptibility of the grid to being compromised has resulted in a significant amount of resources being allocated to ensuring the systems security. Although a substantial amount of resources are dedicated to protecting the nation’s infrastructure, it may not be enough to ensure the continuous flow of electricity to our critical military facilities. SMRs as they are currently envisioned may be able to provide a secure and independent alternative source of electricity in the event that the public grid is compromised. SMRs may also provide additional DoD benefit by supporting the recent government initiatives related to energy consumption and by circumventing the adverse ramifications associated with building coal or natural gas fired power plants on the environment.

#### Those communication breakdowns go nuclear

Andres and Breetz 11

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The DOD interest in small reactors derives largely from problems with base and logistics vulnerability. Over the last few years, the Services have begun to reexamine virtually every aspect of how they generate and use energy with an eye toward cutting costs, decreasing carbon emissions, and reducing energy-related vulnerabilities. These actions have resulted in programs that have significantly reduced DOD energy consumption and greenhouse gas emissions at domestic bases. Despite strong efforts, however, two critical security issues have thus far proven resistant to existing solutions: bases’ vulnerability to civilian power outages, and the need to transport large quantities of fuel via convoys through hostile territory to forward locations. Each of these is explored below. Grid Vulnerability. DOD is unable to provide its bases with electricity when the civilian electrical grid is offline for an extended period of time. Currently, domestic military installations receive 99 percent of their electricity from the civilian power grid. As explained in a recent study from the Defense Science Board: DOD’s key problem with electricity is that **critical missions, such as national strategic awareness and national command authorities, are** almost **entirely dependent on the national transmission grid** . . . [which] is fragile, vulnerable, near its capacity limit, and outside of DOD control. In most cases, neither the grid nor on-base backup power provides sufficient reliability to ensure continuity of critical national priority functions and oversight of strategic missions in the face of a long term (several months) outage.7 The grid’s fragility was demonstrated during the 2003 Northeast blackout in which 50 million people in the United States and Canada lost power, some for up to a week, when one Ohio utility failed to properly trim trees. The blackout created cascading disruptions in sewage systems, gas station pumping, cellular communications, border check systems, and so forth, and demonstrated the interdependence of modern infrastructural systems.8 More recently, awareness has been growing that the grid is also vulnerable to purposive attacks. A report sponsored by the Department of Homeland Security suggests that a coordinated cyberattack on the grid could result in a third of the country losing power for a period of weeks or months.9 Cyberattacks on critical infrastructure are not well understood. It is not clear, for instance, whether existing terrorist groups might be able to develop the capability to conduct this type of attack. It is likely, however, that some nation-states either have or are working on developing the ability to take down the U.S. grid. In the event of a war with one of these states, it is possible, if not likely, that parts of the civilian grid would cease to function, taking with them military bases located in affected regions. Government and private organizations are currently working to secure the grid against attacks; however, it is not clear that they will be successful. Most military bases currently have backup power that allows them to function for a period of hours or, at most, a few days on their own. If power were not restored after this amount of time, the results could be disastrous. First, military assets taken offline by the crisis would not be available to help with disaster relief. Second, **during an extended blackout, global military operations could be seriously compromised; this disruption would be particularly serious if the blackout was induced during major combat operations**. During the Cold War, this type of event was far less likely because the United States and Soviet Union shared the common understanding that **blinding an opponent with a grid blackout** **could escalate to nuclear war**. America’s current **opponents**, however, **may not share this fear or be deterred by this possibility**. In 2008, the Defense Science Board stressed that DOD should mitigate the electrical grid’s vulnerabilities by turning military installations into “**islands**” of energy self-sufficiency. The department has made efforts to do so by promoting efficiency programs that lower power consumption on bases and by constructing renewable power generation facilities on selected bases. **Unfortunately, these programs will not come close to reaching the goal of islanding the vast majority of bases**. Even with massive investment in efficiency and renewables, most bases would not be able to function for more than a few days after the civilian grid went offline Unlike other alternative sources of energy, **small reactors have the potential to solve DOD’s vulnerability to grid outages**. Most bases have relatively light power demands when compared to civilian towns or cities. Small reactors could easily support bases’ power demands separate from the civilian grid during crises. In some cases, the reactors could be designed to produce enough power not only to supply the base, but also to provide critical services in surrounding towns during long-term outages. Strategically, islanding bases with small reactors has another benefit. One of the main reasons an enemy might be willing to risk reprisals by taking down the U.S. grid during a period of military hostilities would be to affect ongoing military operations. Without the lifeline of intelligence, communication, and logistics provided by U.S. domestic bases, American military operations would be compromised in almost any conceivable contingency. Making bases more resilient to civilian power outages would reduce the incentive for an opponent to attack the grid. An opponent might still attempt to take down the grid for the sake of disrupting civilian systems, but the powerful incentive to do so in order to win an ongoing battle or war would be greatly reduced.

#### Grid failure shuts down US military operations

Paul Stockton 11, assistant secretary of defense for Homeland Defense and Americas’ Security Affairs, “Ten Years After 9/11: Challenges for the Decade to Come”, <http://www.hsaj.org/?fullarticle=7.2.11>

The cyber threat to the DIB is only part of a much larger challenge to DoD. Potential adversaries are seeking asymmetric means to cripple our force projection, warfighting, and sustainment capabilities, by targeting the critical civilian and defense supporting assets (within the United States and abroad) on which our forces depend. This challenge is not limited to man-made threats; DoD must also execute its mission-essential functions in the face of disruptions caused by naturally occurring hazards.20 Threats and hazards to DoD mission execution include incidents such as earthquakes, naturally occurring pandemics, solar weather events, and industrial accidents, as well as kinetic or virtual attacks by state or non-state actors. Threats can also emanate from insiders with ties to foreign counterintelligence organizations, homegrown terrorists, or individuals with a malicious agenda. From a DoD perspective, this global convergence of unprecedented threats and hazards, and vulnerabilities and consequences, is a particularly problematic reality of the post-Cold War world. Successfully deploying and sustaining our military forces are increasingly a function of interdependent supply chains and privately owned infrastructure within the United States and abroad, including transportation networks, cyber systems, commercial corridors, communications pathways, and energy grids. This infrastructure largely falls outside DoD direct control. Adversary actions to destroy, disrupt, or manipulate this highly vulnerable homeland- and foreign-based infrastructure may be relatively easy to achieve and extremely tough to counter. Attacking such “soft,” diffuse infrastructure systems could significantly affect our military forces globally – potentially blinding them, neutering their command and control, degrading their mobility, and isolating them from their principal sources of logistics support. The Defense Critical Infrastructure Program (DCIP) under Mission Assurance seeks to improve execution of DoD assigned missions to make them more resilient. This is accomplished through the assessment of the supporting commercial infrastructure relied upon by key nodes during execution. By building resilience into the system and ensuring this support is well maintained, DoD aims to ensure it can "take a punch as well as deliver one."21 It also provides the department the means to prioritize investments across all DoD components and assigned missions to the most critical issues faced by the department through the use of risk decision packages (RDP).22 The commercial power supply on which DoD depends exemplifies both the novel challenges we face and the great progress we are making with other federal agencies and the private sector. Today’s commercial electric power grid has a great deal of resilience against the sort of disruptive events that have traditionally been factored into the grid’s design. Yet, the grid will increasingly confront threats beyond that traditional design basis. This complex risk environment includes: disruptive or deliberate attacks, either physical or cyber in nature; severe natural hazards such as geomagnetic storms and natural disasters with cascading regional and national impacts (as in NLE 11); long supply chain lead times for key replacement electric power equipment; transition to automated control systems and other smart grid technologies without robust security; and more frequent interruptions in fuel supplies to electricity-generating plants. These risks are magnified by globalization, urbanization, and the highly interconnected nature of people, economies, information, and infrastructure systems. The department is highly dependent on commercial power grids and energy sources. As the largest consumer of energy in the United States, DoD is dependent on commercial electricity sources outside its ownership and control for secure, uninterrupted power to support critical missions. In fact, approximately 99 percent of the electricity consumed by DoD facilities originates offsite, while approximately 85 percent of critical electricity infrastructure itself is commercially owned. This situation only underscores the importance of our partnership with DHS and its work to protect the nation’s critical infrastructure – a mission that serves not only the national defense but also the larger national purpose of sustaining our economic health and competitiveness. DoD has traditionally assumed that the commercial grid will be subject only to infrequent, weather-related, and short-term disruptions, and that available backup power is sufficient to meet critical mission needs. As noted in the February 2008 Report of the Defense Science Board Task Force on DoD Energy Strategy, “In most cases, neither the grid nor on-base backup power provides sufficient reliability to ensure continuity of critical national priority functions and oversight of strategic missions in the face of a long term (several months) outage.”23 Similarly, a 2009 GAO Report on Actions Needed to Improve the Identification and Management of Electrical Power Risks and Vulnerabilities to DoD Critical Assets stated that DoD mission-critical assets rely primarily on commercial electric power and are vulnerable to disruptions in electric power supplies.24 Moreover, these vulnerabilities may cascade into other critical infrastructure that uses the grid – communications, water, transportation, and pipelines – that, in turn, is needed for the normal operation of the grid, as well as its quick recovery in emergency situations. To remedy this situation, the Defense Science Board (DSB) Task Force recommended that DoD take a broad-based approach, including a focused analysis of critical functions and supporting assets, a more realistic assessment of electricity outage cause and duration, and an integrated approach to risk management that includes greater efficiency, renewable resources, distributed generation, and increased reliability. DoD Mission Assurance is designed to carry forward the DSB recommendations. Yet, for a variety of reasons – technical, financial, regulatory, and legal – DoD has limited ability to manage electrical power demand and supply on its installations. As noted above, DHS is the lead agency for critical infrastructure protection by law and pursuant to Homeland Security Presidential Directive 7. The Department of Energy (DOE) is the lead agency on energy matters. And within DoD, energy and energy security roles and responsibilities are distributed and shared, with different entities managing security against physical, nuclear, and cyber threats; cost and regulatory compliance; and the response to natural disasters. And of course, production and delivery of electric power to most DoD installations are controlled by commercial entities that are regulated by state and local utility commissions. The resulting paradox: DoD is dependent on a commercial power system over which it does not – and never will – exercise control.

#### Nuclear war

Frederick Kagan and Michael O’Hanlon 7, Fred’s a resident scholar at AEI, Michael is a senior fellow in foreign policy at Brookings, “The Case for Larger Ground Forces”, April, <http://www.aei.org/files/2007/04/24/20070424_Kagan20070424.pdf>

We live at a time when wars not only rage in nearly every region but threaten to erupt in many places where the current relative calm is tenuous. To view this as a strategic military challenge for the United States is not to espouse a specific theory of America’s role in the world or a certain political philosophy. Such an assessment flows directly from the basic bipartisan view of American foreign policy makers since World War II that overseas threats must be countered before they can directly threaten this country’s shores, that the basic stability of the international system is essential to American peace and prosperity, and that no country besides the United States is in a position to lead the way in countering major challenges to the global order. Let us highlight the threats and their consequences with a few concrete examples, emphasizing those that involve key strategic regions of the world such as the Persian Gulf and East Asia, or key potential threats to American security, such as the spread of nuclear weapons and the strengthening of the global Al Qaeda/jihadist movement. The Iranian government has rejected a series of international demands to halt its efforts at enriching uranium and submit to international inspections. What will happen if the US—or Israeli—government becomes convinced that Tehran is on the verge of fielding a nuclear weapon? North Korea, of course, has already done so, and the ripple effects are beginning to spread. Japan’s recent election to supreme power of a leader who has promised to rewrite that country’s constitution to support increased armed forces—and, possibly, even nuclear weapons— may well alter the delicate balance of fear in Northeast Asia fundamentally and rapidly. Also, in the background, at least for now, SinoTaiwanese tensions continue to flare, as do tensions between India and Pakistan, Pakistan and Afghanistan, Venezuela and the United States, and so on. Meanwhile, the world’s nonintervention in Darfur troubles consciences from Europe to America’s Bible Belt to its bastions of liberalism, yet with no serious international forces on offer, the bloodletting will probably, tragically, continue unabated. And as bad as things are in Iraq today, they could get worse. What would happen if the key Shiite figure, Ali al Sistani, were to die? If another major attack on the scale of the Golden Mosque bombing hit either side (or, perhaps, both sides at the same time)? Such deterioration might convince many Americans that the war there truly was lost—but the costs of reaching such a conclusion would be enormous. Afghanistan is somewhat more stable for the moment, although a major Taliban offensive appears to be in the offing. Sound US grand strategy must proceed from the recognition that, over the next few years and decades, the world is going to be a very unsettled and quite dangerous place, with Al Qaeda and its associated groups as a subset of a much larger set of worries. The only serious response to this international environment is to develop armed forces capable of protecting America’s vital interests throughout this dangerous time. Doing so requires a military capable of a wide range of missions—including not only deterrence of great power conflict in dealing with potential hotspots in Korea, the Taiwan Strait, and the Persian Gulf but also associated with a variety of Special Forces activities and stabilization operations. For today’s US military, which already excels at high technology and is increasingly focused on re-learning the lost art of counterinsurgency, this is first and foremost a question of finding the resources to field a large-enough standing Army and Marine Corps to handle personnel intensive missions such as the ones now under way in Iraq and Afghanistan. Let us hope there will be no such large-scale missions for a while. But preparing for the possibility, while doing whatever we can at this late hour to relieve the pressure on our soldiers and Marines in ongoing operations, is prudent. At worst, the only potential downside to a major program to strengthen the military is the possibility of spending a bit too much money. Recent history shows no link between having a larger military and its overuse; indeed, Ronald Reagan’s time in office was characterized by higher defense budgets and yet much less use of the military, an outcome for which we can hope in the coming years, but hardly guarantee. While the authors disagree between ourselves about proper increases in the size and cost of the military (with O’Hanlon preferring to hold defense to roughly 4 percent of GDP and seeing ground forces increase by a total of perhaps 100,000, and Kagan willing to devote at least 5 percent of GDP to defense as in the Reagan years and increase the Army by at least 250,000), we agree on the need to start expanding ground force capabilities by at least 25,000 a year immediately. Such a measure is not only prudent, it is also badly overdue.

#### States will inevitably compete for relative status – only primacy can prevent conflict

**Wohlforth 9**, Professor of government at Dartmouth, (William, “Unipolarity, Status Competition, and Great Power War” World Politics, 61:1, January, Project Muse)

 Second, I question the dominant view that status quo evaluations are relatively independent of the distribution of capabilities. If the status of states depends in some measure on their relative capabilities, and if states derive utility from status, then different distributions of capabilities may affect levels of satisfaction, just as different income distributions may affect levels of status competition in domestic settings. 6 Building on research in psychology and sociology, I argue that even capabilities distributions among major powers foster ambiguous status hierarchies, which generate more dissatisfaction and clashes over the status quo. And the more stratified the distribution of capabilities, the less likely such status competition is.

Unipolarity thus generates far fewer incentives than either bipolarity or multipolarity for direct great power positional competition over status. Elites in the other major powers continue to prefer higher status, but in a unipolar system they face comparatively weak incentives to translate that preference into costly action. And the absence of such incentives matters because social status is a positional good—something whose value depends on how much one has in relation to others.7 “If everyone has high status,” Randall Schweller notes, “no one does.”8 While one actor might increase its status, all cannot simultaneously do so. High status is thus inherently scarce, and competitions for status tend to be zero sum.9

I begin by describing the puzzles facing predominant theories that status competition might solve. Building on recent research on social identity and status seeking, I then show that under certain conditions the ways decision makers identify with the states they represent may prompt them to frame issues as positional disputes over status in a social hierarchy. I develop hypotheses that tailor this scholarship to the domain of great power politics, showing how the probability of status competition is likely to be linked to polarity. The rest of the article investigates whether there is sufficient evidence for these hypotheses to warrant further refinement and testing. I pursue this in three ways: by showing that the theory advanced here is consistent with what we know about large-scale patterns of great power conflict through history; by [End Page 30] demonstrating that the causal mechanisms it identifies did drive relatively secure major powers to military conflict in the past (and therefore that they might do so again if the world were bipolar or multipolar); and by showing that observable evidence concerning the major powers’ identity politics and grand strategies under unipolarity are consistent with the theory’s expectations.

Puzzles of Power and War

Recent research on the connection between the distribution of capabilities and war has concentrated on a hypothesis long central to systemic theories of power transition or hegemonic stability: that major war arises out of a power shift in favor of a rising state dissatisfied with a status quo defended by a declining satisfied state.10 Though they have garnered substantial empirical support, these theories have yet to solve two intertwined empirical and theoretical puzzles—each of which might be explained by positional concerns for status.

First, if the material costs and benefits of a given status quo are what matters, why would a state be dissatisfied with the very status quo that had abetted its rise? The rise of China today naturally prompts this question, but it is hardly a novel situation. Most of the best known and most consequential power transitions in history featured rising challengers that were prospering mightily under the status quo. In case after case, historians argue that these revisionist powers sought recognition and standing rather than specific alterations to the existing rules and practices that constituted the order of the day.

In each paradigmatic case of hegemonic war, the claims of the rising power are hard to reduce to instrumental adjustment of the status quo. In R. Ned Lebow’s reading, for example, Thucydides’ account tells us that the rise of Athens posed unacceptable threats not to the security or welfare of Sparta but rather to its identity as leader of the Greek world, which was an important cause of the Spartan assembly’s vote for war.11 The issues that inspired Louis XIV’s and Napoleon’s dissatisfaction with the status quo were many and varied, but most accounts accord [End Page 31] independent importance to the drive for a position of unparalleled primacy. In these and other hegemonic struggles among leading states in post-Westphalian Europe, the rising challenger’s dissatisfaction is often difficult to connect to the material costs and benefits of the status quo, and much contemporary evidence revolves around issues of recognition and status.12

Wilhemine Germany is a fateful case in point. As Paul Kennedy has argued, underlying material trends as of 1914 were set to propel Germany’s continued rise indefinitely, so long as Europe remained at peace.13 Yet Germany chafed under the very status quo that abetted this rise and its elite focused resentment on its chief trading partner—the great power that presented the least plausible threat to its security: Great Britain. At fantastic cost, it built a battleship fleet with no plausible strategic purpose other than to stake a claim on global power status.14 Recent historical studies present strong evidence that, far from fearing attacks from Russia and France, German leaders sought to provoke them, knowing that this would lead to a long, expensive, and sanguinary war that Britain was certain to join.15 And of all the motivations swirling round these momentous decisions, no serious historical account fails to register German leaders’ oft-expressed yearning for “a place in the sun.”

The second puzzle is bargaining failure. Hegemonic theories tend to model war as a conflict over the status quo without specifying precisely what the status quo is and what flows of benefits it provides to states.16 Scholars generally follow Robert Gilpin in positing that the underlying issue concerns a “desire to redraft the rules by which relations among nations work,” “the nature and governance of the system,” and “the distribution of territory among the states in the system.”17 If these are the [End Page 32] issues at stake, then systemic theories of hegemonic war and power transition confront the puzzle brought to the fore in a seminal article by James Fearon: what prevents states from striking a bargain that avoids the costs of war? 18 Why can’t states renegotiate the international order as underlying capabilities distributions shift their relative bargaining power?

Fearon proposed that one answer consistent with strict rational choice assumptions is that such bargains are infeasible when the issue at stake is indivisible and cannot readily be portioned out to each side. Most aspects of a given international order are readily divisible, however, and, as Fearon stressed, “both the intrinsic complexity and richness of most matters over which states negotiate and the availability of linkages and side-payments suggest that intermediate bargains typically will exist.”19 Thus, most scholars have assumed that the indivisibility problem is trivial, focusing on two other rational choice explanations for bargaining failure: uncertainty and the commitment problem.20 In the view of many scholars, it is these problems, rather than indivisibility, that likely explain leaders’ inability to avail themselves of such intermediate bargains.

Yet recent research inspired by constructivism shows how issues that are physically divisible can become socially indivisible, depending on how they relate to the identities of decision makers.21 Once issues surrounding the status quo are framed in positional terms as bearing on the disputants’ relative standing, then, to the extent that they value their standing itself, they may be unwilling to pursue intermediate bargaining solutions. Once linked to status, easily divisible issues that theoretically provide opportunities for linkages and side payments of various sorts may themselves be seen as indivisible and thus unavailable as avenues for possible intermediate bargains.

The historical record surrounding major wars is rich with evidence suggesting that positional concerns over status frustrate bargaining: expensive, protracted conflict over what appear to be minor issues; a propensity on the part of decision makers to frame issues in terms of relative rank even when doing so makes bargaining harder; decision-makers’ [End Page 33] inability to accept feasible divisions of the matter in dispute even when failing to do so imposes high costs; demands on the part of states for observable evidence to confirm their estimate of an improved position in the hierarchy; the inability of private bargains to resolve issues; a frequently observed compulsion for the public attainment of concessions from a higher ranked state; and stubborn resistance on the part of states to which such demands are addressed even when acquiescence entails limited material cost.

The literature on bargaining failure in the context of power shifts remains inconclusive, and it is premature to take any empirical pattern as necessarily probative. Indeed, Robert Powell has recently proposed that indivisibility is not a rationalistic explanation for war after all: fully rational leaders with perfect information should prefer to settle a dispute over an indivisible issue by resorting to a lottery rather than a war certain to destroy some of the goods in dispute. What might prevent such bargaining solutions is not indivisibility itself, he argues, but rather the parties’ inability to commit to abide by any agreement in the future if they expect their relative capabilities to continue to shift.22 This is the credible commitment problem to which many theorists are now turning their attention. But how it relates to the information problem that until recently dominated the formal literature remains to be seen.23

The larger point is that positional concerns for status may help account for the puzzle of bargaining failure. In the rational choice bargaining literature, war is puzzling because it destroys some of the benefits or flows of benefits in dispute between the bargainers, who would be better off dividing the spoils without war. Yet what happens to these models if what matters for states is less the flows of material benefits themselves than their implications for relative status? The salience of this question depends on the relative importance of positional concern for status among states.

Do Great Powers Care about Status?

Mainstream theories generally posit that states come to blows over an international status quo only when it has implications for their security or material well-being. The guiding assumption is that a state’s satisfaction [End Page 34] with its place in the existing order is a function of the material costs and benefits implied by that status.24 By that assumption, once a state’s status in an international order ceases to affect its material wellbeing, its relative standing will have no bearing on decisions for war or peace. But the assumption is undermined by cumulative research in disciplines ranging from neuroscience and evolutionary biology to economics, anthropology, sociology, and psychology that human beings are powerfully motivated by the desire for favorable social status comparisons. This research suggests that the preference for status is a basic disposition rather than merely a strategy for attaining other goals.25 People often seek tangibles not so much because of the welfare or security they bring but because of the social status they confer. Under certain conditions, the search for status will cause people to behave in ways that directly contradict their material interest in security and/or prosperity.

#### SMR’s “island” bases by providing constant reliable power

King 11

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Having a reliable source of electricity is critically important for many DoD installations. Fort Meade, Maryland, which hosts the National Security Agency’s power intensive computers, is an example of where electricity is mission critical. Installations need to be more robust against interruptions caused by natural forces or intentional attack. Most installations currently rely on the commercial electricity grid and backup generators. Reliance on generators presents some limitations. A building dedicated generator only provides electricity to a specific building when there is a power outage. Typically, diesel standby generators have an availability of 85 percent when operated for more than 24 hours [38]. Most DoD installations keep less than a 5-day supply of fuel. Small nuclear power plants could contribute to electrical energy surety and survivability. Having nuclear power plants networked with the grid and other backup generating systems 5 could give DoD installations higher power availability during extended utility power outages and more days of utility-independent operation. Existing large commercial nuclear power plants have an availability of over 90 percent. When a small nuclear power plant is networked with existing backup generating systems and the grid, overall availability values could be as high as 99.6 percent [39]. Since proposed small reactors have long refueling intervals (from 4 to 30 years), if power from the commercial grid became unavailable, a small reactor could provide years of electrical power independent of the commercial grid [4]. Power assurance to DoD installations also involves three infrastructure aspects of electricity delivery: electrical power transmission, electricity distribution, and electricity control (of distribution and transmission). Electric power transmission is the bulk transfer of electrical energy from generating plants to substations located near population centers. Electricity distribution networks carry electricity from the substations to consumers. Electricity control is the management of switches and connections to control the flow of electricity through transmission and distribution networks. Typically, transmission lines transfer electricity at high voltages over long distances to minimize loss; electricity distribution systems carry medium voltages. For electrical power transmission, very little additional infrastructure is required to incorporate small nuclear power plants because they would be located on or near the DoD installation being serviced. However, redundancy in transmission lines would make the overall network more robust. Electricity control capabilities, such as self-healing 6 and optimization of assets to increase operational efficiency, could improve overall power availability; however, they are not necessary for the integration of small nuclear power plants. Key components for improving electricity control include advanced electricity meters and electricity meter data management. These tools are needed in order to establish islanding, a condition in which a portion of the utility system, which contains both load and generation, is isolated from the remainder of the utility system and continues to operate. Since the power generation capacities of small nuclear power plants are larger than required for most DoD bases, islanding could extend to adjacent communities if sufficient technical upgrades were performed to systems outside of the installation. This contributes to DoD missions because civilians and service members working on the installation often live with their families in adjacent communities. The power would ensure that critical services such as emergency response, waste water treatment, and hospitals could be maintained.

#### DoD bypasses regulatory hurdles and safety hazards

Loudermilk 11

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Path forward: Department of Defense as first-mover Problematically, despite the immense energy security benefits that would accompany the wide-scale adoption of small modular reactors in the US, with a difficult regulatory environment, anti-nuclear lobbying groups, skeptical public opinion, and of course the recent Fukushima accident, the nuclear industry faces a tough road in the battle for new reactors. While President Obama and Energy Secretary Chu have demonstrated support for nuclear advancement on the SMR front, progress will prove difficult. However, a potential route exists by which small reactors may more easily become a reality: the US military. The US Navy has successfully managed, without accident, over 500 small reactors on-board its ships and submarines throughout 50 years of nuclear operations. At the same time, serious concern exists, highlighted by the Defense Science Board Task Force in 2008, that US military bases are tied to, and almost entirely dependent upon, the fragile civilian electrical grid for 99% of its electricity consumption. To protect military bases’ power supplies and the nation’s military assets housed on these domestic installations, the Board recommended a strategy of “islanding” the energy supplies for military installations, thus ensuring their security and availability in a crisis or conflict that disrupts the nation’s grid or energy supplies. DOD has sought to achieve this through decreased energy consumption and renewable technologies placed on bases, but these endeavors will not go nearly far enough in achieving the department’s objectives. However, by placing small reactors on domestic US military bases, DOD could solve its own energy security quandary—providing assured supplies of secure and constant energy both to bases and possibly the surrounding civilian areas as well. Concerns over reactor safety and security are alleviated by the security already present on installations and the military’s long history of successfully operating nuclear reactors without incident. Unlike reactors on-board ships, small reactors housed on domestic bases would undoubtedly be subject to Nuclear Regulatory Commission (NRC) regulation and certification, however, with strong military backing, adoption of the reactors may prove significantly easier than would otherwise be possible. Additionally, as the reactors become integrated on military facilities, general fears over the use and expansion of nuclear power will ease, creating inroads for widespread adoption of the technology at the private utility level. Finally, and perhaps most importantly, action by DOD as a “first mover” on small reactor technology will preserve America’s badly struggling and nearly extinct nuclear energy industry. The US possesses a wealth of knowledge and technological expertise on SMRs and has an opportunity to take a leading role in its adoption worldwide. With the domestic nuclear industry largely dormant for three decades, the US is at risk of losing its position as the global leader in the international nuclear energy market. If the current trend continues, the US will reach a point in the future where it is forced to import nuclear technologies from other countries—a point echoed by Secretary Chu in his push for nuclear power expansion. Action by the military to install reactors on domestic bases will guarantee the short-term survival of the US nuclear industry and will work to solidify long-term support for nuclear energy. Conclusions In the end, small modular reactors present a viable path forward for both the expansion of nuclear power in the US and also for enhanced US energy security. Offering highly safe, secure, and proliferation-resistant designs, SMRs have the potential to bring carbon-free baseload distributed power across the United States. Small reactors measure up with, and even exceed, large nuclear reactors on questions of safety and possibly on the financial (cost) front as well. SMRs carry many of the benefits of both large-scale nuclear energy generation and renewable energy technologies. At the same time, they can reduce US dependence on fossil fuels for electricity production—moving the US ahead on carbon dioxide and GHG reduction goals and setting a global example. While domestic hurdles within the nuclear regulatory environment domestically have proven nearly impossible to overcome since Three Mile Island, military adoption of small reactors on its bases would provide energy security for the nation’s military forces and may create the inroads necessary to advance the technology broadly and eventually lead to their wide-scale adoption.

### prolif adv

#### Massive expansion of nuclear power’s inevitable worldwide – that causes cascading prolif

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Nuclear energy is a twentieth-century innovation but until recently has not spread beyond a relatively small number 0F industrialized nations (see maps on pages 4 5). All this is about to change. With global electricity demand increasing dramatically, greenhouse gas emissions, and energy security becoming national priorities, developed and developing countries alike are reexamining nuclear energy as a means of providing a reliable E scalable source of low-carbon power. The International Energy Agency (IEA) projects that global electricity demand will increase 2.2 percent a year to 2035, with about 80 percent of that growth occurring in emerging economies outside the Organization for Economic Cooperation £ Development (OECD).' Even if new policy initiatives are introduced to lower carbon dioxide (CO2) emissions Q combat global climate change, global energy-related CO2 emissions are expected to increase 21 percent between 2008 2035.1 Emerging market economies account For all of this projected increase in emissions. In the face of rising prices and increasing volatility in the oil market, many of these economies have shifted their attention to nuclear energy as a means of reducing dependence on oil (often a major source of their power generation), improving their balance of payments, and bolstering national energy security.’ Currently, 440 reactors with a total capacity of 375 gigawatts (G\Wc) arc in operation worlclwicle.\* As of March 2011, 65 nuclear reactor units, with a total capacity of 63 G\Ve, are under construction.5 As of April 2011, 158 projects are also on order or planned and 326 proposed." These preparations For replacing or expanding reactor ﬂeets Q For new entries to the marketplace follow a decades-long lull in construction suggest a “nuclear renaissance” has begun. \Y/hile “renaissance” implies a revival or return to a better time. the global expansion of nuclear energy in the coming decades will differ in several resects from the way civilian nuclear power developed between the late 1950s mid-19805. First, the scope and pace of this new deployment could be signiﬁcantly larger than in previous periods of expansion: some recent analyses put installed nuclear capacity up at 550—850 G\Ve by 2035. depending on assumptions about the implementation of low-carbon energy policiesf In IEA projections, a 50 per- cent cut in energy-related CO, emissions by 2050 would require global capacity to reach 1,200 G\Ve, a net addition of 30 G\Ve each year over the next forty years.“ To put this ﬁgure into perspective, during the period of nuclear p0wer’s most rapid expansion (1981-90). capacity increased by only 20 G\Ve a year, slowing to an annual average of 4 G\X/e from 1991 to 2006." To achieve large- scale reductions in energy—related CO: emissions, nuclear capacity must there- lore grow not only faster but also For several decades longer than during nuclear energy's previous “golden age." (As the preface indicates, safety concerns arising in the aftermath ofthe Fukushima accident will slow or scale back nuclear power expansion globally in the short term. At the same time, the longer-term impact of Fukushima on global nuclear power expansion will be less adverse, especially in emerging market countries.) Also different today is the number of countries seeking to build their ﬁrst nuclear power reactor. Some sixty-ﬁve countries have expressed interest in or are actively planning for nuclear power."' As the International Atomic Energy Agency (IAEA) points out, however, most of these countries are merely “con- sidering” the range of issues involved in nuclear power development. Many of them cannot realistically afford the large costs associated with civilian nuclear power programs. According to some analyses, countries with a GDP ofless than $50 billion could not spend several billion dollars building a reactor." ln addi- tion, many aspirant countries still lack the electricity grids required For nuclear power: electricity systems with a capacity below l0 G\Ve are unlikely to be able to accommodate a nuclear reactor.“ Some countries could address this issue by expanding electricity interconnections with neighboring states or developing ower export arrangements; however, these alternatives are not widely available in any case would take time to implement. At the same time, a number of countries have credible plans to become new nuclear energy states (NNES). The IAEA has indicated that ten to twenty-ﬁve countries might begin operating their ﬁrst plants by 2030, whereas since Cher- nobyl only thrce—China, Mexico, Romania—havc brought nuclear plants online for the ﬁrst time.” The following list shows the stages of progress of eleven emerging market countries in their ellorts to develop a civilian nuclear energy programz“ —Power reactors under construction: Iran.“ —Contracts signed, legal regulatory infrastructure well developed: United Arab Emirates (UAE), Turkey. —Committed plans, legal Q regulatory infrastructure developing: Vietnam, jordan. —\Well-developed plans but commitment pending: Thailand. Indonesia. Egypt, Kazakhstan. —Developing plans: Saudi Arabia, Malaysia. Emerging market nations entertaining the construction of new nuclear power capacity lace several critical issues. Domestically, each must establish strong institutions and viable regulatory frameworks addressing health, safety, prolif- eration, environmental concerns while ensuring that adequate human ﬁnancial resources are available for these tasks. Even if a state is willing to buy a nuclear reactor on a “turnkey” basis (paying For an outside operator to build Q run the system), it must still train its own nationals in these various respects Q establish a strong academic industrial culture in all aspects of commercial nuclear operations in order to achieve a sound, sustainable program. The NNES will need to build these capabilities in a sufficient timely manner. New States One of the biggest challenges in any expansion of the civilian nuclear sector is that of maintaining and strengthening the global regime for nuclear proliferation. The changing geopolitical J security environment, combined with the political instability of many regions countries that aspire to develop civilian nuclear reactor technology, has already raised proliferation concerns. Nuclear power reactors could become attractive targets for terrorists, who might also seek access to ﬁssile material for radiological dispersal devices (“dirty bombs”) or for nuclear weapons. With such materials more widely available, the proliferation risks could mount. As commercial enrichment and recycling programs multiply, countries may be tempted also to develop latent nuclear weapons capabilities, especially if they aspire to attain regional predominance, international standing, or the capabilities of regional rivals. An expansion of nuclear energy could further tax an already stressed proliferation regime. In light ofArticle IV of the Nuclear Treaty (NPT), wl1icl1 states that the treat shall not aﬁect the “inalienable right . . . to develop research, production duse of nuclear energy For peaceful purposes without discrimination . . . the right to partici ate in, the fullest possible exchange of equipment, materials H scientiﬁc ii technological information For the peaceful uses olinuclear energy, ” some nations are considering acquisition of fuel cycle capabilities as a way to avoid further dependence on foreign suppliers when they develop nuclear power.“ The NPT contains no provisions to restrict acquisition of such capabilities, although members of the Nuclear Suppliers Group (a voluntary group of nations that restricts nuclear exports) have long practiced restraint on technology transfers of sensitive components of the Fuel cycle. A sharp increase in the demand for nuclear fuel could enhance the commercial attractiveness of uranium enrichment reprocessing, enticing new entrants into the market." Nations with large uranium resources might seek to add value to their uranium exports by moving further up the chain of produc- tion or by expanding current capabilities (Australia, Canada, Kazakhstan, South Africa have all discussed this option recently). Even if the high cost of Fuel cycle activities proves to be a disincentive to their development, the NNES— especially in emerging markets—may consider Fuel supply security exercis- ing sovereign rights under Article IV of the NPT more relevant than economic drivers in their decisions about enrichment or reprocessing.“ With governments playing an increasing role in securing and meeting nuclear contracts, political motivations might also enter into assessments of the nuclear capabilities neces- sary for recipient countries. The great danger in the race to build out new capacity is that some new players may not take proliferation concerns as seriously as existing service providers. To address these issues, there has been a reinvigorated discussion of multilat- eral nuclear approaches (MN/\s). M NAs establish a framework to safeguard Arti- cle IV rights, speciﬁcally by limiting the diffusion ofsensitive nuclear materials E technologies while concurrently guaranteeing long-term supply of nuclear fuel to civilian nuclear power programs. Some steps in this direction include two recently approved fuel banks: the Russian-backed lnternational Uranium Enrich- ment Center in Angarsk the ME/\ Nuclear Threat Initiative Fuel Bank.” The institutional challenges to the regime are compounded both by the actions of rogue states such as Iran’s clandestine nuclear program and North Korea’s nuclear weapons testing Q new uranium enrichment pro- gram, Q by non-state activities such as the operations ofblack market nuclear networks arranged by Pakistani scientist A. Khan. Conﬁdence in the regime’s ability to respond to resolve proliferation threats has thus fallen. New technologies may put further stress on the system. Particularly worrying are the expansion of centrifuge technology, commercialization of the laser enrichment process, development and deployment of next-generation reprocessing techniques that require advanced safeguards, and the potential spread of fast reactors. Although the impact of these dynamics is tlifﬁcult to foresee, the proliferation regime needs to keep pace with the rapidly changing, complex nuclear market, especially those developments activities that facilitate the expansion of uranium enrichment and spent fuel reprocessing. This is a major challenge for a regime already under stress.

#### The spread of enrichment and reprocessing collapse the entire nonproliferation regime

Anatoly S. Diyakov 10, Professor of Physics and Director of the Center for Arms Control Energy and Environmental Studies at the Moscow Institute of Physics, “The nuclear “renaissance” & preventing the spread of enrichment & reprocessing technologies: a Russian view”, Dædalus Winter 2010

The anticipated growth of nuclear power around the world may lead to the spread of nuclear fuel cycle technologies as well. The expectations associated with a renewed interest in nuclear power and the rate of nuclear power growth in the world may be exaggerated; at the very least we can expect that the growth would occur not immediately, but over a long period. Nevertheless, there are definite concerns about the implications of nuclear power expansion for the nuclear nonproliferation regime. Driving these concerns is a sense that, beyond interest in nuclear power, developing countries also have an interest in retaining their right under the Nuclear Non-Proliferation Treaty (npt) to possess nuclear fuel cycle technologies. A potential spread of nuclear fuel cycle technologies, especially technologies for uranium enrichment and for reprocessing spent fuel to separate plutonium, poses a serious concern to the nuclear nonproliferation regime because enrichment and reprocessing capabilities give states the capability to produce fissile materials for weapons. This is not a new problem. Indeed, as early as 1946, the Acheson-Lillenthal report declared that proliferation risks are inherent to the nuclear fuel cycle. If nations engage in fuel cycle activities it increases the risk of: • Spread of sensitive technologies from declared facilities, resulting in their illegal transfer to other entities; • Diversion of nuclear materials from declared fuel cycle facilities; • Running a military program at undeclared fuel cycle facilities; and • Breakout–that is, withdrawal from the npt and the subsequent use of safeguarded nuclear facilities for military purposes. The reality of these dangers was recently demonstrated by North Korea and the A.Q. Khan network. International Atomic Energy Agency (iaea) Director General Mohamed ElBaradei has said that the fuel cycle is the “Achilles heel” of the nonproliferation system.8 Some countries have already declared their right to acquire enrichment and reprocessing technologies. This right is in fact secured for countries party to the npt. The npt does not restrict peaceful development and use of nuclear power; Article IV of the Treaty asserts, “Nothing in this Treaty shall be interpreted as affecting the inalienable right of all the Parties to the Treaty to develop research, production and use of nuclear energy for peaceful purposes.” However, in ensuring the right to peaceful use of nuclear energy, the npt also imposes specific obligations upon its member states. In accordance with Article II of the npt, “Each non-nuclearweapon State Party to the Treaty undertakes not to receive the transfer from any transferor whatsoever of nuclear weapons or other nuclear explosive devices or of control over such weapons or explosive devices directly, or indirectly. ” Article III requires that each Treaty participant state “undertakes to accept safeguards . . . for the exclusive purpose of veri½cation of the ful½llment of its obligations assumed under this Treaty with a view to preventing diversion of nuclear energy from peaceful uses to nuclear weapons.” The right to develop the nuclear fuel cycle, afforded by the npt, is considered by some to be a loophole in the nonproliferation regime. This loophole, and recent violations of commonly accepted obligations by certain countries, raises questions about the npt’s capacity to protect international security adequately from threats that may occur. It would be wrong to blame the authors of the npt for this loophole. Over the four decades that have passed since the npt ½rst came into effect, the world has changed dramatically. The npt to a large extent was initially intended to prevent creation of nuclear weapons by industrially advanced countries such as West Germany, Italy, Sweden, Switzerland, South Korea, Taiwan, and others, while simultaneously providing them the bene½t of peaceful nuclear use and security guarantees. When the npt was being negotiated in the 1960s, hardly anyone could have imagined that, with time, the main actors in proliferation and the dangers arising from it would come to be those countries that had recently become liberated from Europe’s colonial dominion (at the time called “developing” or “third-world” countries) and also non-state entities– namely, terrorist organizations. Considering that objective forces are compelling more and more countries to turn to nuclear energy to satisfy their energy needs, and that they have the right to develop the nuclear fuel cycle, it is necessary to search for solutions that, on the one hand, would prevent proliferation of sensitive nuclear technologies and, on the other hand, would ensure interested countries guaranteed access to external sources of nuclear fuel cycle services and products.

#### Squo nuclear power means quick breakout—asymmetric development of arsenals creates imbalances that undermine deterrent relationships

Sokolski 9

Henry Sokolski, Executive Director of the Nonproliferation Policy Education Center, 6/1/2009, Avoiding a Nuclear Crowd, http://www.hoover.org/publications/policy-review/article/5534

Finally, several new nuclear weapons contenders are also likely to emerge in the next two to three decades. Among these might be Japan, North Korea, South Korea, Taiwan, Iran, Algeria, Brazil (which is developing a nuclear submarine and the uranium to fuel it), Argentina, and possibly Saudi Arabia (courtesy of weapons leased to it by Pakistan or China), Egypt, Syria, and Turkey. All of these states have either voiced a desire to acquire nuclear weapons or tried to do so previously and have one or more of the following: A nuclear power program, a large research reactor, or plans to build a large power reactor by 2030.

With a large reactor program inevitably comes a large number of foreign nuclear experts (who are exceedingly difficult to track and identify) and extensive training, which is certain to include nuclear fuel making.19 Thus, it will be much more difficult to know when and if a state is acquiring nuclear weapons (covertly or overtly) and far more dangerous nuclear technology and materials will be available to terrorists than would otherwise. Bottom line: **As more states bring large reactors on line more will become nuclear-weapons-ready** — i.e., **they could come within months of acquiring nuclear weapons** if they chose to do so.20 As for nuclear safeguards keeping apace, neither the iaea’s nuclear inspection system (even under the most optimal conditions) nor technical trends in nuclear fuel making (e.g., silex laser enrichment, centrifuges, new South African aps enrichment techniques, filtering technology, and crude radiochemistry plants, which are making successful, small, affordable, covert fuel manufacturing even more likely)21 afford much cause for optimism.

This brave new nuclear world will stir existing security alliance relations more than it will settle them: In the case of states such as Japan, South Korea, and Turkey, it could prompt key allies to go ballistic or nuclear on their own.

Nuclear 1914

At a minimum, **such developments will be a departure from whatever stability existed during the Cold War**. After World War II, there was a clear subordination of nations to one or another of the two superpowers’ strong alliance systems — the U.S.-led free world and the Russian-Chinese led Communist Bloc. The net effect was relative peace with only small, nonindustrial wars. This alliance tension and system, however, no longer exist. Instead, we now have one superpower, the United States, that is capable of overthrowing small nations unilaterally with conventional arms alone, associated with a relatively weak alliance system ( nato) that includes two European nuclear powers (France and the uk). nato is increasingly integrating its nuclear targeting policies. The U.S. also has retained its security allies in Asia (Japan, Australia, and South Korea) but has seen the emergence of an increasing number of nuclear or nuclear-weapon-armed or -ready states.

So far, the U.S. has tried to cope with independent nuclear powers by making them “strategic partners” (e.g., India and Russia), nato nuclear allies (France and the uk), “non-nato allies” (e.g., Israel and Pakistan), and strategic stakeholders (China); or by fudging if a nation actually has attained full nuclear status (e.g., Iran or North Korea, which, we insist, will either not get nuclear weapons or will give them up). In this world, every nuclear power center (our European nuclear nato allies), the U.S., Russia, China, Israel, India, and Pakistan could have significant diplomatic security relations or ties with one another but none of these ties is viewed by Washington (and, one hopes, by no one else) as being as important as the ties between Washington and each of these nuclear-armed entities (see Figure 3).

There are limits, however, to what this approach can accomplish. Such a weak alliance system, with its expanding set of loose affiliations, risks becoming analogous to the international system that failed to contain offensive actions prior to World War I. Unlike 1914, there is no power today that can rival the projection of U.S. conventional forces anywhere on the globe. But in a world with an increasing number of nuclear-armed or nuclear-ready states, this may not matter as much as we think. In such a world, the **actions of just one or two states** or groups that might threaten to disrupt or overthrow a nuclear weapons state **could check U.S. influence or ignite a war Washington could have difficulty containing**. No amount of military science or tactics could assure that the U.S. could disarm or neutralize such threatening or unstable nuclear states.22 Nor could diplomats or our intelligence services be relied upon to keep up to date on what each of these governments would be likely to do in such a crisis (see graphic below):

Combine these proliferation trends with the others noted above and one could easily create the perfect nuclear storm: **Small differences between nuclear competitors** that would **put all actors on edge**; an overhang of nuclear materials **that could be called upon to break out** or significantly ramp up existing nuclear deployments; and a variety of potential new nuclear actors developing weapons options in the wings.

In such a setting, the military and nuclear **rivalries between** states could easily **be much more intense than before**. Certainly **each nuclear state’s military would place a**n even higher **premium** than before **on being able to weaponize** its military and **civilian surpluses quickly**, to deploy forces that are survivable, and to have forces that can get to their targets and destroy them with high levels of probability. The advanced military states will also be even more inclined to develop and deploy enhanced air and missile defenses and long-range, precision guidance munitions, and to develop a variety of preventative and preemptive war options.

Certainly, in such a world, relations between states could become far less stable. **Relatively small developments** — e.g., Russian support for sympathetic near-abroad provinces; Pakistani-inspired terrorist strikes in India, such as those experienced recently in Mumbai; new Indian flanking activities in Iran near Pakistan; Chinese weapons developments or moves regarding Taiwan; state-sponsored assassination attempts of key figures in the Middle East or South West Asia, etc. — **could easily prompt nuclear weapons deployments with “strategic” consequences** (**arms races, strategic miscues, and** even **nuclear war**). As Herman Kahn once noted, in such a world “every quarrel or difference of opinion may lead to violence of a kind quite different from what is possible today.”23 In short, we may soon see a future that neither the proponents of nuclear abolition, nor their critics, would ever want. None of this, however, is inevitable.

#### Prolif cascades cause militarization of disputes—escalates to great power war

Kroenig 9

Matt Kroenig, assistant professor of Government at Georgetown University and a Stanton Nuclear Security Fellow at the Council on Foreign Relations, November 2009, Beyond Optimism and Pessimism: The Differential Effects of Nuclear Proliferation, http://belfercenter.hks.harvard.edu/publication/19671/beyond\_optimism\_and\_pessimism.html

**Nuclear proliferation** can **embolden new nuclear states**, **triggering regional instability that could** potentially **threaten** the **interests of power-projecting states and** even **entrap them in regional disputes**. New nuclear weapon states may be more aggressive and this newfound assertiveness can result in regional instability. I define regional instability as a heightened frequency (but not necessarily the intensity) of militarized interstate disputes among states in a given geographical region. The threat that regional instability poses to power-projecting states is different from the concern about international instability expressed by the proliferation pessimists. Pessimists assume that international instability is bad in and of itself – and they may be right. But, power-projecting states have a different concern. They worry that nuclear proliferation will set off regional instability and that, because they have the ability to project power over the new nuclear weapon state, they will be compelled to intervene in a costly conflict. Power-projecting states could feel the need to act as a mediator between nuclear-armed disputants, provide conventional military assistance to one of the parties in the dispute, or because they have the ability to put boots on the ground in the new nuclear state, potentially be drawn into the fighting themselves.

There is direct evidence that nuclear weapons can contribute to regional instability. Robert Rauchhaus has demonstrated that **nuclear weapon states are more likely to engage in conflict than nonnuclear weapon states**. 46 Michael Horowitz extends this analysis to show that **aggressiveness is most pronounced in new nuclear states** **that have less experience with nuclear diplomacy**.47 These related findings are not due to the fact that dispute-prone states are more likely to acquire nuclear weapons; the scholars carefully control for a state’s selection into nuclear status. Rather, the findings demonstrate that nuclear weapons increase the frequency with which their possessors participate in militarized disputes. Qualitative studies have also provided supporting evidence of nuclear weapons’ potentially destabilizing effects. Research on internal decision-making in Pakistan reveals that Pakistani foreign policymakers may have been emboldened by the acquisition of nuclear weapons, **encouraging them to initiate militarized disputes** against India.48

Proliferation optimists counter that nuclear proliferation should increase regional stability, but the most recent empirical investigations undermine the stronger versions of the optimism argument.49 While nuclear-armed states may be less likely to experience full-scale war providing some support for the optimist position, **the preponderance of evidence suggests that nuclear-armed states are more likely to engage in** other types of **militarized disputes**.50 This is true whether only one state or all of the contentious actors in a region possess nuclear weapons.51

Furthermore, for the sake of argument, even if nuclear proliferation does have stabilizing effects as optimists argue, as long as regional conflict among nuclear-armed states is possible, the basic argument presented here still holds. This is because power-projecting states may still feel compelled to intervene in the conflicts that do occur. These are conflicts that they perhaps **could have avoided had nuclear weapons been absent**.

There is direct evidence that regional conflicts involving nuclear powers can encourage power-projecting states to become involved in nuclear disputes. Secretary of State Henry Kissinger was reluctant to aid Israel in the 1973 Yom Kippur War until Israeli Prime Minister Golda Meir threatened that, without U.S. assistance, she might be forced to use nuclear weapons against the Arab armies.52 In response, Kissinger reversed his decision and provided emergency aid to the Israeli DefenseForces.53 The Soviet Union also considered a military intervention to help its Arab proxies in the Yom Kippur War, causing the United States to go on nuclear alert, and leading leaders in both Moscow and Washington to consider the very real possibility that a conflict involving a regional nuclear power could spiral into a superpower war.54 Similarly, in 1999 and 2002, the United States became caught in diplomatic initiatives to prevent nuclear war in crises between the nuclear- armed countries of India and Pakistan.55

Indeed, the expectation that powerful states will intervene in conflicts involving a nuclear-armed state is so firmly ingrained in the strategic thinking of national leaders that small nuclear powers actually incorporate it into their strategic doctrines. South Africa’s nuclear doctrine envisioned, in the event of an imminent security threat, the detonation of a nuclear weapon, not against the threatening party, but over the Atlantic Ocean in an attempt to jolt the United States into intervening on South Africa’s behalf.56 Israel’s nuclear doctrine was also constructed along similar lines. While the Israelis are notoriously silent about the existence and purpose of their nuclear arsenal, Francis Perrin, a French official who assisted in the development of Israel’s nuclear program in the 1950s and 1960s, explained that Israel’s arsenal was originally aimed “against the Americans, not to launch against America, but to say ‘If you don’t want to help us in a critical situation, we will require you to help us. Otherwise, we will use our nuclear bombs.’”57 Similarly, Pakistan’s surprise raid on Indian-controlled Kargil in 1999 was motivated partly by the expectation that Pakistan would be able to retain any territory it was able to seize quickly, because Pakistani officials calculated that the United States would never allow an extended conflict in nuclear South Asia.58

For these reasons, power-projecting states worry about the effect of nuclear proliferation on regional stability. U.S. officials feared that nuclear proliferation in Israel could embolden Israel against its Arab enemies, or entice Arab states to launch a preventive military strike on Israel’s nuclear arsenal. In a 1963 NIE on Israel’s nascent nuclear program, the consensus view of the U.S. intelligence community was that if Israel acquired nuclear weapons, “Israel’s policy toward its neighbors would become more rather than less tough...it would seek to exploit the psychological advantage of its nuclear capability to intimidate the Arabs.”59 President Kennedy concurred. In a letter to Israeli Prime Minister David Ben-Gurion, Kennedy wrote that Israel should abandon its nuclear program because Israel’s “development of such (nuclear) weapons would dangerously threaten the stability of thearea.”60 Similarly, in the case of China’s nuclear program, U.S. officials believed that a nuclear-armed China would “be more willing to take risks in military probing operations because of an overoptimistic assessment of its psychological advantage.”61

More recently, U.S. officials have continued to fear the effect of nuclear proliferation on regional stability. In a 1986 Top Secret CIA Assessment, U.S. intelligence analysts predicted that a nuclear North Korea would have “a free hand to conduct paramilitary operations without provoking a response.”62 Similarly, a U.S. expert testified before Congress in 2006 that “A nuclear arsenal in the hands of Iran’s current theocratic regime will be a source of both regional and global instability.”63

U.S. officials assessed that regional instability set off by nuclear proliferation could compel them to intervene directly in regional conflicts. In the early 1960s, U.S. officials speculated that Israel could potentially leverage its nuclear arsenal to compel the United States to intervene on its behalf in Middle Eastern crises.64 Similarly, in 1965, Henry Rowen, an official in the Department of Defense, assessed that if India acquired nuclear weapons, it could lead to a conflict in South Asia “with a fair chance of spreading and involving the UnitedStates.”65 At the time of writing, U.S. defense strategists are planning for the possibility that the United States may be compelled to intervene in regional conflicts involving a nuclear-armed Iran or North Korea and their neighbors.66

Leaders in power-projecting states also fear that **regional instability set off by nuclear** proliferation could entrap power-projecting states in a **great power war**. Other power- projecting states, facing a mirror-image situation, may feel compelled to intervene in a crisis to secure their own interests, **entangling multiple great powers in a regional conflict**. In a 1963 NIE, U.S. intelligence analysts assessed that “the impact of (nuclear proliferation in the Middle East) will be the possibility that hostilities arising out of existing or future controversies could escalate into a confrontation involving the major powers.”67 President Johnson believed that a nuclear Israel meant increased Soviet involvement in the Middle East and perhaps superpower war.68 If historical experience provides a guide, U.S. strategists at the time of writing are undoubtedly concerned by the possibility that China may feel compelled to intervene in any conflict involving a nuclear-armed North Korea, making the Korean Peninsula another dangerous flash-point in the uncertain Sino-American strategic relationship.

#### Cold War no longer applies—nuclear war

Cimbala 8

Stephen Cimbala, Ph.D., Penn State Brandywine Political Science Distinguished Professor, 2008, Anticipatory Attacks: Nuclear Crisis Stability in Future Asia, Comparative Strategy Volume 27, Issue 2

The spread of nuclear weapons in Asia presents a complicated mosaic of possibilities in this regard. **States with nuclear forces of variable force structure, operational experience, and command-control systems** will be thrown into a **matrix of complex political, social, and cultural** **crosscurrents contributory to the possibility of war**. In addition to the existing nuclear powers in Asia, others may seek nuclear weapons if they feel threatened by regional rivals or hostile alliances. Containment of nuclear proliferation in Asia is a desirable political objective for all of the obvious reasons. Nevertheless, the present century is unlikely to see the nuclear hesitancy or **risk aversion that marked the Cold War**, in part, because the military and political discipline imposed by the Cold War superpowers no longer exists, but also because states in Asia have new aspirations for regional or global respect. 12

The spread of ballistic missiles and other nuclear-capable delivery systems in Asia, or in the Middle East with reach into Asia, is especially dangerous because **plausible adversaries live close together and are already engaged in ongoing disputes about territory** or other issues. 13 The Cold War Americans and Soviets required missiles and airborne delivery systems of intercontinental range to strike at one another's vitals. But short-range ballistic missiles or fighter-bombers suffice for India and Pakistan to launch attacks at one another with potentially “strategic” effects. China shares borders with Russia, North Korea, India, and Pakistan; Russia, with China and North Korea; India, with Pakistan and China; Pakistan, with India and China; and so on.

**The** short flight times **of ballistic missiles between** the cities or military forces of **contiguous states means that very little time will be available for warning and attack assessment** by the defender. Conventionally armed missiles could easily be mistaken for a tactical nuclear first use. Fighter-bombers appearing over the horizon could just as easily be carrying nuclear weapons as conventional ordnance. In addition to the challenges posed by shorter flight times and uncertain weapons loads, potential victims of nuclear attack in Asia may also have first strike–**vulnerable forces and command-control systems** that **increase decision pressures for rapid, and** possibly **mistaken, retaliation**.

This potpourri of possibilities challenges conventional wisdom about nuclear deterrence and proliferation on the part of policymakers and academic theorists. For policymakers in the United States and NATO, spreading nuclear and other weapons of mass destruction in Asia could profoundly shift the geopolitics of mass destruction from a European center of gravity (in the twentieth century) to an Asian and/or Middle Eastern center of gravity (in the present century). 14 This would profoundly shake up prognostications to the effect that wars of mass destruction are now passe, on account of the emergence of the “Revolution in Military Affairs” and its encouragement of information-based warfare. 15 Together with this, there has emerged the argument that large-scale war between states or coalitions of states, as opposed to varieties of unconventional warfare and failed states, are exceptional and potentially obsolete. 16 **The spread of WMD** and ballistic missiles in Asia could **overturn** these **expectations for the obsolescence** or marginalization **of major interstate warfare**.

For theorists, the argument that the spread of nuclear weapons might be fully compatible with international stability, and perhaps even supportive of international security, may be less sustainable than hitherto. 17 Theorists optimistic about the ability of the international order to accommodate the proliferation of nuclear weapons and delivery systems in the present century have made several plausible arguments based on international systems and deterrence theory. First, nuclear weapons may make states more risk averse as opposed to risk acceptant, with regard to brandishing military power in support of foreign policy objectives. Second, if states' nuclear forces are second-strike survivable, they contribute to reduced fears of surprise attack. Third, the motives of states with respect to the existing international order are crucial. Revisionists will seek to use nuclear weapons to overturn the existing balance of power; status quo–oriented states will use nuclear forces to support the existing distribution of power, and therefore, slow and peaceful change, as opposed to sudden and radical power transitions.

These arguments, for a less alarmist view of nuclear proliferation, take comfort from the history of nuclear policy in the “first nuclear age,” roughly corresponding to the Cold War. 18 Pessimists who predicted that some thirty or more states might have nuclear weapons by the end of the century were proved wrong. However, **the Cold War is a dubious precedent for the control of nuclear weapons** spread outside of Europe. The military and security agenda of the Cold War was dominated by the United States and the Soviet Union, especially with regard to nuclear weapons. Ideas about mutual deterrence based on second-strike capability and the deterrence “rationality” according to American or allied Western concepts might be inaccurate guides to the avoidance of war outside of Europe.

#### A strong SMR industry’s key to US leadership, market share, and cradle to grave

Mandel 9

(Jenny – Scientific American, Environment & Energy Publishing, LLC, “Less Is More for Designers of "Right-Sized" Nuclear Reactors” September 9, 2009, http://www.scientificamerican.com/article.cfm?id=small-nuclear-power-plant-station-mini-reactor)

Tom Sanders, president of the American Nuclear Society and manager of Sandia National Laboratories' Global Nuclear Futures Initiative, has been stumping for small rectors for more than a decade. American-made small reactors, Sanders insists, can play a central role in global nonproliferation efforts. "Our role at Sandia is the national security-driven notion that it's in the interests of the U.S. to be one of the dominant nuclear suppliers," Sanders said. While U.S. companies have been exiting the industry over the past decades as government and popular support for new construction has waned, Sanders maintains that **strong U.S. participation in the nuclear energy marketplace** would give diplomats a new tool to use with would-be nuclear powers. "It's hard to tell Iran what to do if you don't have anything Iran wants," he explained. Sanders said mini-reactors are ideal to sell to developing countries that want to boost their manufacturing might and that would otherwise look to other countries for nuclear technologies**. If the U**nited **S**tates **is not participating in that market**, he said, **it becomes hard to steer buyers away from technologies that pose greater proliferation risks.** Sanders been promoting this view since the 1990s, he said, when he realized "we were no longer selling nuclear goods and services, so we could no longer write the rules." The domestic nuclear industry had basically shut down, with no new construction in decades **and a flight of talent and ideas overseas**. There is a silver lining in that brain drain, though, he believes, in that U.S. companies getting back into the game now are less tied to the traditional, giant plants and are freer to innovate. A feature that several of the new product designs share is that the power plants could be mass-produced in a factory to minimize cost, using robots to ensure consistency. Also, with less design work for each installation, the time to complete an order would be shortened and some of the capital and other costs associated with long lead times avoided, Sanders said. Another feature he favors is building the plants with a lifetime supply of fuel sealed inside. Shipped loaded with fuel, such reactors could power a small city for 20 years without the host country ever handling it. Once depleted, the entire plant would be packed back up and shipped back to the United States, he said, with the sensitive spent fuel still sealed away inside. Sanders is working on a reactor design hatched by the lab with an undisclosed private partner. He believes it is feasible to build a prototype modular reactor -- including demonstration factory components and a mockup of the reactor itself -- as early as 2014, for less than a billion dollars. A mini-reactor could ring up at less than $200 million, he said, or at $300 million to $400 million with 20 years of fuel. At $3,000 to $4,000 per kilowatt, he said, that would amount to significant savings over estimates of $4,000 to $6,000 per kilowatt for construction alone with traditional plant designs. To get a design ready to build, Sanders is urging a partnership between the government and the private sector. "If it's totally a government research program, labs can take 20 to 30 years" to finish such projects, he said. "If it becomes a research science project, it could go on forever." New approach, old debates So far, **there is no sign that the** government's nuclear gatekeeper, **NRC, is wowed by the small-reactor designs.** NRC's Office of New Reactors warned Babcock & Wilcox in June that the agency "will need to limit interactions with the designers of small power reactors to occasional meetings or other nonresource-intensive activities" over the next two years because of a crowded schedule of work on other proposals. Meanwhile, opponents of nuclear technologies are not convinced that small reactors are an improvement over traditional designs. Arjun Makhijani, who heads the Institute for Energy and Environmental Research, a think tank that advocates against nuclear power, sees disseminating the technology as incompatible with controlling it. "A lot of the proliferation issue is not linked to having or not having plutonium or highly enriched uranium, but who has the expertise to have or make bombs," Makhijani said. "In order to spread nuclear technologies, you have to have the people who have the expertise in nuclear engineering, who know about nuclear materials and chain reactions and things like that -- the same expertise for nuclear bombs. That doesn't suffice for you to make a bomb, but then if you clandestinely acquire the materials, then you can make a bomb." Peter Wilk, acting program director for safe energy with Physicians for Social Responsibility, an anti-nuclear group, argues that expanding nuclear power use runs counter to the goal of nonproliferation. "The whole proposition presupposes an ... international economy in which more and more fuel is produced and more and more waste must be dealt with, which only makes those problems that are still unsolved larger," he said. "It may or may not do a better job of preventing the host country from literally getting their hands on it, but it doesn't reduce the amount of fuel in the world or the amount of waste in the world," Wilk added. And then there is the issue of public opinion. "Imagine that Americans would agree to take the waste that is generated in other countries and deal with it here," Makhijani said. "At the present moment, it should be confined to the level of the fantastic, or even the surreal. If [the technology's backers] could come up with a plan for the waste, then we could talk about export." Makhijani pointed to a widely touted French process for recycling nuclear waste as a red herring (ClimateWire, May 18). "It's a mythology that it ameliorates the waste problem," he said. According to Makhijani's calculations, the French recycling process generates far more radioactive waste than it cleans up. One category of highly radioactive material, which ends up stored in glass "logs" for burial, is reduced, he said. But in processing the waste, about six times the original volume of waste is produced, he said. Much of that must be buried deep underground, and the discharge of contaminated wastewater used in recycling has angered neighboring countries, he said. Operational risk, of course, is another major concern. "One has reduced the amount of unnecessary risk," Wilke said, "but it's still unnecessary risk." He added, "I get the theory that smaller, newer, ought to be safer. The question is: Why pursue this when there are so many better alternatives?" To Sandia's Sanders, Wilke is asking the wrong question. With the governments of major economies like China, Russia and Japan putting support and cash into nuclear technologies, the power plants are here to stay, he believes. "There's going to be a thousand reactors built over the next 50 years," he said. "The question is: Are we building them, or are we just importing them?"

#### Only commercial and diplomatic leadership solves ENR

**BPC 12**, Bipartisan Policy Center, “Maintaining U.S. Leadership in Global Nuclear Energy Markets”, July, <http://bipartisanpolicy.org/sites/default/files/Leadership%20in%20Nuclear%20Energy%20Markets.pdf>

Strategic Goal: Continued strong U.S. leadership in global nuclear security matters is central to protecting our national security interests. In particular, U.S. leadership in nuclear technology and operations can strengthen U.S. influence with respect to other countries’ nuclear programs and the evolution of the international nonproliferation regime, while also supporting U.S. competitiveness in a major export market. Nuclear power technologies are distinct from other potential exports in energy or in other sectors where America’s competitive advantage may also be declining. Because of the potential link between commercial technology and weapons development, nuclear power is directly linked to national security concerns, including the threat of proliferation. Although reactors themselves do not pose significant proliferation risks, both uranium-enrichment and spent fuel–processing technologies can be misused for military purposes. If U.S. nuclear energy leadership continues to diminish, our nation will be facing a situation in which decisions about the technological capabilities and location of fuel-cycle facilities throughout the world will be made without significant U.S. participation. Leadership is important in both commercial and diplomatic arenas, and it requires a vibrant domestic industry; an effective, independent regulator; access to competitive and innovative technologies and services; and the ability to offer practical solutions to safety, security, and nonproliferation challenges (an international fuel bank, for example, could help address concerns about the proliferation of uranium-enrichment capabilities). COMMERCIAL NUCLEAR OPERATIONS As the world’s largest commercial nuclear operator and dominant weapons state, the United States has traditionally been the clear leader on international nuclear issues. Today, the United States still accounts for approximately one-quarter of commercial nuclear reactors in operation around the world and one-third of global nuclear generation.33 This position is likely to shift in coming decades, as new nuclear investments go forward in other parts of the world while slowing or halting in the United States. In past decades, the United States was also a significant exporter of nuclear materials and technologies, but this dominance too has slowly declined. At present, however, the U.S. safety and security infrastructure and regulatory framework remain without peer and U.S. expertise and guidance on operational and regulatory issues continues to be sought around the world. The domestic nuclear industry established the INPO in the wake of the Three Mile Island accident in 1979 in a collective effort to hold all industry players accountable to the highest standards for safe and reliable commercial operations. Similarly, the NRC is seen as the gold standard for commercial nuclear regulation. As long as other countries seek to learn from the experience and expertise of U.S. firms and regulators, the United States will enjoy greater access to international nuclear programs. A substantial reduction in domestic nuclear energy activities could erode U.S. international standing. COMPETITIVE COMMERCIAL NUCLEAR EXPORTS As an active participant in commercial markets, the United States has considerable leverage internationally through the 123 Agreements (in reference to Section 123 of the Atomic Energy Act) and Consent Rights on nuclear technologies exported by the U.S. nuclear industry. These mechanisms provide a direct and effective source of leverage over other countries’ fuel-cycle decisions. U.S. diplomatic influence is also important, but absent an active role in commercial markets, it may not be sufficient to project U.S. influence and interests with respect to nuclear nonproliferation around the world. At an October 2011 Nuclear Initiative workshop on “Effective Approaches for U.S. Participation in a More Secure Global Nuclear Market,” Deputy Secretary of Energy Daniel B. Poneman framed commerce and security not as competing objectives but as “inextricably intertwined.”34 He also highlighted several ways in which a robust domestic nuclear energy industry can further our country’s nonproliferation goals. Deputy Secretary Poneman emphasized the importance of U.S. leadership not only in the commercial marketplace but in international nonproliferation organizations like the International Atomic Energy Agency (IAEA) as well. In addition, BPC’s Nuclear Initiative recognizes that a nuclear accident is a low-probability event that would have high consequences regionally or globally. Many countries that have expressed interest in, or the intention to, develop domestic nuclear power lack important infrastructure, education, and regulatory institutions. We believe that, if these programs move forward, the United States has a critical commercial and advisory role to play.

#### Cradle to grave solves cascades

McGoldrick 11

Fred McGoldrick, CSIS, spent 30 years at the U.S. State and Energy Departments and at the U.S. mission to the IAEA, negotiated peaceful nuclear cooperation agreements with a number of countries and helped shape the policy of the United States to prevent the spread of nuclear weapons, May 2011, Limiting Transfers of Enrichment and Reprocessing Technology: Issues, Constraints, Options, http://belfercenter.ksg.harvard.edu/files/MTA-NSG-report-color.pdf

The U.S. has been exploring the possibilities of developing offers by one or more suppliers to lease or sell power reactor fuel to consumer states, with the understanding that the resultant spent fuel would be returned to one of the supplier countries or to suitable alternative locations, such as a regional or international used fuel storage facility or waste repository, (if a host state can be found), where it would be treated, recycled or where wastes could be ultimately disposed of. 4.3.1 Offering a Broad-based Cradle-to-Grave Fuel Cycle Service. This option would involve a major diplomatic initiative to explore the possibility that one or more supplier states could offer cradle-to-grave services to all states without E&R plants as an incentive for states to forgo the development of such capabilities. Advantages If one or more suppliers could offer a “cradle-to-grave” fuel supply program, it could prove to be far more effective than some other techniques in discouraging the spread of reprocessing facilities. Because the commercial market already provides strong assurance of fresh fuel supply, while management of spent fuel is unresolved, such a service offer could create stronger incentives for countries to rely on international fuel supply than steps such as fuel banks would. Russia has already implemented such a program on a limited scale. Moscow has concluded an agreement to provide fresh nuclear fuel for the Bushehr nuclear power plant in Iran and to take back the used nuclear fuel to Russia. The Russians have also taken back some spent pow- er reactor fuel from East European countries and have indicated that they might be willing to consider taking back spent fuel of Russian-origin in the future—they have recently offered such deals to Vietnam and Turkey—but do not seem ready to accept spent fuel produced from fuel from non-Russian suppliers. If Russia were to offer a broad-based a cradle-to-grave program, **it may put pressure on its competitors in the reactor and enrichment markets to** try to **follow suit**. If a country agreed to accept spent fuel from other countries on a commercial basis, the supplier of the fresh fuel and the country to which the spent fuel was sent would not have to be the same for a cradle-to-grave service to work.

### solvency

#### DoD acquisition of SMR’s ensures rapid military adoption, commercialization, and U.S. leadership

Andres and Breetz 11

Richard Andres, Professor of National Security Strategy at the National War College and a Senior Fellow and Energy and Environmental Security and Policy Chair in the Center for Strategic Research, Institute for National Strategic Studies, at the National Defense University, and Hanna Breetz, doctoral candidate in the Department of Political Science at The Massachusetts Institute of Technology, Small Nuclear Reactorsfor Military Installations:Capabilities, Costs, andTechnological Implications, [www.ndu.edu/press/lib/pdf/StrForum/SF-262.pdf](http://www.ndu.edu/press/lib/pdf/StrForum/SF-262.pdf)

Thus far, this paper has reviewed two of DOD’s most pressing energy vulnerabilities—grid insecurity and fuel convoys—and explored how they could be addressed by small reactors. We acknowledge that there are many uncertainties and risks associated with these reactors. On the other hand, failing to pursue these technologies raises its own set of risks for DOD, which we review in this section: first, small reactors may fail to be commercialized in the United States; second, the designs that get locked in by the private market may not be optimal for DOD’s needs; and third, expertise on small reactors may become concentrated in foreign countries. By taking an early “first mover” role in the small reactor market, DOD could mitigate these risks and secure the long-term availability and appropriateness of these technologies for U.S. military applications. The “Valley of Death.” Given the promise that small reactors hold for military installations and mobility, DOD has a compelling interest in ensuring that they make the leap from paper to production. However, if DOD does not provide an initial demonstration and market, there is a chance that the U.S. small reactor industry may never get off the ground. The leap from the laboratory to the marketplace is so difficult to bridge that it is widely referred to as the “Valley of Death.” Many promising technologies are never commercialized due to a variety of market failures— including technical and financial uncertainties, information asymmetries, capital market imperfections, transaction costs, and environmental and security externalities— that impede financing and early adoption and can lock innovative technologies out of the marketplace. 28 In such cases, the Government can help a worthy technology to bridge the Valley of Death by accepting the first mover costs and demonstrating the technology’s scientific and economic viability.29 [FOOTNOTE 29: There are numerous actions that the Federal Government could take, such as conducting or funding research and development, stimulating private investment, demonstrating technology, mandating adoption, and guaranteeing markets. Military procurement is thus only one option, but it has often played a decisive role in technology development and is likely to be the catalyst for the U.S. small reactor industry. See Vernon W. Ruttan, Is War Necessary for Economic Growth? (New York: Oxford University Press, 2006); Kira R. Fabrizio and David C. Mowery, “The Federal Role in Financing Major Inventions: Information Technology during the Postwar Period,” in Financing Innovation in the United States, 1870 to the Present, ed. Naomi R. Lamoreaux and Kenneth L. Sokoloff (Cambridge, MA: The MIT Press, 2007), 283–316.] Historically, nuclear power has been “the most clear-cut example . . . of an important general-purpose technology that in the absence of military and defense related procurement would not have been developed at all.”30 **Government involvement is likely to be crucial for innovative, next-generation nuclear technology** as well. Despite the widespread revival of interest in nuclear energy, Daniel Ingersoll has argued that radically innovative designs face an uphill battle, as “the high capital cost of nuclear plants and the painful lessons learned during the first nuclear era have created a prevailing fear of first-of-a-kind designs.”31 In addition, Massachusetts Institute of Technology reports on the Future of Nuclear Power called for the Government to provide modest “first mover” assistance to the private sector due to several barriers that have hindered the nuclear renaissance, such as securing high up-front costs of site-banking, gaining NRC certification for new technologies, and demonstrating technical viability.32 It is possible, of course, that small reactors will achieve commercialization without DOD assistance. As discussed above, they have garnered increasing attention in the energy community. Several analysts have even argued that small reactors could play a key role in the second nuclear era, given that they may be the only reactors within the means of many U.S. utilities and developing countries.33 However, given the tremendous regulatory hurdles and technical and financial uncertainties, it appears far from certain that the U.S. small reactor industry will take off. If DOD wants to ensure that small reactors are available in the future, then it should pursue a leadership role now. Technological Lock-in. A second risk is that if small reactors do reach the market without DOD assistance, the designs that succeed may not be optimal for DOD’s applications. Due to a variety of positive feedback and increasing returns to adoption (including demonstration effects, technological interdependence, network and learning effects, and economies of scale), the designs that are initially developed can become “locked in.”34 Competing designs—even if they are superior in some respects or better for certain market segments— can face barriers to entry that lock them out of the market. If DOD wants to ensure that its preferred designs are not locked out, then it should take a first mover role on small reactors. It is far too early to gauge whether the private market and DOD have aligned interests in reactor designs. On one hand, Matthew Bunn and Martin Malin argue that what the world needs is cheaper, safer, more secure, and more proliferation-resistant nuclear reactors; presumably, many of the same broad qualities would be favored by DOD.35 There are many varied market niches that could be filled by small reactors, because there are many different applications and settings in which they can be used, and it is quite possible that some of those niches will be compatible with DOD’s interests.36 On the other hand, DOD may have specific needs (transportability, for instance) that would not be a high priority for any other market segment. Moreover, while DOD has unique technical and organizational capabilities that could enable it to pursue more radically innovative reactor lines, DOE has indicated that it will focus its initial small reactor deployment efforts on LWR designs.37 **If DOD wants to ensure that its preferred reactors are developed and available in the future, it should take a leadership role now**. Taking a first mover role does not necessarily mean that DOD would be “picking a winner” among small reactors, as the market will probably pursue multiple types of small reactors. Nevertheless, **DOD leadership would likely have a profound effect on the industry’s timeline and trajectory.** Domestic Nuclear Expertise. From the perspective of larger national security issues, if DOD does not catalyze the small reactor industry, there is a risk that expertise in small reactors could become dominated by foreign companies. A 2008 Defense Intelligence Agency report warned that the United States will become totally dependent on foreign governments for future commercial nuclear power unless the military acts as the prime mover to reinvigorate this critical energy technology with small, distributed power reactors.38 Several of the most prominent small reactor concepts rely on technologies perfected at Federally funded laboratories and research programs, including the Hyperion Power Module (Los Alamos National Laboratory), NuScale (DOE-sponsored research at Oregon State University), IRIS (initiated as a DOE-sponsored project), Small and Transportable Reactor (Lawrence Livermore National Laboratory), and Small, Sealed, Transportable, Autonomous Reactor (developed by a team including the Argonne, Lawrence Livermore, and Los Alamos National Laboratories). However, there are scores of competing designs under development from over a dozen countries. If DOD does not act early to support the U.S. small reactor industry, there is a chance that the industry could be dominated by foreign companies. Along with other negative consequences, the decline of the U.S. nuclear industry decreases the NRC’s influence on the technology that supplies the world’s rapidly expanding demand for nuclear energy. Unless U.S. companies begin to retake global market share, in coming decades France, China, South Korea, and Russia will dictate standards on nuclear reactor reliability, performance, and **proliferation resistance**.

#### Alternative financing arrangements reduce costs and spur unique commercial spillover

Fitzpatrick, Freed and Eyoan, 11

Ryan Fitzpatrick, Senior Policy Advisor for Clean Energy at Third Way, Josh Freed, Vice President for Clean Energy at Third Way, and Mieke Eoyan, Director for National Security at Third Way, June 2011, Fighting for Innovation: How DoD Can Advance CleanEnergy Technology... And Why It Has To, content.thirdway.org/publications/414/Third\_Way\_Idea\_Brief\_-\_Fighting\_for\_Innovation.pdf

The DoD has over $400 billion in annual purchasing power, which means **the Pentagon could provide a sizeable market for new technologies**. **This can increase a technology’s scale of production, bringing down costs, and making the product** **more likely to successfully reach commercial markets**. **Unfortunately**, many potentially significant clean energy **innovations never get to the marketplace, due to a lack of capital** **during** the development and **demonstration stages. As a result,** **technologies that could help the military** meet its clean energy security and cost goals **are being abandoned or co-opted by competetors like China** before they are commercially viable here in the U.S. **By focusing its purchasing power on innovative products that will** help **meet its energy goals, DoD can provide** more **secure** and **cost-effective energy to the military—producing tremendous long-term savings**, while also **bringing** potentially **revolutionary technologies to the public**. Currently, many of these **technologies are passed over during** the **procurement** process **because of** higher **upfront costs—even if these technologies can reduce life-cycle costs** to DoD. The Department has only recently begun to consider life-cycle costs and the “fullyburdened cost of fuel” (FBCF) when making acquisition decisions. However, initial reports from within DoD suggest that the methodology for determining the actual FBCF needs to be refined and made more consistent before it can be successfully used in the acquisition process.32 The Department should fast-track this process to better maximize taxpayer dollars. Congressional appropriators— and the Congressional Budget Office—should also recognize the **savings that can be achieved by procuring advanced technologies to promote DoD’s energy goals**, even if these procurements come with higher upfront costs. Even if the Pentagon makes procurement of emerging clean energy technologies a higher priority, it still faces real roadblocks in developing relationships with the companies that make them. Many clean energy innovations are developed by small businesses or companies that have no previous experience working with military procurement officers. Conversely, many procurement officers do not know the clean energy sector and are not incentivized to develop relationships with emerging clean energy companies. Given the stakes in developing domestic technologies that would help reduce costs and improve mission success, the Pentagon should develop a program to encourage a better flow of information between procurement officers and clean energy companies—especially small businesses. Leverage Savings From Efficiency and Alternative Financing to Pay for Innovation. **In an age of government-wide austerity and tight** Pentagon **budgets**, current congressional **appropriations are simply not sufficient** to fund clean energy innovation. **Until Congress decides to direct additional resources** for this purpose, the **Defense** Department **must leverage** the money and other **tools it already has** to help develop clean energy. This can take two forms: repurposing money that was saved through energy efficiency programs for innovation and using alternative methods of financing to reduce the cost to the Pentagon of deploying clean energy. For several decades **the military has made** modest **use alternative financing** mechanisms t**o fund** clean **energy** and efficiency **projects when appropriated funds were insufficient**. In a 2010 report, GAO found that while only 18% of renewable energy projects on DoD lands used alternative financing, these projects account for 86% of all renewable energy produced on the Department’s property.33 This indicates that alternative financing can be particularly helpful to DoD in terms of bringing larger and more expensive projects to fruition. One advanced financing tool available to DoD is the energy savings performance contract (ESPC). These agreements allow DoD to contract a private firm to make upgrades to a building or other facility that result in energy savings, reducing overall energy costs without appropriated funds. The firm finances the cost, maintenance and operation of these upgrades and recovers a profit over the life of the contract. While mobile applications consume 75% of the Department’s energy,34 DoD is only authorized to enter an ESPC for energy improvements done at stationary sites. As such, Congress should allow DoD to conduct pilot programs in which ESPCs are used to enhance mobile components like aircraft and vehicle engines. This could accelerate the needed replacement or updating of aging equipment and a significant reduction of energy with no upfront cost. To maximize the potential benefits of ESPCs, DoD should work with the Department of Energy to develop additional training and best practices to ensure that terms are carefully negotiated and provide benefits for the federal government throughout the term of the contract.35 This effort could possibly be achieved through the existing memorandum of understanding between these two departments.36 The Pentagon should also consider using any long-term savings realized by these contracts for other energy purposes, including the promotion of innovative technologies to further reduce demand or increase general energy security. In addition to ESPCs, **the Pentagon** also **can enter into** extended agreements with utilities to use DoD land to generate electricity, or for the **long-term purchase of energy**. **These** **innovative financing mechanisms**, known respectively as enhanced use leases (EULs) and power purchase agreements (PPAs), **provide a valuable degree of certainty to third party generators**. In exchange, the **Department can leverage its existing resources**—either its land or its purchasing power—**to negotiate lower electricity rates** and dedicated sources of locallyproduced power with its utility partners. **DoD has unique authority among federal agencies to enter extended 30-year PPAs**, but only for geothermal energy projects and only with direct approval from the Secretary of Defense. Again, limiting incentives for clean energy generation to just geothermal power inhibits the tremendous potential of other clean energy sources to help meet DoD’s energy goals. Congress should consider opening this incentive up to other forms of clean energy generation, including the production of advanced fuels. Also, given procurement officials’ lack of familiarity with these extended agreements and the cumbersome nature of such a high-level approval process, the unique authority to enter into extended 30-year PPAs is very rarely used.37 DoD should provide officials with additional policy guidance for using extended PPAs and Congress should simplify the process by allowing the secretary of each service to approve these contracts. Congress should also investigate options for encouraging regulated utility markets to permit PPA use by DoD. Finally, when entering these agreements, the Department should make every effort to promote the use of innovative and fledgling technologies in the terms of its EULs and PPAs. CON C L U S ION **The Defense Department is in a unique position to foster and deploy innovation in clean energy technologies**. This has two enormous benefits for our military: it will make our troops and our facilities more secure and it will reduce the amount of money the Pentagon spends on energy, freeing it up for other mission critical needs. If the right steps are taken by Congress and the Pentagon, the military will be able to put its resources to work developing technologies that will lead to a stronger fighting force, a safer nation, and a critical emerging sector of the American economy. **The Defense Department has helped give birth to technologies and new economic sectors dozens of times before**. For its own sake and the sake of the economy, **it should make clean energy innovation its newest priority**.

#### SMR’s are super cost-effective and safe

Ioannis N. Kessides and Vladimir Kuznetsov 12, Ioannis is a researcher for the Development Research Group at the World Bank, Vladimir is a consultant for the World Bank, “Small Modular Reactors for Enhancing Energy Security in Developing Countries”, August 14, Sustainability 2012, 4(8), 1806-1832

SMRs offer a number of advantages that can potentially offset the overnight cost penalty that they suffer relative to large reactors. Indeed, several characteristics of their proposed designs can serve to overcome some of the key barriers that have inhibited the growth of nuclear power. These characteristics include [23,24]: \* • Reduced construction duration. The smaller size, lower power, and simpler design of SMRs allow for greater modularization, standardization, and factory fabrication of components and modules. Use of factory-fabricated modules simplifies the on-site construction activities and greatly reduces the amount of field work required to assemble the components into an operational plant. As a result, the construction duration of SMRs could be significantly shorter compared to large reactors leading to important economies in the cost of financing. \* • Investment scalability and flexibility. In contrast to conventional large-scale nuclear plants, due to their smaller size and shorter construction lead-times SMRs could be added one at a time in a cluster of modules or in dispersed and remote locations. Thus capacity expansion can be more flexible and adaptive to changing market conditions. The sizing, temporal and spatial flexibility of SMR deployment have important implications for the perceived investment risks (and hence the cost of capital) and financial costs of new nuclear build. Today’s gigawatt-plus reactors require substantial up-front investment—in excess of US$ 4 billion. Given the size of the up-front capital requirements (compared to the total capitalization of most utilities) and length of their construction time, new large-scale nuclear plants could be viewed as “bet the farm” endeavors for most utilities making these investments. SMR total capital investment costs, on the other hand, are an order of magnitude lower—in the hundreds of millions of dollars range as opposed to the billions of dollars range for larger reactors. These smaller investments can be more easily financed, especially in small countries with limited financial resources. SMR deployment with just-in-time incremental capacity additions would normally lead to a more favorable expenditure/cash flow profile relative to a single large reactor with the same aggregate capacity—even if we assume that the total time required to emplace the two alternative infrastructures is the same. This is because when several SMRs are built and deployed sequentially, the early reactors will begin operating and generating revenue while the remaining ones are being constructed. In the case of a large reactor comprising one large block of capacity addition, no revenues are generated until all of the investment expenditures are made. Thus the staggered build of SMRs could minimize the negative cash flow of deployment when compared to emplacing a single large reactor of equivalent power [25]. \* • Better power plant capacity and grid matching. In countries with small and weak grids, the addition of a large power plant (1000 MW(e) or more) can lead to grid stability problems—the general “rule of thumb” is that the unit size of a power plant should not exceed 10 percent of the overall electricity system capacity [11]. The incremental capacity expansion associated with SMR deployment, on the other hand, could help meet increasing power demand while avoiding grid instability problems. \* • Factory fabrication and mass production economies. SMR designs are engineered to be pre-fabricated and mass-produced in factories, rather than built on-site. Factory fabrication of components and modules for shipment and installation in the field with almost Lego-style assembly is generally cheaper than on-site fabrication. Relative to today’s gigawatt-plus reactors, SMRs benefit more from factory fabrication economies because they can have a greater proportion of factory made components. In fact, some SMRs could be manufactured and fully assembled at the factory, and then transported to the deployment site. Moreover, SMRs can benefit from the “economies of multiples” that accrue to mass production of components in a factory with supply-chain management. \* • Learning effects and co-siting economies. Building reactors in a series can lead to significant per-unit cost reductions. This is because the fabrication of many SMR modules on plant assembly lines facilitates the optimization of manufacturing and assembly processes. Lessons learned from the construction of each module can be passed along in the form of productivity gains or other cost savings (e.g., lower labor requirements, shorter and more efficiently organized assembly lines) in successive units (Figure 6). Moreover, additional learning effects can be realized from the construction of successive units on the same site. Thus multi-module clustering could lead to learning curve acceleration. Since more SMRs are deployed for the same amount of aggregate power as a large reactor, these learning effects can potentially play a much more important role for SMRs than for large reactors [26]. Also, sites incorporating multiple modules may require smaller operator and security staffing. \* • Design simplification. Many SMRs offer significant design simplifications relative to large-scale reactors utilizing the same technology. This is accomplished thorough the adoption of certain design features that are specific to smaller reactors. For example, fewer and simpler safety features are needed in SMRs with integral design of the primary circuit (i.e., with an in vessel location of steam generators and no large diameter piping) that effectively eliminates large break LOCA. Clearly one of the main factors negatively affecting the competitiveness of small reactors is economies of scale—SMRs can have substantially higher specific capital costs as compared to large-scale reactors. However, SMRs offer advantages that can potentially offset this size penalty. As it was noted above, SMRs may enjoy significant economic benefits due to shorter construction duration, accelerated learning effects and co-siting economies, temporal and sizing flexibility of deployment, and design simplification. When these factors are properly taken into account, then the fact that smaller reactors have higher specific capital costs due to economies of scale does not necessarily imply that the effective (per unit) capital costs (or the levelized unit electricity cost) for a combination of such reactors will be higher in comparison to a single large nuclear plant of equivalent capacity [22,25]. In a recent study, Mycoff et al. [22] provide a comparative assessment of the capital costs per unit of installed capacity of an SMR-based power station comprising of four 300 MW(e) units that are built sequentially and a single large reactor of 1200 MW(e). They employ a generic mode to quantify the impacts of: (1) economies of scale; (2) multiple units; (3) learning effects; (4) construction schedule; (5) unit timing; and (6) plant design (Figure 7). To estimate the impact of economies of scale, Mycoff et al. [22] assume a scaling factor n = 0.6 and that the two plants are comparable in design and characteristics—i.e., that the single large reactor is scaled down in its entirety to ¼ of its size. According to the standard scaling function, the hypothetical overnight cost (per unit of installed capacity) of the SMR-based power station will be 74 percent higher compared to a single large-scale reactor. Based on various studies in the literature, the authors posit that the combined impact of multiple units and learning effects is a 22 percent reduction in specific capital costs for the SMR-based station. To quantify the impact of construction schedule, the authors assume that the construction times of the large reactor and the SMR units are five and three years respectively. The shorter construction duration results in a 5 percent savings for the SMRs. Temporal flexibility (four sequentially deployed SMRs with the first going into operation at the same time as the large reactor and the rest every 9 months thereafter) and design simplification led to 5 and 15 percent reductions in specific capital costs respectively for the SMRs. When all these factors are combined, the SMR-based station suffers a specific capital cost disadvantage of only 4 percent as compared to the single large reactor of the same capacity. Thus, the economics of SMRs challenges the widely held belief that nuclear reactors are characterized by significant economies of scale [19].

#### DoE just massively increased SMR incentives, but it fails

DoD Energy Blog, 2/16/11, Good Things in Small Packages:Small Reactors for Military Power Good Things in Small Packages:Small Reactors for Military Power, dodenergy.blogspot.com/2011/02/good-things-in-small-packagessmall.html

They conclude that DOD should lead the charge for small reactors to meet their own needs as well as to make sure that the US leads that industry’s development. When first written the paper mentioned that most of the technology was stymied somewhere between the drawing board and production. But there is good news in the President’s 2011 Budget for nukes. The New York Times reported that the budget contains $500 million over five years for DOE to complete two designs and secure National Regulatory Commission (NRC) approval. The reactors will be built entirely in a factory and trucked to the site, like “modular homes”. Sounds just like what Dr. Andres ordered. **Only problem is that $500 million is only about half of the cost to get to NRC approval. Actual production is in the $2 billion neighborhood**, and that is a pricey neighborhood. Enter Amory Lovins. Amory has often derided the cost for nuclear power as an unnecessary expenditure. His argument is that micropower is the way of the future, not big honking gigawatt nuclear power plants. Although there has been a resurgence in the interest in nuclear power, **it is still difficult to find private investments willing to underwrite the expense**. Maybe the development of small nukes for national security reasons will lead to cost effective small nukes for distributed micropower nationwide. Small reactors for FOBs are more problematic. Even Bagram only needs about 25 MW with other FOBS being smaller. Security will be the first concern. If someone tries a smash and grab at Fort Hood they have to go through a couple of armored divisions and have a long way to got to get away. Kabul to Peshawar is only 128 miles. Cost shouldn’t be an overriding factor in considering secure power, but even at a 75% cost reduction in production, half a billion for 25MW is a bit much. Of course if you could produce a 300MW system, Bagram could air condition Kabul! The real soft power. My buddy, T.C. the fighter pilot, would tell you that DOD's mission is to fight and win the Nation's wars, not spark business recovery. DOD needs to focus on conserving energy. “Reducing the consumption at Miramar by 50% might save a lot of fuel and money, but I'd rather reduce consumption by 50% at PB Jugroom even though the savings in gallons and dollars are tiny.” Reducing demand reduces risk. All that being said, it may well be worth DOE and DOD efforts to explore the potential. It is something that may be beyond the means of commercial entities, but not government (See China). If there is going to be a market here, let us not be left behind as we have been with other alternative energy production means.

#### And there are 3 demo projects in progress, but no incentives

ANA 12

(Alliance for Nuclear Accountability, “ Documents Reveal Time-line and Plans for “Small Modular Reactors” (SMRs) at the Savannah River Site (SRS) Unrealistic and Promise no Funding” June 8, 2012, <http://www.ananuclear.org/Issues/PlutoniumFuelMOX/tabid/75/articleType/ArticleView/articleId/558/Default.aspx>)

“While SRS may superficially appear to present certain attractive aspects for the location of SMRs, the site has not had experience with operation of nuclear reactors in over twenty years and has no current expertise in reactor operation,” said Clements. “While DOE is set to chose two SMR designs to fund for further development, SRS affirms that no construction funds will be provided, leaving vendors with the difficult and perhaps insurmountable task to find private funding for SMR construction.”

Two of the three separate “Memoranda of Agreement” for three different and still hypothetical SMR designs include deployment timelines which are already admitted by DOE to be inaccurate since they were signed less than six months ago.

#### DoD installations are key – market pull

Jeffrey **Marqusee 12**, Executive Director of the Strategic Environmental Research and Development Program (SERDP) and the Environmental Security Technology Certification Program (ESTCP) at the Department of Defense, “Military Installations and Energy Technology Innovation”, March, <http://bipartisanpolicy.org/sites/default/files/Energy%20Innovation%20at%20DoD.pdf>

The key reason that DoD cannot passively rely on the private sector to provide a suite of new, cost-effective energy technologies is the difficulty of the transition from research and development to full deployment. Many have noted this challenge; it is often described as the “Valley of Death,” a term widely used in the early and mid-1990s to describe the obstacles to commercialization and deployment of environmental technologies. DoD’s environmental technology demonstration program, the Environmental Security Technology Certification Program (ESTCP), was created to overcome that hurdle. Why can’t DoD rely on the Department of Energy (DOE) to solve the commercialization and deployment problem? DOE has a mixed record in this area. Reasons for past failures at DOE are: 1) the lack of a market within DOE for the technologies; 2) overly optimistic engineering estimates; 3) lack of attention to potential economic or market failures; 4) a disconnect between business practices at DOE and commercial practices, which leads to demonstration results that are not credible in the private sector; and 5) programs completely driven by a technology “push,” rather than a mix of technology push and market-driven pull.81 Many of these issues can be viewed as arising from the first: the lack of a market within DOE. Since DOE is neither the ultimate supplier nor buyer of these technologies at the deployment scale, it is not surprising that there are challenges in creating a system that can bring technologies across the Valley of Death. DoD’s market size allows it to play a critical role in overcoming this challenge for the energy technologies the department’s installations require, as it has for environmental technologies. In addressing the barriers energy technologies face, and understanding the role DoD installations can play, it is important to understand the type and character of technologies that DoD installations need. Energy technologies span a wide spectrum in costs, complexities, size, and market forces. Installation energy technologies are just a subset of the field, but one that is critical in meeting the nation’s and DoD’s energy challenges. DOE, in its recent strategic plans and quadrennial technology review, has laid out the following taxonomy (figure 3.5): It is useful to divide these energy technologies into two rough classes based on the nature of the market and the characteristics of deployment decisions. There are technologies whose capital costs at full scale are very high, for which a modest number of players will play a key role in implementation decisions. Examples include utility-scale energy generation, large-scale carbon sequestration, commercial production of alternative fuels, nextgeneration utility-grid-level technologies, and manufacturing of new transportation platforms. Some of these technologies produce products (e.g., fuel and power from the local utility) that DoD installations buy as commodities, but DoD does not expect to buy the underlying technology. A second but no less important class of energy technologies are those that will be widely distributed upon implementation, and the decisions to deploy them at scale will be made by thousands, if not millions, of decision makers. These include: 1) Technologies to support improved energy efficiency and conservation in buildings; 2) Local renewable or distributed energy generation; and 3) Local energy control and management technologies. Decisions on implementing these technologies will be made in a distributed sense and involve tens of thousands of individual decision makers if they are ever to reach large-scale deployment. These are the energy technologies that DoD installations will be buying, either directly through appropriated funds or in partnership with third-party financing through mechanisms such as Energy Saving Performance Contracts (ESPCs) or Power Purchase Agreements (PPAs). In the DOE taxonomy shown above, these distributed installation energy technologies cover the demand space on building and industrial efficiency, portions of the supply space for clean electricity when restricted to distributed generation scale, and a critical portion in the middle where microgrids and their relationship to energy storage and electric vehicles reside.

## 2ac

## solvency

#### No impact

**NEI 12**, Nuclear Energy Institute, “Myths & Facts About Nuclear Energy”, June, http://www.nei.org/resourcesandstats/documentlibrary/reliableandaffordableenergy/factsheet/myths--facts-about-nuclear-energy-january-2012/

Fact: Since the 1960s, there have been more than 3,000 shipments of used nuclear fuel and high-level radioactive waste on U.S. roads, highways and railways totaling more than 1.7 million miles. There have been nine accidents, four on highways and five on railways. Because the shipping containers are so strong, there were no injuries, leaks, exposures or environmental damage. The typical high-integrity fuel shipping container can withstand a direct hit by a high-speed locomotive, an 80-mile-an-hour crash into an immovable concrete barrier, immersion in a 1,475-degree Fahrenheit fire, a direct hit by a projectile 30 times more powerful than an anti-tank weapon, immersion in 600 feet of water, and more.

## heg

#### Hegemonic strategy inevitable

Calleo, Director – European Studies Program and Professor @ SAIS, ‘10

(David P, “American Decline Revisited,” *Survival*, 52:4, 215 – 227)

The history of the past two decades suggests that adjusting to a plural world is not easy for the United States. As its economic strength is increasingly challenged by relative decline, it clings all the more to its peerless military prowess. As the wars in Iraq and Afghanistan have shown, that overwhelming military power, evolved over the Cold War, is less and less effective. In many respects, America's geopolitical imagination seems frozen in the posture of the Cold War. The lingering pretension to be the dominant power everywhere has encouraged the United States to hazard two unpromising land wars, plus a diffuse and interminable struggle against 'terrorism'. Paying for these wars and the pretensions behind them confirms the United States in a new version of Cold War finance. Once more, unmanageable fiscal problems poison the currency, an old pathology that firmly reinstates the nation on its path to decline. It was the hegemonic Cold War role, after all, that put the United States so out of balance with the rest of the world economy. In its hegemonic Cold War position, the United States found it necessary to run very large deficits and was able to finance them simply by creating and exporting more and more dollars. The consequence is today's restless mass of accumulated global money. Hence, whereas the value of all global financial assets in 1980 was just over 100% of global output, by 2008, even after the worst of the financial implosion, that figure had exploded to just under 300%.25 Much of this is no doubt tied up in the massive but relatively inert holdings of the Chinese and Japanese. But thanks to today's instantaneous electronic transfers, huge sums can be marshalled and deployed on very short notice. It is this excess of volatile money that arguably fuels the world's great recurring bubbles. It can create the semblance of vast real wealth for a time, but can also (with little notice) sow chaos in markets, wipe out savings and dry up credit for real investment. What constitutes a morbid overstretch in the American political economy thus ends up as a threat to the world economy in general. To lead itself and the world into a more secure future the United States must put aside its old, unmeasured geopolitical ambitions paid for by unlimited cheap credit. Instead, the United States needs a more balanced view of its role in history. But America's post-Soviet pundits have, unfortunately, proved more skilful at perpetuating outmoded dreams of past glory than at promoting the more modest visions appropriate to a plural future. One can always hope that newer generations of Americans will find it easier to adjust to pluralist reality. The last administration, however, was not very encouraging in this regard. III What about Barack Obama? So far, his economic policy has shown itself probably more intelligent and certainly more articulate than his predecessor's. His thinking is less hobbled by simple-minded doctrines. It accepts government's inescapable role in regulating markets and providing a durable framework for orderly governance and societal fellowship. To be sure, the Obama administration, following in the path of the Bush administration, has carried short-term counter-cyclical stimulation to a previously unimagined level. Perhaps so radical an expansion of credit is unavoidable under present circumstances. The administration is caught between the need to rebalance by scaling back and the fear that restraint applied now will trigger a severe depression. Obama's chief aide, Rahm Emanuel, is famous for observing: 'Rule one: Never allow a crisis to go to waste. They are opportunities to do big things.'26 So far, Obama's administration has made use of its crisis to promote an unprecedented expansion of welfare spending.27 Much of the spending is doubtless good in itself and certainly serves the administration's strong counter-cyclical purposes. But at some point the need to pass from expansion to stabilisation will presumably be inescapable. Budget cuts will have to be found somewhere, and demographic trends suggest that drastic reductions in civilian welfare spending are unlikely. Elementary prudence might suggest that today's financial crisis is an ideal occasion for America's long-overdue retreat from geopolitical overstretch, a time for bringing America's geopolitical pretensions into harmony with its diminishing foreign possibilities and expanding domestic needs. The opportunities for geopolitical saving appear significant. According to the Congressional Budget Office (CBO), current military plans will require an average military budget of $652bn (in 2010 dollars) each year through 2028. The estimate optimistically assumes only 30,000 troops will be engaged abroad after 2013. As the CBO observes, these projections exceed the peak budgets of the Reagan administration's military build-up of the mid-1980s (about $500bn annually in 2010 dollars). This presumes a military budget consuming 3.5% of GDP through 2020.28 Comparable figures for other nations are troubling: 2.28% for the United Kingdom, 2.35% for France, 2.41% for Russia and 1.36% for China.29 Thus, while the financial crisis has certainly made Americans fear for their economic future, it does not yet seem to have resulted in a more modest view of the country's place in the world, or a more prudent approach to military spending. Instead, an addiction to hegemonic status continues to blight the prospects for sound fiscal policy. Financing the inevitable deficits inexorably turns the dollar into an imperial instrument that threatens the world with inflation.

#### No extinction

Malcolm **Gladwell**, writer for The New Yorker and best-selling author The New Republic, July 17 and 24, 19**95**, excerpted in Epidemics: Opposing Viewpoints, 1999, p. 31-32

Every infectious agent that has ever plagued humanity has had to adapt a specific strategy but every strategy carries a corresponding cost and this makes human counterattack possible. Malaria is vicious and deadly but it relies on mosquitoes to spread from one human to the next, which means that draining swamps and putting up mosquito netting can all hut halt endemic malaria. Smallpox is extraordinarily durable remaining infectious in the environment for years, but its very durability its essential rigidity is what makes it one of the easiest microbes to create a vaccine against. AIDS is almost invariably lethal because it attacks the body at its point of great vulnerability, that is, the immune system, but the fact that it targets blood cells is what makes it so relatively uninfectious. Viruses are not superhuman. I could go on, but the point is obvious. Any microbe capable of wiping us all out would have to be everything at once: as contagious as flue, as durable as the cold, as lethal as Ebola, as stealthy as HIV and so doggedly resistant to mutation that it would stay deadly over the course of a long epidemic. But viruses are not, well, superhuman. They cannot do everything at once. It is one of the ironies of the analysis of alarmists such as Preston that they are all too willing to point out the limitations of human beings, but they neglect to point out the limitations of microscopic life forms.

## nfu cp

#### Doesn’t solve states’ motivations or leadership

Frank Procida 9, National Intelligence Fellow at CFR, “Unclear Nuclear Logic?”, Foreign Affairs, March/April, http://www.foreignaffairs.com/articles/64662/frank-procida-peter-huessy/unclear-nuclear-logic

The shift in U.S. nuclear policy advocated by Ivo Daalder and Jan Lodal ("The Logic of Zero," November/December 2008) might make sense for a number of important reasons -- not least among them safety, cost, and reducing the risk of annihilation through miscalculation. But it would be naive to expect any of the authors' recommendations to alter the decision-making of the rogue states that are currently pursuing nuclear technology. Assuming it were feasible, even the complete elimination of the United States' nuclear arsenal would almost certainly have little positive effect on Tehran's or Pyongyang's proliferation, as the same complex set of internal and external factors now driving their policies would persist, as would their perceived vulnerability to U.S. conventional superiority. The less drastic measures the authors call for, such as Washington's accepting international oversight over its own fissile material, far from enhancing the likelihood of reaching agreements with rogue states, would probably barely register in negotiations.

#### Inevitability means a growing industry is safer than none at all

Scott D. Sagan 10, poli sci at Stanford, “Nuclear Power, Nuclear Proliferation and the NPT”, August 9, paper presented at the 2010 American Political Science Association Meeting

Finally, it will be important to improve our understanding of the influence of civilian nuclear power industry, the scientific community, and related bureaucratic actors on nuclear proliferation behavior. One important determinant of the nuclear future will be the degree to which the spread of the nuclear power produces new actors in different states that want to maintain peaceful programs and oppose turning civilian energy programs into nuclear weapons programs. Indeed, how best to ensure that civilian nuclear power bureaucracies maintain a strong interest in opposing nuclear weapons proliferation may be the $64,000 question (it is actually closer to a $64 trillion question) for estimating the effect of the global spread of nuclear power on the likelihood of nuclear weapons proliferation.61 This is ironic, for although some nonproliferation specialists may not want more countries to start nuclear power programs, once those states do so, it will be important for nonproliferation that their nuclear power programs are successful. The leaders and bureaucratic organizations that run successful nuclear power enterprises will want to maintain strong ties to the global nuclear power industry, to international capital and technology markets, and to global regulatory agencies–and hence will be more likely to cooperate with the nuclear nonproliferation regime. Leaders of less successful or struggling nuclear power enterprises, in contrast, will be more likely to support clandestine or breakout nuclear weapons development programs as tools to justify their existence, prestige, and high budgets within their state.

## smart grid cp

#### Smart grid’s super vulnerable

Mo et al 12

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A wide variety of motivations exist for launching an attack on the power grid, ranging from economic reasons (e.g., reducing electricity bills), to pranks, and all the way to terrorism (e.g., threatening people by controlling electricity and other life-critical resources). The emerging smart grid, while benefiting the benign participants (consumers, utility companies), also provides powerful tools for adversaries. The smart grid will reach every house and building, giving potential attackers easy access to some of the grid components. While incorporating information technology (IT) systems and networks, the smart grid will be exposed to a wide range of security threats [5]. Its large scale also makes it nearly impossible to guarantee security for every single subsystem. Furthermore, the smart grid will be not only large but also very complex. It needs to connect different systems and networks, from generation facilities and distribution equipment to intelligent end points and communication networks, which are possibly deregulated and owned by several entities. It can be expected that the heterogeneity, diversity, and complexity of smart grid components may introduce new vulnerabilities, in addition to the common ones in interconnected networks and stand-alone microgrids [3]. To make the situation even worse, the sophisticated control, estimation, and pricing algorithms incorporated in the grid may also create additional vulnerabilities. The first-ever control system malware called Stuxnet was found in July 2010. This malware, targeting vulnerable SCADA systems, raises new questions about power grid security [6]. SCADA systems are currently isolated, preventing external access. Malware, however, can spread using USB drives and can be specifically crafted to sabotage SCADA systems that control electric grids. Furthermore, increasingly interconnected smart grids will unfortunately provide external access which in turn can lead to compromise and infection of components.

#### Doesn’t solve regulatory confusion or cyberdefense

Daniel Sater 11, Research Fellow at Global Green USA’s Security and Sustainability Office, “Military Energy Security: Current Efforts and Future Solutions”, August, <http://globalgreen.org/docs/publication-185-1.pdf>

Cybersecurity remains one of the leading challenges impeding the development of a smart grid. In January 2011, the GAO published a report on the progress being made on cybersecurity as it related to smart grids71. Unfortunately, the report did not specifically address microgrids. The GAO found six challenges, however, to the development of a smart grid. The DOD is nonetheless well suited to handle the challenges listed by the GAO and the confinement of microgrids to military installations should mitigate many cybersecurity risks. The challenges listed by the GAO and the advantages of military microgrids for cybersecurity appear below. Challenge 1: Aspects of the regulatory environment may make it difficult to ensure smart grid systems’ cybersecurity. The federal government and state governments regulate electricity production and distribution. Having multiple entities produce regulations can lead to conflicting rules and thus confusion. Microgrids on military installations should avoid many of the regulatory issues the GAO found with the smart grid. The confinement of microgrids to military bases means that only the DOD will have regulatory control over them. There is precedent for states to exempt military installations from state regulations. According to a different GAO report, states often excluded military installations from their renewable energy-production goals.72 Furthermore, it is unlikely that any state government would want to get into the politically untenable battle with the Pentagon over issuing competing regulations governing military bases. Challenge 2: Utilities are focusing on regulatory compliance instead of comprehensive security. Microgrid cybersecurity will benefit from having the same entity, the DOD, issue the microgrid regulations and own the microgrids. Utilities have little incentive to invest in security measures past the bare minimum necessary for regulatory compliance. However, unlike a utility, the DOD will suffer in the event of a cybersecurity failure and thus has incentives to pursue comprehensive security. Challenge 3: The electric industry does not have an effective mechanism for sharing information on cybersecurity. Different utility companies across different states do not have a central authority analogous to that which military bases have in the Pentagon. Though there will certainly be bureaucracy, the DOD has more capacity to share information about cybersecurity and cyber-attacks than utilities. Challenge 4: Consumers are not adequately informed about the benefits, costs, and risks associated with smart grid systems. The DOD can take steps to inform all of its employees about microgrids in ways that may not be available to utilities to inform their customers. The DOD could require short classes on the benefits and risks of microgrids for all its employees and more rigorous education for its base commanders and others making decisions about grid implementation. A utility company cannot require its customers to take a class. A utility’s best option for educating its customers would be to send out information packets with monthly bills and hope that consumers read them. Challenge 5: There is a lack of security features being built into certain smart grid systems. Given the importance of the DOD’s mission and the potentially catastrophic repercussions of lax cybersecurity, the Pentagon will not take the security of its microgrids lightly, especially with the recent publication of the “Department of Defense Strategy for Operating in Cyberspace.”73 Challenge 6: The electricity industry does not have metrics for evaluating cybersecurity. The lack of evaluation metrics is a serious problem, but the DOD could instruct USCYBERCOM to create a specific set of metrics for microgrid development.

## oil da

#### The green fleet swamps the link

Cardwell 12

Diane Cardwell, NYTimes, 8/27/12, Military SPending on Biofuels Draws Fire, www.nytimes.com/2012/08/28/business/military-spending-on-biofuels-draws-fire.html?pagewanted=all

When the Navy put a Pacific fleet through maneuvers on a $12 million cocktail of biofuels this summer, it proved that warships could actually operate on diesel from algae or chicken fat.

“It works in the engines that we have, it works in the aircraft that we have, it works in the ships that we have,” said Ray Mabus, secretary of the Navy. “It is seamless.”

The still-experimental fuels are also expensive — about $27 a gallon for the fuel used in the demonstration, compared with about $3.50 a gallon for conventional military fuels.

And that has made them a **flash point in a larger political battle** over government financing for new energy technologies.

“**You’re not the secretary of energy**,” Representative Randy Forbes, a Republican from Virginia, told Mr. Mabus as he criticized the biofuels program at a hearing in February. “You’re the secretary of the Navy.”

The House, controlled by Republicans, has already approved measures that would all but kill Pentagon spending on purchasing or investing in biofuels. A committee in the Senate, led by Democrats, has voted to save the program. **The fight will heat up again** when Congress takes up the Defense Department’s budget again in the fall.

The naval demonstration — known as the Great Green Fleet — was part of a $510 million three-year, multiagency program to help the military develop alternatives to conventional fuel. It is a drop in the ocean of the Pentagon’s nearly $650 billion annual budget.

#### Nuclear doesn’t displace oil

IM No date

International Mundi, “United States - electricity production from oil sources

Electricity production from oil sources (kWh),” <http://www.indexmundi.com/facts/united-states/electricity-production-from-oil-sources>, AM\*Cites the IEA

Electricity production from oil sources (% of total) in United States was 1.11 as of 2010. Its highest value over the past 50 years was 17.17 in 1977, while its lowest value was 1.11 in 2010. Definition: Sources of electricity refer to the inputs used to generate electricity. Oil refers to crude oil and petroleum products. Source: International Energy Agency (IEA Statistics © OECD/IEA, http://www.iea.org/stats/index.asp), Energy Statistics and Balances of Non-OECD Countries, Energy Statistics of OECD Countries, and Energy Balances of OECD Countries.

#### DoD’s even smaller

Bartis 11

James Bartis, PhD chemical physics – MIT, senior policy researcher – RAND, 2012,Promoting International Energy Security: Volume 1, Understanding Potential Air Force Roles, http://www.rand.org/content/dam/rand/pubs/technical\_reports/2012/RAND\_TR1144z1.pdf

As fuel purchasers, neither the Air Force nor DoD has enough power to influence the world oil market. **Their fuel purchases are simply too small**. But as part of the armed forces of the United States, the Air Force plays an important and productive role in the world oil market. The armed services are the backbone of the U.S. national security policy that assures access to the energy supplies of the Persian Gulf and the stability and security of key friendly states in the region. Moreover, the U.S. Navy’s global presence assures freedom of passage in the sea- lanes that are crucial to the international trade in petroleum and natural gas.

#### Russia’s fine

Mobius, executive chairman of the Templeton Emerging Markets Team, 9/17/2012

(Mark, “Personal wealth: The next stage in Russiaâ s economy,” The Edge Singapore, Lexis)

Turmoil in Europe (and the prospect of slower growth elsewhere this year) contributed to oil-price declines this spring and summer, but our team doesnâ t anticipate a dramatic fall in oil prices. Many individual companies in Russia have been able to prosper regardless of the dips, **because the cost of commodity production there is so low that each company can still continue to capture profits**. **We believe a worst-case oil-price scenario could already be priced into the valuations of Russian oil companies**. Of course, if there is a severe depression in Europe or the US, it would likely have a negative price impact, not just on oil but also on other commodities â " but we donâ t think thatâ s likely to happen in the near term.

**No accidental launch**

**Williscroft 10** (Six patrols on the *John Marshall* as a Sonar Technician, and four on the *Von Steuben* as an officer – a total of twenty-two submerged months. Navigator and Ops Officer on *Ortolan* & *Pigeon* – Submarine Rescue & Saturation Diving ships. Watch and Diving Officer on *Oceanographer* and *Surveyor*. “Accidental Nuclear War” http://www.argee.net/Thrawn%20Rickle/Thrawn%20Rickle%2032.htm)

Is there a realistic chance that we could have a nuclear war by accident? Could a ballistic submarine commander launch his missiles without specific presidential authorization? Could a few men conspire and successfully bypass built-in safety systems to launch nuclear weapons? The key word here is “realistic.” In the strictest sense, yes, these things are possible. But are they realistically possible? This question can best be answered by examining two interrelated questions. Is there a way to launch a nuclear weapon by accident? Can a specific accidental series of events take place—no matter how remote—that will result in the inevitable launch or detonation of a nuclear weapon? Can one individual working by himself or several individuals working in collusion bring about the deliberate launch or detonation of a nuclear weapon? We are protected from accidental launching of nuclear weapons by mechanical safeguards, and by carefully structured and controlled mandatory procedures that are always employed when working around nuclear weapons. Launching a nuclear weapon takes the specific simultaneous action of several designated individuals. System designers ensured that conditions necessary for a launch could not happen accidentally. For example, to launch a missile from a ballistic missile submarine, two individuals must insert keys into separate slots on separate decks within a few seconds of each other. Barring this, the system cannot physically launch a missile. There are additional safeguards built into the system that control computer hardware and software, and personnel controls that we will discuss later, but—in the final analysis—without the keys inserted as described, there can be no launch—it’s not physically possible. Because the time window for key insertion is less than that required for one individual to accomplish, it is physically impossible for a missile to be launched accidentally by one individual. Any launch must be deliberate. One can postulate a scenario wherein a technician bypasses these safeguards in order to effect a launch by himself. Technically, this is possible, but such a launch would be deliberate, not accidental. We will examine measures designed to prevent this in a later column. Maintenance procedures on nuclear weapons are very tightly controlled. In effect always is the “two-man rule.” This rule prohibits any individual from accessing nuclear weapons or their launch vehicles alone. Aside from obvious qualification requirements, two individuals must be present. No matter how familiar the two technicians may be with a specific system, each step in a maintenance procedure is first read by one technician, repeated by the second, acknowledged by the first (or corrected, if necessary), performed by the second, examined by the first, checked off by the first, and acknowledged by the second. This makes maintenance slow, but absolutely assures that no errors happen. Exactly the same procedure is followed every time an access cover is removed, a screw is turned, a weapon is moved, or a controlling publication is updated. Nothing, absolutely nothing is done without following the written guides exactly, always under two-man control. This even applies to guards. Where nuclear weapons are concerned, a minimum of two guards—always fully in sight of each other—stand duty. There is no realistic scenario wherein a nuclear missile can be accidentally launched...ever...under any circumstances...period!

## warming da

#### Nukes jumpstart the economy

Rod Adams 12, runs the blog Atomic Insights and produces the Atomic Show Podcast. He recently started working in an engineering role on the B&W mPower™ reactor development team. He gained his initial nuclear knowledge in the navy as a nuclear submarine engineering officer. In 1993, he founded a company called Adams Atomic Engines, Inc “Nuclear jobs, jobs, jobs”, August 25, http://atomicinsights.com/2012/08/nuclear-jobs-jobs-jobs.html?utm\_source=feedburner&utm\_medium=feed&utm\_campaign=Feed%3A+AtomicInsights+%28Atomic+Insights%29&utm\_content=Google+Reader

The nuclear energy industry can play an important role in job creation and economic growth, providing both near- term and lasting employment and economic benefits. The 104 nuclear units in the U.S. generate substantial domestic economic value in electricity sales and revenue – $40-$50 billion each year – with over 100,000 workers contributing to production. … Each year, the average 1,000 megawatt (MW) nuclear plant generates approximately $470 million in electricity sales (economic output) in the local community and more than $40 million in total labor income.1 These figures include both direct and secondary effects. The direct effects reflect the plant’s expenditures for goods, services and labor. The secondary effects include subsequent spending attributable to the presence of the plant and its employees as expenditures filter through the local economy (e.g., restaurants and shops buying goods and hiring employees). … The average nuclear plant pays about $16 million in state and local taxes annually. These tax dollars benefit schools, roads and other state and local infrastructure. The average nuclear plant also pays federal taxes of $67 million annually. … A recent analysis found that nuclear plants create some of the largest economic benefits compared to other electric generating technologies due to their size and the number of workers needed to operate the plants. Operation of a nuclear plant requires 400 to 700 direct permanent jobs. These jobs pay 36 percent more than average salaries in the local area. These opportunities will be available to new workers since 39 percent of the nuclear workforce will be eligible to retire by 2016 (about 25,000 employees). … A new nuclear plant represents an investment of $6-8 billion (depending on plant size), including interest during construction. New plant construction creates demand for skilled labor such as welders, pipefitters, masons, carpenters, millwrights, sheet metal workers, electricians, ironworkers, heavy equipment operators and insulators, as well as engineers, project managers and construction supervisors. In anticipation of new nuclear plant construction, U.S. companies have created in excess of 15,000 new U.S. jobs since 2005. Manufacturing and technical service jobs have been created in Virginia, North and South Carolina, Tennessee, Pennsylvania, Louisiana and Indiana. These jobs include engineering services and the manufacture of components including pumps, valves, piping, tubing, insulation, reactor pressure vessels, pressurizers, heat exchangers and moisture separators. Construction of a new nuclear power plant requires up to 3,500 workers at peak construction. Construction will also provide a substantial boost to suppliers of commodities like concrete and steel, and manufacturers of hundreds of plant components. A single new nuclear power plant requires approximately 400,000 cubic yards of concrete, 66,000 tons of steel, 44 miles of piping, 300 miles of electric wiring, and 130,000 electrical components. … U.S. companies and workers also benefit from the expansion of nuclear energy underway worldwide. American companies have already booked export orders for billions of dollars in equipment and services, including generators, reactor coolant pumps and instrumentation and control systems. U.S. workers in 25 states – including Illinois, Ohio, Pennsylvania, South Carolina, Virginia and Tennessee – are beginning to reap the benefits of reinvestment in the U.S. nuclear supply chain. According to the Department of Commerce, every $1 billion of exports by U.S. companies represents 5,000 to 10,000 jobs. The four Westinghouse AP1000 projects underway in China support over 15,000 U.S. jobs. The direct jobs generated from these exports had an average salary of $84,000. These jobs include design and engineering, manufacturing, information technology and transportation.

#### No renewables investment

Jeffrey Ball, Scholar in Residence at Stanford University's Steyer-Taylor Center for Energy Policy and Finance, 12 [“Tough Love for Renewable Energy,” Foreign Affairs, May/June, http://www.foreignaffairs.com/articles/137519/jeffrey-ball/tough-love-for-renewable-energy?page=6]

Over the past decade, governments around the world threw money at renewable power. Private investors followed, hoping to cash in on what looked like an imminent epic shift in the way the world produced electricity. It all seemed intoxicating and revolutionary: a way to boost jobs, temper fossil-fuel prices, and curb global warming, while minting new fortunes in the process.¶ Much of that enthusiasm has now fizzled. Natural gas prices have plummeted in the United States, the result of technology that has unlocked vast supplies of a fuel that is cleaner than coal. The global recession has nudged global warming far down the political agenda and led cash-strapped countries to yank back renewable-energy subsidies. And some big government bets on renewable power have gone bad, most spectacularly the bet on Solyndra, the California solar-panel maker that received a $535 million loan guarantee from the U.S. Department of Energy before going bankrupt last fall.

Warming won’t cause extinction

Barrett, professor of natural resource economics – Columbia University, ‘7

(Scott, Why Cooperate? The Incentive to Supply Global Public Goods, introduction)

First, climate change does not threaten the survival of the human species.5 If unchecked, it will cause other species to become extinction (though biodiversity is being depleted now due to other reasons). It will alter critical ecosystems (though this is also happening now, and for reasons unrelated to climate change). It will reduce land area as the seas rise, and in the process displace human populations. “Catastrophic” climate change is possible, but not certain. Moreover, and unlike an asteroid collision, large changes (such as sea level rise of, say, ten meters) will likely take centuries to unfold, giving societies time to adjust. “Abrupt” climate change is also possible, and will occur more rapidly, perhaps over a decade or two. However, abrupt climate change (such as a weakening in the North Atlantic circulation), though potentially very serious, is unlikely to be ruinous. Human-induced climate change is an experiment of planetary proportions, and we cannot be sur of its consequences. Even in a worse case scenario, however, global climate change is not the equivalent of the Earth being hit by mega-asteroid. Indeed, if it were as damaging as this, and if we were sure that it would be this harmful, then our incentive to address this threat would be overwhelming. The challenge would still be more difficult than asteroid defense, but we would have done much more about it by now.

Existing carbon triggers the impact

Daniel **Rirdan 12**, founder of The Exploration Company, “The Right Carbon Concentration Target”, June 29, <http://theenergycollective.com/daniel-rirdan/89066/what-should-be-our-carbon-concentration-target-and-forget-politics?utm_source=feedburner&utm_medium=feed&utm_campaign=The+Energy+Collective+%28all+posts%29>

James Hansen and other promi­nent cli­ma­tol­o­gists are call­ing to bring the CO2 atmos­pheric level to 350 parts per million. In fact, an orga­ni­za­tion, 350.org, came around that ral­ly­ing cry. This is far more radical than most politicians are willing to entertain. And it is not likely to be enough. The 350ppm target will not reverse the clock as far back as one may assume. It was in 1988 that we have had these level of car­bon con­cen­tra­tion in the air. But wait, there is more to the story. 1988-levels of CO2 with 2012-levels of all other green­house gases bring us to a state of affairs equiv­a­lent to that around 1994 (2.28 w/m2). And then there are aerosols. There is good news and bad news about them. The good news is that as long as we keep spewing mas­sive amounts of particulate matter and soot into the air, more of the sun’s rays are scattered back to space, over­all the reflec­tiv­ity of clouds increases, and other effects on clouds whose over­all net effect is to cool­ing of the Earth sur­face. The bad news is that once we stop polluting, stop run­ning all the diesel engines and the coal plants of the world, and the soot finally settles down, the real state of affairs will be unveiled within weeks. Once we fur­ther get rid of the aerosols and black car­bon on snow, we may be very well be worse off than what we have had around 2011 (a pos­si­ble addi­tion of 1.2 w/m2). Thus, it is not good enough to stop all green­house gas emis­sions. In fact, it is not even close to being good enough. A carbon-neutral econ­omy at this late stage is an unmit­i­gated disaster. There is a need for a carbon-negative economy. Essentially, it means that we have not only to stop emitting, to the tech­no­log­i­cal extent pos­si­ble, all green­house gases, but also capture much of the crap we have already out­gassed and lock it down. And once we do the above, the ocean will burp its excess gas, which has come from fos­sil fuels in the first place. So we will have to draw down and lock up that carbon, too. We have taken fos­sil fuel and released its con­tent; now we have to do it in reverse—hundreds of bil­lions of tons of that stuff.

#### No link – nuclear corporations aren’t VC

Matthew Stepp, Senior Policy Analyst with the Information Technology and Innovation Foundation (ITIF) specializing in climate change and clean energy policy, 11 [“An Anti-Innovation Strategy: The Heritage Foundations Deficit Reduction and Energy Proposal” The Energy Collective, April 27, http://theenergycollective.com/mstepp/56497/anti-innovation-strategy-heritage-foundations-deficit-reduction-and-energy-proposal]

Citing the examples of the Internet, computer chips, and GPS, the report claims, "Government programs that become commercial successes were not intended to meet a commercial demand." There are two problems with this. First, this is not a reason to eschew federal funding for future basic research and pre-commercial technology since, as Heritage acknowledges, such investments have resulted in technologies that launched entire new industries, fueled decades of American prosperity, and improved the lives of millions. Second, this claim is not universally true. For example, nuclear power, a technology born out of the government-organized Manhattan Project and supported by the precursors to the DOE, relied on tremendous federal support for its development and deployment, and was explicitly developed for commercial use. Private companies like General Electric and Westinghouse coordinated closely to guarantee that the government would support their high-risk, advanced technology ventures, and the Atomic Energy Commission was set up to ensure the safety and economic viability of the industry.

## elections

#### Both candidates have same Iran policy

Aaron David **Miller 12**, scholar at the Woodrow Wilson International Center, “Barack O'Romney”, May 23, http://www.foreignpolicy.com/articles/2012/05/23/barack\_oromney

It's not only on these core assumptions that the candidates share a broad agreement. These principles translate into specific policies where it would be tough to tell the difference between a Romney and an Obama presidency: Iran: Sorry, I just don't see any significant difference between the way Obama is handling Iran's nuclear program and the way Romney might as president. And that's because there's seems to be an inexorable arc to the Iranian nuclear problem. If by 2013 sanctions and negotiations don't produce a sustainable deal and Iran continues its quest for a nuclear weapon, one of two things is going to happen: Israel is likely to strike, or we will. If it's the former, both Obama and Romney would be there to defend the Israelis and manage the mess that would follow. Both would be prepared to intercede on Israel's behalf if and when it came to that. As for a U.S. strike, it's becoming a bipartisan article of faith that the United States will not permit Iran to acquire a nuclear weapon. And both men are prepared to use military strikes against Iran's nuclear sites as a last resort, even if it only means a delay (and that's what it would mean) in Iran's quest for nukes.

#### No strikes – negotiations now

Slavin, 3/23/12

[Barbara, Senior Fellow at the Atlantic Council, Washington, D.C, “ Iran, Israel and U.S. moves from war rhetoric back to diplomacy,” <http://womennewsnetwork.net/2012/03/23/iran-israel-us-war-rhetoric/>]

 After months of sabre-rattling rhetoric by Iran, Israel and the United States, there seems to be a collective, and welcome, time out. Since President Barack Obama’s 4 March speech to the American Israel Public Affairs Committee (AIPAC), all sides have been stressing non-military means to try to resolve the crisis over Iran’s nuclear program. While asserting that he is determined to prevent Iran from developing nuclear weapons, Obama spent much of his AIPAC address decrying what he called “loose talk” of war. He spoke eloquently of the costs of military conflict for a nation that has fought two wars in the last decade. His message to visiting Israeli Prime Minister Benjamin Netanyahu was clear: I am not going to start another war and you are not going to drag me into one. Netanyahu, for his part, appeared to bow to several realities. A savvy politician, he is recalculating the odds that Obama will be re-elected for another four-year term. The Israeli leader also knows that most of Israel’s defense and intelligence establishment – as well as a majority of the Israeli people – oppose a unilateral strike on Iran that could spark massive retaliation without significantly setting back the Iranian nuclear program. Former Mossad chief Meir Dagan has called such a strike “stupid”. Obama argues that economic sanctions are having a major impact on the Iranian economy and should be given more time to work. Evidence bears this out. U.S. banking sanctions and the threat of a European oil embargo have reduced the value of Iran’s currency by half, increased inflation and unemployment and depressed oil production. The International Energy Agency reported last week that Iran is pumping only 3.3 million barrels a day – down from 3.8 million barrels last year – and Iran’s oil exports may drop by as much as 50 per cent this summer. While denying that sanctions are a factor, Iranian leaders have agreed to come back to negotiations with the so-called P5+1 – the five permanent members of the UN Security Council plus Germany. Talks – the first since January 2011 – are expected to take place after the Iranian New Year holiday. In advance, the Islamic Republic has been conducting a charm offensive. Supreme Leader Ayatollah Ali Khamenei on 8 March reaffirmed a 1995 fatwa that building nuclear weapons would be a “great sin”. He also praised Obama for criticising war talk. “Such remarks are good and indicate a step out of delusions”, Khamenei said. On 15 March, Mohammad Javad Larijani, a U.S.-educated physicist and adviser to Khamenei, told CNN’s Christiane Amanpour that Iran would provide “full transparency” for its nuclear program in return for acceptance of Iran’s right to peaceful nuclear energy under the Nuclear Non-Proliferation Treaty. Larijani also denied that Iran had any intention of attacking Israel, saying that Iran would defend itself against aggression but would not strike another country first. The Iranians have signaled their interest in dialogue with the United States in other ways. On 5 March, Iran’s Supreme Court ordered a retrial for an Iranian American former U.S. Marine who had been sentenced to death as a CIA spy. On 13 March, the U.S. deported back to Iran an Iranian arms dealer arrested in 2007 in a sting operation in the Republic of Georgia. Taken together, these steps improve the atmosphere for negotiations. However, it remains unclear whether the Obama administration and its partners will put forward proposals that could provide Iran a face-saving way to reduce tensions.

No comebacks in the last fifteen presidential elections

Klein, 9-17

Ezra Klein, author of the Washington Post’s Wonk Blog, “The Romney campaign is in trouble,” http://www.washingtonpost.com/blogs/ezra-klein/wp/2012/09/17/romney-is-behind-and-the-debates-arent-likely-to-save-him/

On the presidential level, where everyone running campaigns is very, very good at their jobs, campaign infighting and incoherence tend to be the result of a candidate being behind in the polls, not the cause of it. Romney is behind and has been there for quite some time. According to the Real Clear Politics average of head-to-head polls, Romney hasn’t led the race since October 2011. The closest he came to a lead in the polls this year was during the Republican National Convention, when he managed to … tie Obama.

Romney is also behind in most election-forecasting models. Political scientist James Campbell rounded up 13 of the most credible efforts to predict the election outcome: Romney trails in eight of them. He’s also behind in Nate Silver’s election model, the Princeton Election Consortium’s meta-analysis, Drew Linzer’s Votamatic model and the Wonkblog election model.

But I didn’t realize quite how dire Romney’s situation was until I began reading “The Timeline of Presidential Elections: How Campaigns Do and Don’t Matter,” a new book from political scientists Robert Erikson and Christopher Wlezien.

What Erikson and Wlezien did is rather remarkable: They collected pretty much every publicly available poll conducted during the last 200 days of the past 15 presidential elections and then ran test after test on the data to see what we could say about the trajectory of presidential elections. Their results make Romney’s situation look very dire.

For instance: The least-stable period of the campaign isn’t early in the year or in the fall. It’s the summer. That’s because the conventions have a real and lasting effect on a campaign.

“The party that gains pre- to post-convention on average improves by 5.2 percentage points as measured from our pre- and post-convention benchmarks,” write Erikson and Wlezien. “On average, the party that gains from before to after the conventions maintains its gain in the final week’s polls. In other words, its poll numbers do not fade but instead stay constant post-conventions to the final week.”

This year, it was the Democrats who made the biggest gains from before to after the conventions. Obama is leading by 3 percent in the Real Clear Politics average of polls, about double his lead before the Republican convention. If that doesn’t fade by the end of the week or so — that is, if it proves to be a real lead rather than a post-convention bounce — then there’s simply no example in the past 15 elections of a candidate coming back from a post-convention deficit to win the popular vote.

This is about the point where I’m supposed to write: That said, the race remains close, and the debates are coming soon. It’s still anyone’s game.

But the most surprising of Erikson and Wlezien’s results, and the most dispiriting for the Romney campaign, is that unlike the conventions, the debates don’t tend to matter. There’s “a fairly strong degree of continuity from before to after the debates,” they write. That’s true even when the trailing candidate is judged to have “won” the debates. “Voters seem to have little difficulty proclaiming one candidate the ‘winner’ of a debate and then voting for the opponent,” Erikson and Wlezien say.

Gallup agrees. The august polling firm reviewed the surveys it did before and after every televised presidential debate and concluded they “reveal few instances in which the debates may have had a substantive impact on election outcomes. “

The Romney campaign tends to point to two elections to show how its candidate could win this thing. There’s 1980, when Jimmy Carter supposedly led Ronald Reagan until the debates, and 1988, when Michael Dukakis was leading by 13 points after his convention. In fact, Reagan led going into the 1980 debates. And although Dukakis’s convention bounce was indeed large, it was wiped out by Bush’s convention bounce, which put him back in the lead.

That’s not to say Romney couldn’t win the election. A 3 percent gap is not insurmountable. But we’re quickly approaching a point where his comeback would be unprecedented in modern presidential history. And if the Romney campaign begins to crack under the pressure, then that comeback becomes that much less likely.

Can’t change the race

Silver, 9-8

Nate Silver, “Sept. 8: Conventions May Put Obama in Front-Runner’s Position,” FiveThirtyEight, http://fivethirtyeight.blogs.nytimes.com/2012/09/08/sept-8-conventions-may-put-obama-in-front-runners-position/

Again, this is just the upside case for Mr. Obama — not the reality yet. But the fact that it seems plausible is a bit surprising to me. Very little has moved the polls much all this year — including Mr. Romney’s convention and his choice of Paul D. Ryan as his running mate, events that typically produce bounces. But Mr. Obama has already made clear gains in the polls in surveys that only partially reflect his convention.

As surprising as it might be, however, I do not see how you can interpret it as anything other than a good sign for Mr. Obama. All elections have turning points. Perhaps Mr. Obama simply has the more persuasive pitch to voters, and the conventions were the first time when this became readily apparent.

Polls conducted after the incmbent party’s convention typically inflate the standing of the incumbent by a couple of points, but not usually by more than that. Otherwise, they have predicted the eventual election outcome reasonably well.

Since 1968, the largest post-convention polling deficit that a challenger overcame to win the race was in 2000, when George W. Bush trailed Al Gore by about four points after the Democratic convention but won the Electoral College — although Mr. Bush lost the popular vote.

In fact, Mr. Romney has never held a lead over Mr. Obama by any substantive margin in the polls. The Real Clear Politics average of polls put Mr. Romney ahead by a fraction of a percentage point at one point in October 2011, and he pulled into an exact tie at one point late in the week of his convention, after it was over, but he has never done better than that.

That makes this an etremely odd election. You would figure that at some point over the past year, Mr. Romney would have pulled into the lead in the polls, given how close it has usually been. John McCain held occasional leads in 2008; John Kerry led for much of the summer in 2004; and Michael Dukakis had moments where he was well ahead of George H.W. Bush in the spring and summer of 1988. But Mr. Romney, if there have been moments when his polls were ever-so-slightly stronger or weaker, has never really had his moment in the sun.

Instead, the cases where one candidate led essentially from wire to wire have been associated with landslides: Bill Clinton in 1996, Ronald Reagan in 1984, Richard Nixon in 1972 and Dwight D. Eisenhower in 1952 and 1956.

There is almost no chance that Mr. Obama will win by those sort of margins. But this nevertheless seems like an inauspicious sign for Mr. Romney. If even at his high-water mark, he can only pull the race into a rough tie, what pitch can he come up with in October or November to suddenly put him over the top?

#### Romney can’t turn this into a win—he’s already come out in support of nuclear

Wood 9/13/12

Elisa, energy columnist for AOL, “What Obama and Romney Don't Say About Energy,” <http://energy.aol.com/2012/09/13/what-obama-and-romney-dont-say-about-energy/>, AM

Fossil fuels and renewable energy have become touchy topics in this election, with challenger Mitt Romney painting President Barack Obama as too hard on the first and too fanciful about the second – and Obama saying Romney is out of touch with energy's future. But two other significant resources, nuclear power and energy efficiency, are evoking scant debate. What gives? Nuclear energy supplies about 20 percent of US electricity, and just 18 months ago dominated the news because of Japan's Fukushima Daiichi disaster – yet neither candidate has said much about it so far on the campaign trail. Romney mentioned nuclear power only seven times in his recently released white paper, while he brought up oil 150 times. Even wind power did better with 10 mentions. He pushes for less regulatory obstruction of new nuclear plants, but says the same about other forms of energy. Obama's campaign website highlights the grants made by his administration to 70 universities for research into nuclear reactor design and safety. But while it is easy to find his ideas on wind, solar, coal, natural gas and oil, it takes a few more clicks to get to nuclear energy. The Nuclear Energy Institute declined to discuss the candidates' positions pre-election. However, NEI's summer newsletter said that both "Obama and Romney support the use of nuclear energy and the development of new reactors."

#### DOD energy programs don’t link---conservative won’t oppose

Davenport 12

Coral Davenport, energy and environment correspondent for National Journal. Prior to joining National Journal in 2010, Davenport covered energy and environment for Politico, and before that, for Congressional Quarterly. In 2010, she was a fellow with the Metcalf Institute for Marine and Environmental Reporting. From 2001 to 2004, Davenport worked in Athens, Greece, as a correspondent for numerous publications, including the Christian Science Monitor and USA Today, covering politics, economics, international relations and terrorism in southeastern Europe. She also covered the 2004 Olympic Games in Athens, and was a contributing writer to the Fodor’s, Time Out, Eyewitness and Funseekers’ guidebook series. Davenport started her journalism career at the Daily Hampshire Gazette in Northampton, Massachusetts, after graduating from Smith College with a degree in English literature. National Journal, 2/10/12, White House Budget to Expand Clean-Energy Programs Through Pentagon, ProQuest

The White House believes it has figured out how to get more money for clean-energy programs touted by President Obama without having it become political roadkill in the wake of the Solyndra controversy: **Put it in the Pentagon**. While details are thin on the ground, lawmakers who work on both energy- and defense-spending policy believe the fiscal 2013 budget request to be delivered to Congress on Monday probably won't include big increases for wind and solar power through the Energy Department, a major target for Republicans since solar-panel maker Solyndra defaulted last year on a $535 million loan guarantee. But they do expect to see increases in spending on alternative energy in the Defense Department, such as programs to replace traditional jet fuel with biofuels, supply troops on the front lines with solar-powered electronic equipment, build hybrid-engine tanks and aircraft carriers, and increase renewable-energy use on military bases. While Republicans will instantly shoot down requests for fresh spending on Energy Department programs that could be likened to the one that funded Solyndra, many support alternative-energy programs for the military. "I do expect to see the spending," said Rep. Jack Kingston, R-Ga., a member of the House Defense Appropriations Subcommittee, when asked about increased investment in alternative-energy programs at the Pentagon. "I think in the past three to five years this has been going on, but that it has grown as a culture and a practice - and it's a good thing." "If Israel attacks Iran, and we have to go to war - and the Straits of Hormuz are closed for a week or a month and the price of fuel is going to be high," Kingston said, "the question is, in the military, what do you replace it with? It's not something you just do for the ozone. It's strategic." Sen. Lindsey Graham, R-S.C., who sits on both the Senate Armed Services Committee and the Defense Appropriations Subcommittee, said, "I don't see what they're doing in DOD as being Solyndra." "We're not talking about putting $500 million into a goofy idea," Graham told National Journal . "We're talking about taking applications of technologies that work and expanding them. I wouldn't be for DOD having a bunch of money to play around with renewable technologies that have no hope. But from what I understand, there are renewables out there that already work." A senior House Democrat noted that this wouldn't be the first time that the **Pentagon has been utilized to advance policies that wouldn't otherwise be supported**. "They did it in the '90s with medical research," said Rep. Henry Waxman, D-Calif., ranking member of the House Energy and Commerce Committee. In 1993, when funding was frozen for breast-cancer research programs in the National Institutes of Health, Congress boosted the Pentagon's budget for breast-cancer research - to more than double that of the health agency's funding in that area. **Politically, the strategy makes sense**. Republicans are ready to fire at the first sign of any pet Obama program, and renewable programs at the Energy Department are an exceptionally ripe target. That's because of Solyndra, but also because, in the last two years, the Energy Department received a massive $40 billion infusion in funding for clean-energy programs from the stimulus law, a signature Obama policy. When that money runs out this year, a request for more on top of it would be met with flat-out derision from most congressional Republicans. Increasing renewable-energy initiatives at the Pentagon can also help Obama advance his broader, national goals for transitioning the U.S. economy from fossil fuels to alternative sources. As the largest industrial consumer of energy in the world, the U.S. military can have a significant impact on energy markets - if it demands significant amounts of energy from alternative sources, it could help scale up production and ramp down prices for clean energy on the commercial market. Obama acknowledged those impacts in a speech last month at the Buckley Air Force Base in Colorado. "The Navy is going to purchase enough clean-energy capacity to power a quarter of a million homes a year. And it won't cost taxpayers a dime," Obama said. "What does it mean? It means that the world's largest consumer of energy - the Department of Defense - is making one of the largest commitments to clean energy in history," the president added. "That will grow this market, it will strengthen our energy security." Experts also hope that Pentagon engagement in clean-energy technology could help yield breakthroughs with commercial applications. Kingston acknowledged that the upfront costs for alternative fuels are higher than for conventional oil and gasoline. For example, the Air Force has pursued contracts to purchase biofuels made from algae and camelina, a grass-like plant, but those fuels can cost up to $150 a barrel, compared to oil, which is lately going for around $100 a barrel. Fuel-efficient hybrid tanks can cost $1 million more than conventional tanks - although in the long run they can help lessen the military's oil dependence, Kingston said Republicans recognize that the up-front cost can yield a payoff later. "It wouldn't be dead on arrival. But we'd need to see a two- to three-year payoff on the investment," Kingston said. Military officials - particularly Navy Secretary Ray Mabus, who has made alternative energy a cornerstone of his tenure - have been telling Congress for years that the military's dependence on fossil fuels puts the troops - and the nation's security - at risk. Mabus has focused on meeting an ambitious mandate from a 2007 law to supply 25 percent of the military's electricity from renewable power sources by 2025. (Obama has tried and failed to pass a similar national mandate.) Last June, the DOD rolled out its first department-wide energy policy to coalesce alternative and energy-efficient initiatives across the military services. In January, the department announced that a study of military installations in the western United States found four California desert bases suitable to produce enough solar energy - 7,000 megawatts - to match seven nuclear power plants. And so far, those **moves have met with approval from congressional Republicans**. Even so, any request for new Pentagon spending will be met with greater scrutiny this year. The Pentagon's budget is already under a microscope, due to $500 billion in automatic cuts to defense spending slated to take effect in 2013. But even with those challenges, clean-energy spending probably won't stand out as much in the military budget as it would in the Energy Department budget. Despite its name, the Energy Department has traditionally had little to do with energy policy - its chief portfolio is maintaining the nation's nuclear weapons arsenal. Without the stimulus money, last year only $1.9 billion of Energy's $32 billion budget went to clean-energy programs. A spending increase of just $1 billion would make a big difference in the agency's bottom line. But it would probably be easier to tuck another $1 billion or $2 billion on clean-energy spending into the Pentagon's $518 billion budget. Last year, the Pentagon spent about $1 billion on renewable energy and energy-efficiency programs across its departments.

#### The public loves reactors

Christine Todd **Whitman 12**, CASEnergy Co-Chair, Former EPA Administrator and New Jersey Governor, “Nuclear Power Garners Bipartisan Support”, August 13, <http://energy.nationaljournal.com/2012/08/finding-the-sweet-spot-biparti.php?rss=1&utm_source=feedburner&utm_medium=feed&utm_campaign=Feed%3A+njgroup-energy+%28Energy+%26+Environment+Experts--Q+with+Answer+Previews%29#2237728>

The energy policy that I’ve seen garner consistent support from the left and the right over the years is also one with which I’m deeply familiar. This policy involves building a diverse portfolio of low-carbon energy sources, featuring a renewed investment in nuclear energy. And it’s not just policymakers from both sides of the aisle who support nuclear energy – it’s everyday energy consumers as well. According to a Gallup poll conducted in March of this year, nearly 60 percent of Americans support the use of nuclear energy to meet our nation’s electricity needs, and a majority support expanding America’s use of nuclear power. Next-generation nuclear energy projects are underway in Georgia, South Carolina and Tennessee, thanks in part to steady popular support, as well as support from President Obama, bipartisan congressional leaders and other policymakers at the federal and state levels. An additional 10 combined construction and operating licenses for 16 plants are under review by the Nuclear Regulatory Commission. This support is founded in the fact that nuclear energy, safely managed, provides an efficient, reliable source of energy. In fact, nuclear power is the only baseload source of carbon-free electricity. It provides nearly two-thirds of the nation’s low-carbon electricity, and will continue to be an important source of energy well into the future given the advent of innovative large and small reactor designs. The use of nuclear energy prevents more than 613 million metric tons of carbon dioxide every year – as much CO2 as is emitted by every passenger car in America. Bipartisan support for nuclear energy also stems from the boost that it provides to local job markets and to local and state economies. As nuclear energy expands and as more than half of the industry workforce approaches retirement, the industry offers growing opportunities for well-paying careers. The industry already supports more than 100,000 jobs, and the combination of retirements and the construction of new facilities could create as many as 25,000 new jobs in the near term. What’s more, the construction of a nuclear facility spurs the creation of other local jobs in industries ranging from manufacturing to hospitality. The industry generates between $40 and $50 billion in revenue and electricity sales, or some $470 million in total economic output and $40 million in labor wages at each U.S. facility every year. That’s a powerful economic engine and a positive impact that leaders are embracing. As America refocuses on cleaner energy policies that help boost our economy, nuclear power is becoming a clear and critical part of a secure, sustainable energy portfolio. We need electricity and we want clean air; with nuclear energy we can have both. It’s a source of power that leaders on both sides of the aisle can support.

## water wars

SMRs solve inevitable water wars

Palley ‘11

Reese Palley, The London School of Economics, 2011, The Answer: Why Only Inherently Safe, Mini Nuclear Power Plans Can Save Our World, p. 168-71

The third world has long been rent in recent droughts, by the search for water. In subsistence economies, on marginal land, water is not a convenience but a matter of life and death. As a result small **wars have been fought, rivers diverted, and wells poisoned in what could be a warning of what is to come as industrialized nations begin to face failing water supplies.** Quite aside from the demand for potable water is the dependence of enormous swaths of industry and agriculture on oceans of water used for processing, enabling, and cleaning a thousand processes and products. It is interesting to note that fresh water used in both industry and agriculture is reduced to a nonrenewable resource as agriculture adds salt and industry adds a chemical brew unsuitable for consumption. More than one billion people in the world already lack access to clean water, and things are getting worse. Over the next two decades, the average supply of water per person will drop by a third, **condemning millions** of people **to** waterborne **diseases** and an avoidable premature death.81 So **the stage is set for water access wars between** the **first and the third worlds**, between **neighbors** downstream of supply, between **big industry** and big agriculture, between **nations**, between **population** centers, and ultimately between you and the people who live next door for an already inadequate world water supply that is not being renewed. **As populations inevitably increase, conflicts will intensify**.82 It is only by virtue of the historical accident of the availability of nuclear energy that humankind now has the ability to remove the salt and other pollutants to supply all our water needs. The problem is that **desalination is an intensely local process**. Some localities have available sufficient water from renewable sources to take care of their own needs, but not enough to share with their neighbors, and it **is here that the scale of nuclear energy production must be defined locally.** Large scale 1,000 MWe plants can be used to desalinate water as well as for generating electricity However we cannot build them fast enough to address the problem, and, if built they would face the extremely expensive problem of distributing the water they produce. Better, much better, would be to use small desalinization plants sited locally. Beyond desalination for human use is the need to green some of the increasing desertification of vast areas such as the Sahara. Placing twenty 100 MWe plants a hundred miles apart along the Saharan coast would green the coastal area from the Atlantic Ocean to the Red Sea, a task accomplished more cheaply and quickly than through the use of gigawatt plants.83 This could proceed on multiple tracks wherever deserts are available to be reclaimed. Leonard Orenstein, a researcher in the field of desert reclamation, speculates: If most of the Sahara and Australian outback were planted with fast-growing trees like eucalyptus, the forests could draw down about 8 billion tons of carbon a year—nearly as much as people emit from burning fossil fuels today. As the forests matured, they could continue taking up this much carbon for decades.84 **The use of small, easily transported**, easily **sited**, and walk away **safe nuclear reactors dedicated to desalination is the only answer** to the disproportionate distribution of water resources that have distorted human habitation patterns for millennia. Where there existed natural water, such as from rivers, great cities arose and civilizations flourished. Other localities lay barren through the ages. We now have the power, by means of SMRs profiled to local conditions, not only to attend to existing water shortages but also to smooth out disproportionate water distribution and create green habitation where historically it has never existed. **The endless wars that have been fought**, first over solid bullion gold and then over oily black gold, **can now engulf us in the desperate reach for liquid blue gold. We need never fight these wars again as we now have the nuclear power to fulfill the** biblical **ability to “strike any local rock and have water gush forth**.”

That solves indo-pak water wars that go nuclear.

Zahoor ‘11

(Musharaf, is researcher at Department of Nuclear Politics, National Defence University, Islamabad, “Water crisis can trigger nuclear war in South Asia,” <http://www.siasat.pk/forum/showthread.php?77008-Water-Crisis-can-Trigger-Nuclear-War-in-South-Asia>, AM)

South Asia is among one of those regions where water needs are growing disproportionately to its availability. The high increase in population besides large-scale cultivation has turned South Asia into a water scarce region. The two nuclear neighbors Pakistan and India share the waters of Indus Basin. All the major rivers stem from the Himalyan region and pass through Kashmir down to the planes of Punjab and Sindh empty into Arabic ocean. It is pertinent that the strategic importance of Kashmir, a source of all major rivers, for Pakistan and symbolic importance of Kashmir for India are maximum list positions. Both the countries have fought two major wars in 1948, 1965 and a limited war in Kargil specifically on the Kashmir dispute. Among other issues, the newly born states fell into water sharing dispute right after their partition. Initially under an agreed formula, Pakistan paid for the river waters to India, which is an upper riparian state. After a decade long negotiations, both the states signed Indus Water Treaty in 1960. Under the treaty, India was given an exclusive right of three eastern rivers Sutlej, Bias and Ravi while Pakistan was given the right of three Western Rivers, Indus, Chenab and Jhelum. The tributaries of these rivers are also considered their part under the treaty. It was assumed that the treaty had permanently resolved the water issue, which proved a nightmare in the latter course. India by exploiting the provisions of IWT started wanton construction of dams on Pakistani rivers thus scaling down the water availability to Pakistan (a lower riparian state). The treaty only allows run of the river hydropower projects and does not permit to construct such water reservoirs on Pakistani rivers, which may affect the water flow to the low lying areas. According to the statistics of Hydel power Development Corporation of Indian Occupied Kashmir, India has a plan to construct 310 small, medium and large dams in the territory. India has already started work on 62 dams in the first phase. The cumulative dead and live storage of these dams will be so great that India can easily manipulate the water of Pakistani rivers. India has set up a department called the Chenab Valley Power Projects to construct power plants on the Chenab River in occupied Kashmir. India is also constructing three major hydro-power projects on Indus River which include Nimoo Bazgo power project, Dumkhar project and Chutak project. On the other hand, it has started Kishan Ganga hydropower project by diverting the waters of Neelum River, a tributary of the Jhelum, in sheer violation of the IWT. The gratuitous construction of dams by India has created serious water shortages in Pakistan. The construction of Kishan Ganga dam will turn the Neelum valley, which is located in Azad Kashmir into a barren land. The water shortage will not only affect the cultivation but it has serious social, political and economic ramifications for Pakistan. The farmer associations have already started protests in Southern Punjab and Sindh against the non-availability of water. These protests are so far limited and under control. The reports of international organizations suggest that the water availability in Pakistan will reduce further in the coming years. If the situation remains unchanged, the violent mobs of villagers across the country will be a major law and order challenge for the government. The water shortage has also created mistrust among the federative units, which is evident from the fact that the President and the Prime Minister had to intervene for convincing Sindh and Punjab provinces on water sharing formula. The Indus River System Authority (IRSA) is responsible for distribution of water among the provinces but in the current situation it has also lost its credibility. The provinces often accuse each other of water theft. In the given circumstances, Pakistan desperately wants to talk on water issue with India. The meetings between Indus Water Commissioners of Pakistan and India have so far yielded no tangible results. The recent meeting in Lahore has also ended without concrete results. India is continuously using delaying tactics to under pressure Pakistan. The Indus Water Commissioners are supposed to resolve the issues bilaterally through talks. The success of their meetings can be measured from the fact that Pakistan has to knock at international court of arbitration for the settlement of Kishan Ganga hydropower project. The recently held foreign minister level talks between both the countries ended inconclusively in Islamabad, which only resulted in heightening the mistrust and suspicions. The water stress in Pakistan is increasing day by day. The construction of dams will not only cause damage to the agriculture sector but India can manipulate the river water to create inundations in Pakistan. The rivers in Pakistan are also vital for defense during wartime. The control over the water will provide an edge to India during war with Pakistan. The failure of diplomacy, manipulation of IWT provisions by India and growing water scarcity in Pakistan and its social, political and economic repercussions for the country can lead both the countries toward a war. The existent A-symmetry between the conventional forces of both the countries will compel the weaker side to use nuclear weapons to prevent the opponent from taking any advantage of the situation. Pakistan's nuclear programme is aimed at to create minimum credible deterrence. India has a declared nuclear doctrine which intends to retaliate massively in case of first strike by its' enemy. In 2003, India expanded the operational parameters for its nuclear doctrine. Under the new parameters, it will not only use nuclear weapons against a nuclear strike but will also use nuclear weapons against a nuclear strike on Indian forces anywhere. Pakistan has a draft nuclear doctrine, which consists on the statements of high ups. Describing the nuclear thresh-hold in January 2002, General Khalid Kidwai, the head of Pakistan's Strategic Plans Division, in an interview to Landau Network, said that Pakistan will use nuclear weapons in case India occupies large parts of its territory, economic strangling by India, political disruption and if India destroys Pakistan's forces. The analysis of the ambitious nuclear doctrines of both the countries clearly points out that any military confrontation in the region can result in a nuclear catastrophe. The rivers flowing from Kashmir are Pakistan's lifeline, which are essential for the livelihood of 170 million people of the country and the cohesion of federative units. The failure of dialogue will leave no option but to achieve the ends through military means.

## electrify

#### SMR’s get exported – rosner

Electrification solves global econ collapse

S. I. Bhuiyan 8, Bangladesh Atomic Energy Commission, “Nuclear Power: An Inevitable Option for Sustainable Development of the Developing Nations to meet the Energy Challenges of the 21st Century”, International Symposium on the Peaceful Applications of Nuclear Technology in the GCC Countries, http://library.kau.edu.sa/Files/320/Researches/47384\_18845.pdf

Energy is a vital infrastructure for attaining goals of socioeconomic development of any country. Thus providing safe, reliable energy in economically acceptable ways is an essential political, economic and social requirement. The levels of economic development, human welfare and standards of living depend upon energy services. Disparities in energy availability mirror the economic disparities among developed and developing countries. The richest 20% of the global population had consumed about 55% of the total energy and they are producing and consuming 80% of value of all goods and services. On the other hand, the poorest 20% use only 5% of total energy and dispose only 1% of global economic product [1]. Disparities in consumption of electricity among individual countries and among different social strata are even more pronounced. These large disparities combined with future population growth, economic development, and technological progress are important drivers of future energy demand and supply. World population is expected to double by the middle of 21st century. The substantial social and economic developments need to continue, particularly in the developing countries. It is seen in the recent studies that the demand for energy, especially electricity in developing countries is expected to increase by a factor of 2.5 to 3 fold over the next years and 5 to 7 folds by 2050 as they undergo industrialization, experience increased urbanization and improve the living standards of growing population [2]. The share of developing countries in the global energy demand will increase from about 35% to about 60% in the year 2050, while the combined share of industrialized countries and the Central and Eastern European (EEU) countries in the global demand in the year 2050 is expected to decrease to about 23.5% from 50%. Nonetheless the distinction between developed and developing countries in today’s sense will no longer be appropriate. The major part of global energy demand is met through fossil fuels. But the future scenario of global primary energy supply is difficult to ascertain because of complex issues like economics of energy production, strategy of individual supplier country on resource extraction, international politics on energy, the dynamics of the international energy market on a long-term perspective. In addition, emission of greenhouse gases and significant damaging impacts of fossil fuels uses will have significant influences on the future supply-mix. Selection of technology is the other important dimension of energy development plans. The rapid growth in energy demand is one of vital issues for economic development of the country. The demand for energy and hence the related technologies are expected to grow on a faster track in the developing world. Therefore, the sustainable energy development becomes the concern of developing countries. In order to cope with sustainable development, they have to spend the huge amount of valuable foreign fund to import energy every year. Moreover, the price of these fossil fuels is very much uncertain and the developing countries have suffered several times to barter these fuels. For a fast growing, reliable, economically viable, secured and sustainable energy development, the policy planners, decision makers and development planners should address urgently the issues, strategies and proven technology for mid-term and long-term energy planning by considering indigenous energy resources, existing consumption pattern of energy and environmental issues of energy. Since the nuclear power is being considered as a viable option for sustainable energy in many countries due to a little pollution to the environment, low fuel cost, proven technology and ability to produce a large amount of electricity, it is an option for sustainable energy development of a developing country. In the following sections, the justification of introduction of nuclear energy in the overall energy mix for long-term energy planning in a developing country with limited indigenous resources are explained.

## 1ar

## global expansion!!

#### Nuclear’s inevitable

IAEA applications

Middle class

Population growth

Urbanization

Warming

Desal

Charles K **Ebinger and** Sharon **Squassoni 11**, Charles is senior fellow and director of the Energy Security Initiative at the Brookings Institution, Sharon is senior fellow and director of the Proliferation Prevention Program at the Center for Strategic and International Studies, “Industry and Emerging Nuclear Energy Markets” in “Business and Nonproliferation”, googlebooks

As mentioned previously, a notable feature of the nuclear renaissance is the widespread interest in nuclear power, especially in countries without a commercial nuclear infrastructure. According to the International Atomic Energy Agency (IAEA), at least sixty-five countries have expressed such interest, most from outside the industrialized economies of the Organization of Economic Cooperation and Development (OECD), the main locus of nuclear power capacity at present. Most of the capacity growth up to 2030 is expected to occur in the Middle East, South Asia, Southeast Asia, and the Far East. As part of this growth, eleven developing countries are serious candidates for first reactors, although progress in carrying out their plans varies widely (see table 4-1). These countries are drawing new suppliers into the nuclear market (notably China, India, and South Korea) and sparking activity among existing suppliers such as Russia and Japan. Overall, however, many countries will not be able to follow through on growth plans owing to cost, limited grid capacity, and perhaps public resistance. Countries are moving toward nuclear energy, not the mention other sources of primary fuel, in large part because of mounting demand: between 2008 and 2035 global electricity consumption is expected to increase 80 percent, and 80 percent of that growth will take place in non-OECD countries. Underlying this large increase in electricity demand are population growth, urbanization, concerns about CO2 emissions from fossil fuel combustion, energy security, and pressure from a growing middle class for goods and services using or produced by electricity. Over this period, global population will rise from 6.7 billion to 8.5 billion, with 7.2 billion of the total living in non-OECD countries. Most of this increase will take place in China, India, and the Middle East, with the balance in the rest of the developing world, while the share of the global population in the OECD and Russia will decline. Today nearly 1.4 billion people have no electricity, a figure that may well increase with further population growth, despite movement into the modern energy economy. Urbanization will undoubtedly push demand up as well. For the first time in history, a majority of the world’s population is living in urban areas, a trend likely to continue, especially in developing countries. With the movement of hundreds of millions of people from rural areas to cities, more communities will turn from traditional and often free fuels (wood, forest residues, agricultural wastes, bagasse, and dung) to modern fuels such as electricity, natural gas, and petroleum products. The dramatic growth of the middle class in a number of emerging market nations is also having a large impact on energy consumption. The World Bank predicts that by 2030 the middle class in these nations will jump to 1.2 billion from 430 million in 2000. It is estimated that in India alone, a country that before Fukushima was developing plans for nuclear power, the number of households with an annual disposal income of $5,000-$15,000 will increase from 36 percent of the population in 2010 to more than 58 percent by 2020. Climate change, too, will have some of its largest impact in developing countries, which, according to the International Energy Agency (IEA), will be responsible for nearly all of the projected global increase in CO2 emissions by 2035. In large part, the cause of this rise is coal-fired power in China and India. The urgency of finding alternatives to coal is recognized by others as well, including Indonesia, Pakistan, Poland, South Africa, and Russia. Compared with developed countries, developing nations rely far more on imported fossil fuels, especially oil, to generate power. When the price of oil on the world market rose to $147 a barrel in 2008, it became clear that dependence on imported fossil fuels for electricity generation can destroy a nation’s economy and that fuel diversification is vital for energy security. As prices climbed beyond $100 a barrel, Jordan, a country committed to introducing civilian nuclear energy, was particularly hard hit: 99 percent of its electricity is generated from either oil or gas, 96 percent of which is imported. Developing countries also see nuclear energy as a possible source of power for desalination plants, especially in the Gulf Cooperation Council (GCC) countries and elsewhere in the Middle East. As the demand for freshwater supplies increases – along with the emphasis on limited the use of fossil fuels to generates electricity because of the impact of emissions, price volatility, and supply disruptions – the nuclear option will be considered even more viable. Moreover, some countries with large resources of oil or gas, such as the United Arab Emirates (UAE) and Saudi Arabia, are hoping nuclear power will help reduce their domestic use of these fuels in generating power and will boost the financial benefits of exporting them. For some developing countries, status and geopolitics are undoubtedly important factors in considering the development or expansion of a civilian nuclear energy program. In the view of Turkey’s energy minister Hilmi Guler, for instance, nuclear technology is a requirement for a seat at the table with the ten most developed countries in the world.

## 1ar no vc

#### No VC investment in efficiency

The Economic Times 12 [“Global venture capital funding in smart grid falls,” April 17, http://articles.economictimes.indiatimes.com/2012-04-17/news/31355437\_1\_smart-grid-smart-meter-raj-prabhu]

"The lackluster venture capital (VC) investing trend in smart grid continued into this year with a weak first quarter of $62 million going into 10 deals, compared to the last quarter with $66 million in ten deals. Funding amounts and deals are staying flat after peaking in 2010," a report by Mercom Capital Group, said. "VC funding in the last year has been on a steady decline. There seems to be a disconnect in smart grid between consumer interests & awareness, and the market offerings of smart grid technologies and products," said Raj Prabhu, managing partner at Mercom Capital Group.

#### All the $’s from subsidies

Charles Fletcher, Associate at Intellectual Property based Lawfirm, 11 [“VCs and the cleantech funding divide,” AltAssets, November 3, http://old.altassets.net/index.php/private-equity-features/by-author-name/article/nz18489.html]

Public funding¶ While not the focus of this article, any discussion of the cleantech funding gap would be incomplete without mention of state backed sources of finance.¶ In the US, the US Department of Energy, the US Department of Agriculture and the 2008 Farm Bill have been instrumental in subsidising emerging clean technology sectors, including solar, wind and biofuels.¶ In the UK, the Carbon Trust has its own dedicated cleantech venture funds, which is one of the UK’s leading co-investors in clean technology. These funds are not just about profit – their focus is on reducing carbon emissions as well as earning financial return. Thus, the Carbon Trust can be a valuable source of financing for companies looking to bridge the cleantech funding gap.¶ Capital intensive cleantech companies should explore all options for obtaining favourable state finance (including grants, subsidies and direct investment opportunities): private investors increasingly expect companies to have done so as a matter of routine.¶ Summary¶ The dynamic of the venture capital model, which requires large multiple returns on investment, place restrictions on the ability of venture capital firms alone to fund some capital intensive clean technology companies. In addition, the recent economic environment has dramatically impacted private company valuations and their ability to raise equity.

## 2nc warming inevitable

That means 6 degree warming’s inevitable

**AP 9** (Associated Press, Six Degree Temperature Rise by 2100 is Inevitable: UNEP, September 24, <http://www.speedy-fit.co.uk/index2.php?option=com_content&do_pdf=1&id=168>)

Earth's temperature is likely to jump six degrees between now and the end of the century even if every country cuts greenhouse gas emissions as proposed, according to a United Nations update. Scientists looked at emission plans from 192 nations and calculated what would happen to global warming. The projections take into account 80 percent emission cuts from the U.S. and Europe by 2050, which are not sure things. The U.S. figure is based on a bill that passed the House of Representatives but is running into resistance in the Senate, where debate has been delayed by health care reform efforts. Carbon dioxide, mostly from the burning of fossil fuels such as coal and oil, is the main cause of global warming, trapping the sun's energy in the atmosphere. The world's average temperature has already risen 1.4 degrees since the 19th century. Much of projected rise in temperature is because of developing nations, which aren't talking much about cutting their emissions, scientists said at a United Nations press conference Thursday. China alone adds nearly 2 degrees to the projections. "We are headed toward very serious changes in our planet," said Achim Steiner, head of the U.N.'s environment program, which issued the update on Thursday. The review looked at some 400 peer-reviewed papers on climate over the last three years. Even if the developed world cuts its emissions by 80 percent and the developing world cuts theirs in half by 2050, as some experts propose, the world is still facing a 3-degree increase by the end of the century, said Robert Corell, a prominent U.S. climate scientist who helped oversee the update. Corell said the most likely agreement out of the international climate negotiations in Copenhagen in December still translates into a nearly 5-degree increase in world temperature by the end of the century. European leaders and the Obama White House have set a goal to limit warming to just a couple degrees. The U.N.'s environment program unveiled the update on peer-reviewed climate change science to tell diplomats how hot the planet is getting. The last big report from the Nobel Prize-winning Intergovernmental Panel on Climate Change came out more than two years ago and is based on science that is at least three to four years old, Steiner said. Global warming is speeding up, especially in the Arctic, and that means that some top-level science projections from 2007 are already out of date and overly optimistic. Corell, who headed an assessment of warming in the Arctic, said global warming "is accelerating in ways that we are not anticipating." Because Greenland and West Antarctic ice sheets are melting far faster than thought, it looks like the seas will rise twice as fast as projected just three years ago, Corell said. He said seas should rise about a foot every 20 to 25 years.

Low threshold—less than 2 degrees is sufficient to cause their impacts

Harvey, environment reporter – the Guardian, 11/9/’11

(Fiona, <http://www.guardian.co.uk/environment/2011/nov/09/fossil-fuel-infrastructure-climate-change>)

Climate scientists estimate that global warming of 2C above pre-industrial levels marks the limit of safety, beyond which climate change becomes catastrophic and irreversible. Though such estimates are necessarily imprecise, warming of as little as 1.5C could cause dangerous rises in sea levels and a higher risk of extreme weather – the limit of 2C is now inscribed in international accords, including the partial agreement signed at Copenhagen in 2009, by which the biggest developed and developing countries for the first time agreed to curb their greenhouse gas output.

Gas and developing countries offset US emissions reductions

Marshall, climate reporter – New Scientist, 8/20/’12

(Michael, <http://www.newscientist.com/article/dn22196-lowest-us-carbon-emissions-wont-slow-climate-change.html>)

It looks like good news, but it's not. The US has recorded a sharp fall in its greenhouse gas emissions from energy use. Thanks to a rise in the use of natural gas, emissions are at their lowest since 1992. The fall will boost the natural gas industry, but in reality the emissions have simply been exported.

According to the US Energy Information Administration (EIA), energy-related CO2 emissions in the first quarter of 2012 were the lowest in two decades. Emissions are normally high between January and March because people use more heating in the winter, but last winter was mild in the US.

The EIA says that an increase in gas-fired power generation, and a corresponding decline in coal-fired, contributed to the fall in emissions. Burning natural gas produces fewer emissions than burning coal, and natural gas is currently unusually cheap in the US thanks to a glut of shale gas extracted by hydraulic fracturing or "fracking".

If gas companies continue to expand their shale gas operations, the US could generate even more electricity from gas, and its emissions could fall for several years, says Kevin Anderson of the University of Manchester, UK.

However, this will not slow down climate change. US coal consumption has fallen, but production is holding steady and the surplus is being sold to Asia. As a result, the US is effectively exporting the coal-related emissions.

"Gas is less bad than burning the coal, but only if you keep the coal in the ground," Anderson says.

Proponents of natural gas argue that it is a "transition fuel" that we can burn for a few years while we install low-carbon infrastructure such as wind farms and nuclear power stations.

That viewpoint looks increasingly untenable. "If we want even an outside chance of [limiting global warming to] 2 °C, there is no emission space for gas," Anderson says. In order to hit the 2 °C target, global emissions need to peak by 2020 before dropping again, which means making a rapid transition to low-carbon energy.

Only carbon-negative strategies solve

Lubin, reporter – Business Insider, 10/22/’11

(Gus, <http://articles.businessinsider.com/2011-10-22/news/30309712_1_global-warming-greenhouse-gases-sea-levels>)

We've ignored the climate change gurus for too long, and now it's probably too late to avoid dangerous levels of global warming.

This is the dire conclusion reached by Joeri Rogelj and other scientists in an article published in Nature Climate Chinage (via Science Magazine).

Using the latest data, Rogelj's team modeled 193 proposed emissions plans that were intended to keep global warming below 2°C. They found that most of these plans are already obsolete.

The only plans with any hope of preventing dangerous global warming are those in which global emissions peak during this decade.

The three plans that are "very likely" to work all require heavy use of energy systems that actually remove greenhouse gases from the atmosphere.

## 2nc no extinction

Experts agree

Hsu 10 (Jeremy, Live Science Staff, July 19, pg. <http://www.livescience.com/culture/can-humans-survive-extinction-doomsday-100719.html>)

His views deviate sharply from those of most experts, who don't view climate change as the end for humans. Even the worst-case scenarios discussed by the Intergovernmental Panel on Climate Change don't foresee human extinction. "The scenarios that the mainstream climate community are advancing are not end-of-humanity, catastrophic scenarios," said Roger Pielke Jr., a climate policy analyst at the University of Colorado at Boulder. Humans have the technological tools to begin tackling climate change, if not quite enough yet to solve the problem, Pielke said. He added that doom-mongering did little to encourage people to take action. "My view of politics is that the long-term, high-risk scenarios are really difficult to use to motivate short-term, incremental action," Pielke explained. "The rhetoric of fear and alarm that some people tend toward is counterproductive." Searching for solutions One technological solution to climate change already exists through carbon capture and storage, according to Wallace Broecker, a geochemist and renowned climate scientist at Columbia University's Lamont-Doherty Earth Observatory in New York City. But Broecker remained skeptical that governments or industry would commit the resources needed to slow the rise of carbon dioxide (CO2) levels, and predicted that more drastic geoengineering might become necessary to stabilize the planet. "The rise in CO2 isn't going to kill many people, and it's not going to kill humanity," Broecker said. "But it's going to change the entire wild ecology of the planet, melt a lot of ice, acidify the ocean, change the availability of water and change crop yields, so we're essentially doing an experiment whose result remains uncertain."

Previous temperature spikes disprove the impact

Singer, PhD physics – Princeton University and professor of environmental science – UVA, consultant – NASA, GAO, DOE, NASA, Carter, PhD paleontology – University of Cambridge, adjunct research professor – Marine Geophysical Laboratory @ James Cook University, and Idso, PhD Geography – ASU, ‘11

(S. Fred, Robert M. and Craig, “Climate Change Reconsidered,” 2011 Interim Report of the Nongovernmental Panel on Climate Change)

Research from locations around the world reveal a significant period of elevated air temperatures that immediately preceded the Little Ice Age, during a time that has come to be known as the Little Medieval Warm Period. A discussion of this topic was not included in the 2009 NIPCC report, but we include it here to demonstrate the existence of another set of real-world data that do not support the IPCC‘s claim that temperatures of the past couple of decades have been the warmest of the past one to two millennia. In one of the more intriguing aspects of his study of global climate change over the past three millennia, Loehle (2004) presented a graph of the Sargasso Sea and South African temperature records of Keigwin (1996) and Holmgren et al. (1999, 2001) that reveals the existence of a major spike in surface air temperature that began sometime in the early 1400s. This abrupt and anomalous warming pushed the air temperatures of these two records considerably above their representations of the peak warmth of the twentieth century, after which they fell back to pre-spike levels in the mid-1500s, in harmony with the work of McIntyre and McKitrick (2003), who found a similar period of higher-than-current temperatures in their reanalysis of the data employed by Mann et al. (1998, 1999).

## 1nc at: ocean acid

Natural variability makes the impact inevitable and means that oceans will adapt—their studies don’t assume this

Hofmann, Professor of Ecology, Evolution and Marine Biology – University of California Santa Barbara et al., ‘11

(Gretchen E., “High-Frequency Dynamics of Ocean pH: A Multi-Ecosystem Comparison,” *PLoS ONE* Vol. 6, No. 12)

Since the publication of two reports in 2005–2006 [1], [2], the drive to forecast the effects of anthropogenic ocean acidification (OA) on marine ecosystems and their resident calcifying marine organisms has resulted in a growing body of research. Numerous laboratory studies testing the effects of altered seawater chemistry (low pH, altered pCO2, and undersaturation states - Ω - for calcium carbonate polymorphs) on biogenic calcification, growth, metabolism, and development have demonstrated a range of responses in marine organisms (for reviews see [3]–[8]). However, the emerging picture of biological consequences of OA – from data gathered largely from laboratory experiments – is not currently matched by equally available environmental data that describe present-day pH exposures or the natural variation in the carbonate system experienced by most marine organisms. Although researchers have documented variability in seawater carbonate chemistry on several occasions in different marine ecosystems (e.g., [9]–[15]), this variation has been under-appreciated in these early stages of OA research.

Recently, a deeper consideration of ecosystem-specific variation in seawater chemistry has emerged (e.g., [16]–[18]), one that is pertinent to the study of biological consequences of OA. Specifically, assessments of environmental heterogeneity present a nuanced complement to current laboratory experiments. The dynamics of specific natural carbonate chemistry on local scales provide critical context because outcomes of experiments on single species are used in meta-analyses to project the overall biological consequences of OA [7], [19], to forecast ecosystem-level outcomes [20], and ultimately to contribute to policy decisions [21] and the management of fisheries [22], [23]. As noted earlier [24], natural variability in pH is seldom considered when effects of ocean acidification are considered. Natural variability may occur at rates much higher than the rate at which carbon dioxide is decreasing ocean pH, about −0.0017 pH/year [25], [26]. This ambient fluctuation in pH may have a large impact on the development of resilience in marine populations, or it may combine with the steady effects of acidification to produce extreme events with large impacts [24]. In either case, understanding the environmental variability in ocean pH is essential.

Although data on the natural variation in the seawater CO2 system are emerging, nearly all high-resolution (e.g. hourly) time series are based on pCO2 sensors, with comparatively few pH time series found in the literature. From a research perspective, the absence of information regarding natural pH dynamics is a critical data gap for the biological and ecological arm of the multidisciplinary investigation of OA. Our ability to understand processes ranging from physiological tolerances to local adaptation is compromised. Specifically, laboratory experiments to test tolerances are often not designed to encompass the actual habitat exposure of the organisms under study, a critical design criterion in organismal physiology that also applies to global change biology [27]–[29]. It is noted that neither pH nor pCO2 alone provide the information sufficient to fully constrain the CO2 system, and while it is preferred to measure both, the preference for measuring one over the other is evaluated on a case-by-case basis and is often dictated by the equipment available.

In this light, data that reveal present-day pH dynamics in marine environments and therefore ground pH levels in CO2 perturbation experiments in an environmental context are valuable to the OA research community in two major ways. First, estimates of organismal resilience are greatly facilitated. Empiricists can contextualize lab experiments with actual environmental data, thereby improving them. Notably, the majority of manipulative laboratory experiments in OA research (including our own) have been parameterized using pCO2 levels as per the IPCC emission scenario predictions [30]. One consequence of this practice is that organisms are potentially tested outside of the current exposure across their biogeographic range, and tolerances are not bracketed appropriately. This situation may not be a lethal issue (i.e. negating all past observations in experiments where environmental context was not known); however, the lack of information about the ‘pH seascape’ may be translated through these organismal experiments in a manner that clouds the perspective of vulnerability of marine ecosystems. For example, recent data on the heterogeneity of pH in coastal waters of the Northeastern Pacific [31], [32] that are characterized by episodic upwelling has caused biologists to re-examine the physiological tolerances of organisms that live there. Specifically, resident calcifying marine invertebrates and algae are acclimatized to existing spatial and temporal heterogeneity [17], [18], and further, populations are likely adapted to local to regional differences in upwelling patterns [33].

Secondly, in addition to improving laboratory experiments, data regarding the nature of the pH seascape also facilitate hypothesis-generating science. Specifically, heterogeneity in the environment with regard to pH and pCO2 exposure may result in populations that are acclimatized to variable pH or extremes in pH. Although this process has been highlighted in thermal biology of marine invertebrates [34], such insight is not available with regard to gradients of seawater chemistry that occur on biogeographic scales. With that said, recent field studies have demonstrated that natural variation in seawater chemistry does influence organismal abundance and distribution [16], [35], [36]. With our newfound access to pH time series data, we can begin to explore the biophysical link between environmental seawater chemistry and resilience to baseline shifts in pH regimes, to identify at-risk populations as well as tolerant ones. Additionally, the use of sensors in the field can identify hidden patterns in the CO2 system, revealing areas that are refugia to acidification or carbonate undersaturation; such knowledge could enable protection, management, and remediation of critical marine habitats and populations in the future.

The recent development of sensors for in situ measurements of seawater pH [37], [38] has resulted in the ability to record pH more readily in the field in a manner that can support biological and ecological research. Since 2009, the Martz lab (SIO) has constructed 52 “SeaFET” pH sensors for 13 different collaborators (see http://martzlab.ucsd.edu) working in a broad range of settings. Using subsamples of data from many of these sensors, here we examine signatures of pH heterogeneity, presenting time series snapshots of sea-surface pH (upper 10 m) at 15 locations, spanning various overlapping habitat classifications including polar, temperate, tropical, open ocean, coastal, upwelling, estuarine, kelp forest, coral reef, pelagic, benthic, and extreme. Naturally, at many sites, multiple habitat classifications will apply. Characteristic patterns observed in the 30-day snapshots provide biome-specific pH signatures. This comparative dataset highlights the heterogeneity of present-day pH among marine ecosystems and underscores that contemporary marine organisms are currently exposed to different pH regimes in seawater that are not predicted until 2100.

Results

Overall, the patterns of pH recorded at each of the 15 deployment sites (shown in Figure 1, Table 1) were strikingly different. Figure 2 presents the temporal pattern of pH variation at each of these sites, and, for the sake of comparison, these are presented as 30-day time series “snapshots.” Note that all deployments generated >30 days of data except for sensors 3, 4, and 13, where the sensors were deliberately removed due to time constraints at the study sites. Though the patterns observed among the various marine ecosystems are driven by a variety of oceanographic forcing such as temperature, mixing, and biological activity, we do not provide a separate analysis of controlling factors on pH at each location. Each time series was accompanied by a different set of ancillary data, some rich with several co-located sensors, others devoid of co-located sensors. Given these differences in data collection across sites, here we focus on the comparative pH sensor data as a means to highlight observed pH variability and ecosystem-level differences between sites. For purposes of comparison, the metrics of variability presented here are pH minima, maxima, range, standard deviation, and rate of change (see Table 2). The rate presented in Table 2 and Figure 3 represents a mean instantaneous rate of change in pH hr−1, where a rate was calculated for each discrete time step as the absolute value of pH difference divided by the length of time between two adjacent data points.

In terms of general patterns amongst the comparative datasets, the open ocean sites (CCE1 and Kingman Reef) and the Antarctic sites (Cape Evans and Cindercones) displayed the least variation in pH over the 30-day deployment period. For example, pH range fluctuated between 0.024 to 0.096 at CCE1, Kingman Reef, Cape Evans, and Cindercones (Figure 2A, B and Table 2). In distinct contrast to the stability of the open ocean and Antarctic sites, sensors at the other five site classifications (upwelling, estuarine/near-shore, coral reef, kelp forest, and extreme) captured much greater variability (pH fluctuations ranging between 0.121 to 1.430) and may provide insight towards ecosystem-specific patterns. The sites in upwelling regions (Pt. Conception and Pt. Ano Nuevo, Figure 2C), the two locations in Monterey Bay, CA (Figure 2D), and the kelp forest sites (La Jolla and Santa Barbara Mohawk Reef, Figure 2F) all exhibited large fluctuations in pH conditions (pH changes>0.25). Additionally, at these 6 sites, pH oscillated in semi-diurnal patterns, the most apparent at the estuarine sites. The pH recorded in coral reef ecosystems exhibited a distinct diel pattern characterized by relatively consistent, moderate fluctuations (0.1<pH change<0.25; Figure 2E). At the Palmyra fore reef site, pH maxima occurred in the early evening (~5:00 pm), and pH minima were recorded immediately pre-dawn (~6:30 am). On a fringing reef site in Moorea, French Polynesia, a similar diel pattern was observed, with pH maxima occurring shortly after sunset (~7:30 pm) and pH minima several hours after dawn (~10:00 am). Finally, the greatest transitions in pH over time were observed at locations termed our “Extreme” sites - a CO2 venting site in Italy (site S2 in ref. [36]) and a submarine spring site in Mexico. For these sites, the patterns were extremely variable and lacked a detectable periodicity (Figure 2G).

The sites examined in this study do not comprehensively represent pH variability in coastal ecosystems, partly because we focused on surface epipelagic and shallow benthic pH variability. Many organisms that may be impacted by pH variability and ocean acidification reside at intermediate (>10 m) to abyssal depths. Notable regimes missing from Figure 2 include seasonally stratified open ocean locations that exhibit intense spring blooms; the equatorial upwelling zone; other temperate (and highly productive) Eastern Continental Boundary upwelling areas; subsurface oxygen minimum zones and seasonal dead zones; and a wide variety of unique estuarine, salt marsh, and tide pool environments. Spring bloom locations exhibit a marked increase in diel pCO2 variability during the peak bloom with a coincident drawdown similar in magnitude but opposite in sign to the upwelling signals shown in Figure 2 [39]. Equatorial upwelling locations undergo significant stochastic variability, as observed by pCO2 sensors in the TAO array (data viewable at http://www.pmel.noaa.gov/). Intertidal vegetated and tide pool habitats may exhibit major pH fluctuations due to macrophyte or animal respiratory cycles [15], while CO2 production in oxygen minimum zones can reduce pH to a limit of about 7.4 [40].

Due to local temperature differences, variable total alkalinity, and seasonal differences between deployment dates at each site, a comparison of average pH across the datasets would be somewhat misleading. However, some information can be gleaned from an examination of the averages: the overall binned average of all 15 mean values in Table 1 is 8.02±0.1. This pH value is generally in agreement with the global open ocean mean for 2010 of 8.07, a value generated by combining climatology data for temperature, salinity, phosphate, silicate [41]–[43], total alkalinity [44], and pCO2 [45] for the year 2000, corrected to 2010 using the average global rise of 1.5 µatm pCO2 yr−1. Rather than make a point-by-point comparison of the mean pH of each dataset, we focus instead on the differences in observed variability amongst the sites. For this analysis, summary statistics of the comparative datasets were ranked in order to examine the range of variability across all 15 sites (Fig. 3).

Discussion

Collected by 15 individual SeaFET sensors in seven types of marine habitats, data presented here highlight natural variability in seawater pH. Based on Figure 3, it is evident that regions of the ocean exhibit a continuum of pH variability. At sites in the open ocean (CCE-1), Antarctica, and Kingman reef (a coastal region in the permanently stratified open Pacific Ocean with very low residence times, and thus representative of the surrounding open ocean water), pH was very stable (SD<0.01 pH over 30 days). Elsewhere, pH was highly variable across a range of ecosystems where sensors were deployed. The salient conclusions from this comparative dataset are two-fold: (1) most non-open ocean sites are indeed characterized by natural variation in seawater chemistry that can now be revealed through continuous monitoring by autonomous instrumentation, and (2) in some cases, seawater in these sites reaches extremes in pH, sometimes daily, that are often considered to only occur in open ocean systems well into the future [46]. Admittedly, pH is only part of the story with regard to the biological impacts of OA on marine organisms. However, continuous long-term observations provided by sensors such as the SeaFET are a great first step in elucidating the biophysical link between natural variation and physiological capacity in resident marine organisms.

In the end, knowledge of spatial and temporal variation in seawater chemistry is a critical resource for biological research, for aquaculture, and for management efforts. From a biological perspective, the evolutionary history of the resident organisms will greatly influence the adaptation potential of organisms in marine populations. Thus, present-day natural variation will likely shape capacity for adaptation of resident organisms, influencing the resilience of critical marine ecosystems to future anthropogenic acidification. Below we discuss the comparative SeaFET-collected data and, where applicable, the biological consequences of the temporal heterogeneity that we found in each of the marine ecosystems where sensors were deployed.

As the most stable area, the open ocean behaves in a predictable way and generally adheres to global models attempting to predict future CO2 conditions based on equilibration of the surface ocean with a given atmospheric pCO2 (e.g. [47]). This can be shown with longer-term pH records obtained with SeaFET sensors, which are available at the CCE-1 mooring (Fig. 4). The ambient pH values for this open ocean location can be predicted to better than ±0.02 from the CO2-corrected climatology mentioned above; pH has dropped by about 0.015 units since 2000. At CCE-1, the annual carbonate cycle followed the sea surface temperature cycle, and pH was driven mostly by changes in the temperature dependence of CO2 system thermodynamics (Figure 4). SeaFET observations at CCE-1 agree with the climatology to +0.017±0.014 pH units, with episodic excursions from the climatology but a general return to the climatological mean. Although the annual cycle in the open ocean is somewhat predictable, it is notable that even at these seemingly stable locations, climatology-based forecasts consistently underestimate natural variability. Our observations confirm an annual mean variability in pH at CCE-1 of nearly 0.1, suggest an inter-annual variability of ~0.02 pH, and capture episodic changes that deviate from the climatology (Figure 4). Similar underestimates of CO2 variability were observed at nine other open ocean locations, where the Takahashi pCO2 climatology overlaps PMEL moorings with pCO2 sensors (not shown). Thus, on both a monthly (Fig. 2) and annual scale (Fig. 4), even the most stable open ocean sites see pH changes many times larger than the annual rate of acidification. This natural variability has prompted the suggestion that “an appropriate null hypothesis may be, until evidence is obtained to the contrary, that major biogeochemical processes in the oceans other than calcification will not be fundamentally different under future higher CO2/lower pH conditions” [24].

Similarly, the sensors deployed on the benthos in the Antarctic (Cindercones and Cape Evans, Figure 2B) recorded relatively stable pH conditions when compared to other sites in the study. Very few data exist for the Southern Ocean; however, open-water areas in this region experience a strong seasonal shift in seawater pH (~0.3–0.5 units) between austral summer and winter [48], [49] due to a decline in photosynthesis during winter and a disequilibrium of air-sea CO2 exchange due to annual surface sea ice and deep water entrainment [50]. Given the timing of deployment of our sensor in McMurdo Sound (austral spring: October–November), the sensor did not capture the change in seawater chemistry that might have occurred in the austral winter [49]. In general, due to sea ice conditions, observations from the Southern Ocean are limited, with water chemistry data falling into two categories: (1) discrete sampling events during oceanographic cruises (e.g. US Joint Global Ocean Flux Study, http://www1.whoi.edu/) and (2) single-point measurements from locations under sea ice [49], [51], [52]. Biologically speaking, the Southern Ocean is a region expected to experience acidification and undersaturated conditions earlier in time than other parts of the ocean [47], and calcifying Antarctic organisms are thought to be quite vulnerable to anthropogenic OA given the already challenging saturation states that are characteristic of cold polar waters [53]–[56]. Short-term CO2 perturbation experiments have shown that Antarctic calcifying marine invertebrates are sensitive to decreased saturation states [51], [57], although the number of species-level studies and community-level studies are very limited. The Western Antarctic Peninsula and the sub-Antarctic islands will experience pronounced increases in temperature [54] and could consequently undergo more variation and/or undersaturation given the increased potential for biological activity. Importantly, depending on the patterns of seasonally-dependent saturation state that will be revealed with improved observations [58], Antarctic organisms may experience more variation than might be expected, a situation that will influence their resilience to future acidification.

Three other types of study sites – the coastal upwelling, kelp forest and estuarine/near-shore sites – all exhibited variability due to a combination of mixing, tidal excursions, biological activity, and variable residence time (Fig. 2). Although these sites are all united by fairly obvious heterogeneity in pH, organisms living in these areas encounter unique complexities in seawater chemistry that will influence their physiological response, resilience, and potential for adaptation.

Typically, estuarine environments have riverine input that naturally creates very low saturation states [59]–[61]. Seawater chemistry conditions in these areas often shift dramatically, challenging biogenic calcification by resident organisms. Additionally, these species must also tolerate abiotic factors that interact with pH, such as temperature [62]. Two sensors in the Monterey Bay region, L1 (at the mouth of Elkhorn Slough) and L20 (~2 km seaward and north of L1), recorded rapid changes in pH. However, as opposed to riverine input, the low pH fluctuations observed here are likely due to isopycnal shoaling or low CO2 water that is pulsing up to the near shore on internal tides. These locations may also experience high river run-off in the rainy season, but such conditions were not reflected in the time series shown in Fig. 2.

Organisms living in upwelling regions may be acclimatized and adapted to extremes in seawater chemistry; here, deep CO2-enriched waters reach the surface and may shoal onto the benthos on the continental shelf [31], [32]. Data collected from our upwelling sites support the patterns found by cruise-based investigations; pH fluctuations were often sharp, and large transitions of up to ~0.35 pH units occurred over the course of days (Fig. 2). Laboratory studies on calcifying marine invertebrates living in upwelling regions suggest that these organisms maintain function under such stochastic conditions. However, overall performance may be reduced, suggesting that these species are indeed threatened by future acidification [17], [18], [63].

For kelp forests, although there is less influence from riverine inputs, pH variation is quite dynamic at these sites in the coastal California region (Fig 2; [18]). Patterns here are likely driven by fluctuations in coastal upwelling, biological activity, currents, internal tides, seasonally shoaling isopleths, as well as the size of the kelp forest, which may influence residence times via reduced flow. Kelps may respond positively to increased availability of CO2 and HCO3−, which may allow for reduced metabolic costs and increased productivity [64]. Increased kelp production may elevate pH within the forest during periods of photosynthesis, causing wider daily fluctuations in pH, though this is speculative at this time. As a result, kelp forests, particularly those of surface canopy forming species such as Macrocystis pyrifera, may contain a greater level of spatial heterogeneity in terms of the pH environment; vertical gradients in pH may form due to enhanced levels of photosynthesis at shallower depths. Such gradients may increase the risk of low pH exposure for benthic species while buffering those found within the surface canopy. Kelp forests provide habitat to a rich diversity of organisms from a wide range of calcifying and non-calcifying taxa [65]. As with organisms from the other coastal locations (estuarine and upwelling), the biota living within kelp forest environments are most likely acclimatized to this degree of natural variation. However, continued declines in oxygenation and shoaling of hypoxic boundaries observed in recent decades in the southern California bight [66], [67] are likely accompanied by a reduction in pH and saturation state. Thus, pH exposure regimes for the coastal California region's kelp forest biota may be changing over relatively short time scales. Over longer temporal scales as pH and carbonate saturation levels decrease, the relative abundances of these species may change, with community shifts favoring non-calcified species, as exemplified by long-term studies in intertidal communities by Wootton et al. [15].

For all the marine habitats described above, one very important consideration is that the extreme range of environmental variability does not necessarily translate to extreme resistance to future OA. Instead, such a range of variation may mean that the organisms resident in tidal, estuarine, and upwelling regions are already operating at the limits of their physiological tolerances (a la the classic tolerance windows of Fox – see [68]). Thus, future acidification, whether it be atmospheric or from other sources, may drive the physiology of these organisms closer to the edges of their tolerance windows. When environmental change is layered upon their present-day range of environmental exposures, they may thereby be pushed to the “guardrails” of their tolerance [20], [68].

In contrast to more stochastic changes in pH that were observed in some sites, our coral reef locations displayed a strikingly consistent pattern of diel fluctuations over the 30-day recording period. Similar short-term pH time series with lower daily resolution [69], [70] have reported regular diel pH fluctuation correlated to changes in total alkalinity and oxygen levels. These environmental patterns of pH suggest that reef organisms may be acclimatized to consistent but moderate changes in the carbonate system. Coral reefs have been at the center of research regarding the effects of OA on marine ecosystems [71]–[73]. Along with the calcification biology of the dominant scleractinian corals and coralline algae, the biodiversity on coral reefs includes many other calcifying species that will likely be affected [74]–[77]. Across the existing datasets in tropical reef ecosystems, the biological response of calcifying species to variation in seawater chemistry is complex (see [78]) –all corals or calcifying algal species will not respond similarly, in part because these calcifying reef-builders are photo-autotrophs (or mixotrophs), with algal symbionts that complicate the physiological response of the animal to changes in seawater chemistry.

Finally, the “Extreme” sites in our comparative dataset are of interest in that the low pH levels observed here represent a natural analogue to OA conditions in the future, demonstrating how the abundance and distribution of calcifying benthic organisms, as well as multi-species assemblages, can vary as a function of seawater chemistry [16], [35], [36], [79]. The variability in seawater pH was higher at both the groundwater springs off the coast of Mexico and the natural CO2 vents off the coast of Italy than at any of the other sensor locations. Offshore of Puerto Morelos, Mexico (and at other sites along the Mesoamerican Reef), natural low-saturation (Ω~0.5, pH 6.70–7.30, due to non-ventilated, high CO2, high alkalinity groundwater) submarine springs have been discharging for millennia. Here, variability in pH is due to long-term respiration driving a low ratio of alkalinity to dissolved inorganic carbon in effluent ground water. These sites provide insight into potential long-term responses of coral backreef ecosystems to low saturation conditions [79]. Unlike Puerto Morelos, the variability of pH at volcanic CO2 vents at Ischia, Italy is almost purely abiotically derived, due entirely to CO2 venting and subsequent mixing. This site in the Mediterranean Sea hosts a benthic assemblage that reflects the impacts of OA on rocky reef communities [16], [36].

Overall, the ‘extreme’ systems provide an opportunity to examine how variability in pH and extreme events (sensu [80]) affects ecological processes. Knowledge of this biophysical link is essential for forecasting ecological responses to acidification in ecosystems with sharp fluctuations in pH, such as upwelling or estuarine environments. Despite reductions in species richness, several calcifying organisms are found in low pH conditions close to the vents [16] and the springs [79]. The persistence of calcifying organisms at these extreme sites, where mean pH values are comparable to those that have reduced organism performance in laboratory experiments (i.e., pHT 7.8; reviewed in [16]), suggest that long exposures to such variability in pH, versus a consistently low-pH environment, could play an important role in regulating organism performance. Variability in pH could potentially promote acclimatization or adaptation to acidification through repeated exposure to low pH conditions [24]; alternatively, transient exposures to high pH conditions could buffer the effects of acidification by relieving physiological stress. Thus, the ecological patterns coupled with the high fluctuations in pH at the extreme sites highlight the need to consider carbonate chemistry variability in experiments and models aimed at understanding the impacts of acidification.

## AT: Environment (Biodiversity)

**No extinction**

Easterbrook 3(Gregg, senior fellow at the New Republic, “We're All Gonna Die!”, <http://www.wired.com/wired/archive/11.07/doomsday.html?pg=1&topic=&topic_set>=)

If we're talking about doomsday - the end of human civilization - many scenarios simply don't measure up. A single nuclear bomb ignited by terrorists, for example, would be awful beyond words, but life would go on. People and machines might converge in ways that you and I would find ghastly, but from the standpoint of the future, they would probably represent an adaptation. Environmental collapse might make parts of the globe unpleasant, but considering that the biosphere has survived ice ages, it wouldn't be the final curtain. Depression, which has become 10 times more prevalent in Western nations in the postwar era, might grow so widespread that vast numbers of people would refuse to get out of bed, a possibility that Petranek suggested in a doomsday talk at the Technology Entertainment Design conference in 2002. But Marcel Proust, as miserable as he was, wrote *Remembrance of Things Past* while lying in bed.

#### Adaptation and migration solve

Ian **Thompson et al. 9**, Canadian Forest Service, Brendan Mackey, The Australian National University, The Fenner School of Environment and Society, College of Medicine, Biology and Environment, Steven McNulty, USDA Forest Service, Alex Mosseler, Canadian Forest Service, 2009, Secretariat of the Convention on Biological Diversity “Forest Resilience, Biodiversity, and Climate Change” Convention on Biological Diversity

 While resilience can be attributed to many levels of organization of biodiversity, the genetic composition of species is the most fundamental. Molecular genet- ic diversity within a species, species diversity within a forested community, and community or ecosystem diversity across a landscape and bioregion represent expressions of biological diversity at different scales.

The basis of all expressions of biological diversity is the genotypic variation found in populations. The individuals that comprise populations at each level of ecological organization are subject to natural se- lection and contribute to the adaptive capacity or re- silience of tree species and forest ecosystems (Mull- er-Starck et al. 2005). Diversity at each of these levels has fostered natural (and artificial) regeneration of forest ecosystems and facilitated their adaptation to dramatic climate changes that occurred during the quaternary period (review by: DeHayes et al. 2000); this diversity must be maintained in the face of antici- pated changes from anthropogenic climate warming. Genetic diversity (e.g., additive genetic variance) within a species is important because it is the basis for the natural selection of genotypes within popu- lations and species as they respond or adapt to en- vironmental changes (Fisher 1930, Pitelka 1988, Pease et al. 1989, Burger and Lynch 1995, Burdon and Thrall, 2001, Etterson 2004, Reusch et al. 2005, Schaberg et al. 2008). The potential for evolutionary change has been demonstrated in numerous long- term programmes based on artificial selection (Fal- coner 1989), and genetic strategies for reforestation in the presence of rapid climate change must focus on maintaining species diversity and genetic diversi- ty within species (Ledig and Kitzmiller 1992). In the face of rapid environmental change, it is important to understand that the genetic diversity and adap- tive capacity of forested ecosystems depends largely on in situ genetic variation within each population of a species (Bradshaw 1991). Populations exposed to a rate of environmental change exceeding the rate at which populations can adapt, or disperse, may be doomed to extinction (Lynch and Lande 1993, Burger and Lynch 1995). Genetic diversity deter- mines the range of fundamental eco-physiological tolerances of a species. It governs inter-specific competitive interactions, which, together with dispersal mechanisms, constitute the fundamental de- terminants of potential species responses to change (Pease et al. 1989, Halpin 1997). In the past, plants have responded to dramatic changes in climate both through adaptation and migration (Davis and Shaw 2001). The capacity for long-distance migration of plants by seed dispersal is particularly important in the event of rapid environmental change. Most, and probably all, species are capable of long-distance seed disper- sal, despite morphological dispersal syndromes that would indicate morphological adaptations primarily for short-distance dispersal (Cwyner and MacDon- ald 1986, Higgins et al. 2003). Assessments of mean migration rates found no significant differences be- tween wind and animal dispersed plants (Wilkinson 1997, Higgins et al. 2003). Long-distance migration can also be strongly influenced by habitat suitabil- ity (Higgins and Richardson 1999) suggesting that rapid migration may become more frequent and vis- ible with rapid changes in habitat suitability under scenarios of rapid climate change. The discrepancy between estimated and observed migration rates during re-colonization of northern temperate forests following the retreat of glaciers can be accounted for by the underestimation of long-distance disper- sal rates and events (Brunet and von Oheimb 1998, Clark 1998, Cain et al. 1998, 2000). Nevertheless, concerns persist that potential migration and ad- aptation rates of many tree species may not be able to keep pace with projected global warming (Davis 1989, Huntley 1991, Dyer 1995, Collingham et al. 1996, Malcolm et al. 2002). However, these models refer to fundamental niches and generally ignore the ecological interactions that also govern species dis- tributions.